RICHLAND COUNTY COUNCIL ZONING PUBLIC HEARING



September 28, 2021

Council Chambers 2020 Hampton Street Columbia, SC 29202

RICHLAND COUNTY COUNCIL ZONING PUBLIC HEARING



Tuesday, September 28, 2021 Agenda 7:00 PM

T	CT/	\FF :
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Chair of Richland County Council

- III. ADDITIONS / DELETIONS TO THE AGENDA
- IV. ADOPTION OF THE AGENDA
- V. OPEN PUBLIC HEARING

a. MAP AMENDMENTS [ACTION]

Case # 21-022 MA
Frank McMaster
RU to GC (8.76 acres)
Barbara Drive
TMS# R17109-02-06
Planning Commission - Approval (7-0)
Staff Recommendation - Approval
Page 1

District 7
Gretchen Barron

Case # 21-023 MA
 Norman Harvin
 M-1 to GC (2.18 acres)
 3041 Bluff Road
 TMS# R13507-01-07
 Planning Commission - Approval (8-0)
 Staff Recommendation - Disapproval
 Page 9

District 10 Cheryl D. English

3. Case # 21-025 MA
Matthew Condon
RU to RM-HD (5.94 acres)
9569 & 9579 Farrow Road
TMS# R17400-09-05, 06 & 07
Planning Commission - Approval (8-0)
Staff Recommendation - Approval
Page 17

District 7
Gretchen Barron

Case # 21-027 MA
Chip Goforth
RU to RC (3.35 acres)
7742 Bluff Road
TMS# R32403-02-04 & 05
Planning Commission - Approval (7-0)
Staff Recommendation - Approval
Page 25

District 10 Cheryl English

b. TEXT AMENDMENT [ACTION]

 County Council approval of the updated Land Development Manual which will update the County's standards for water quality, storm drainage design, and roads. Page 33

To view the plan document:

http://richlandcountysc.gov/Portals/0/Departments/PublicWorks/StormDocs/draft-Land%20Development%20Manual 2020.pdf

 An ordinance to adopt a new Land Development Code which will regulate development of land and the types of uses permitted in the unincorporated areas of Richland County. Page 35

To view the plan document:

http://richlandcountysc.gov/Portals/0/Departments/Planning/RIC Public-Hearing-Draft PC%20Recommended%20Text clean%20file TOC.pdf

VI. ADJOURNMENT

4.



Map Amendment Staff Report

PC MEETING DATE:

RC PROJECT:

APPLICANT:

July 12, 2021

21-022 MA

Frank McMaster

LOCATION: Barbara Drive & Blarney Drive

TAX MAP NUMBER: R17109-02-06 ACREAGE: 8.76 acre

EXISTING ZONING: RU PROPOSED ZONING: GC

ZPH SIGN POSTING: September 17, 2021

Staff Recommendation

Approval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Development (D-1) District. With the adoption of the 2005 Land Development Code the D-1 District was designated Rural (RU) District.

Zoning History for the General Area

The General Commercial District (GC) parcel south of the subject site was approved under case number 17-007MA.

The General Commercial District (GC) parcel east of the subject site were approved under Ordinance No. 047-06HR (case number 06-014MA).

The General Commercial District (GC) parcels southeast of the subject site were approved under Ordinance No. 036-02HR (case number 02-054MA).

The General Commercial District (GC) parcel further southeast of the subject site was approved under Ordinance No. 032-15HR (case number 15-030MA).

The General Commercial District (GC) parcel further south of the subject site (7701 Two Notch Rd (Home Improvement Store)) was approved under Ordinance No. 032-15HR case number 93-047MA.

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 140 dwelling units*.

*In calculating the maximum number of dwelling units, site characteristics, restrictions, land used for installation of infrastructure (which often amounts to 20-30% of the site) are not taken into consideration.

Direction	Existing Zoning	Use
North:	Right-of-way	Interstate 77
South:	GC	Undeveloped
East:	GC	Undeveloped
West:	RU	Residences

Discussion

Parcel/Area Characteristics

The parcel has frontage along Blarney Drive which is classified as a two lane local collector street. There are no sidewalks or streetlamps along this section of Blarney Drive. The parcel does not have any structures and is undeveloped. The immediate area is characterized by residences to the east and commercial uses to the south and west. North of the parcel is Interstate 77.

Public Services

The subject parcels are within the boundaries of School District Two. Joseph Keels Elementary School is .69 miles southwest of the subject parcel on Springcrest Drive. There is a fire hydrant located on the property along Daulton Dr. The Dentsville fire station (station number 14) is located on Fire Lane Road, approximately .6 miles south of the subject parcels. Records indicate that the parcel is within the City of Columbia's water service area. Records indicate that the parcel is within the East Richland County Public Service District sewer service area.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as Community Activity Center.

Land Use and Design

Community Activity Centers provide the goods, services, and facilities which are possible only with the critical mass of population provided by a larger community-scale marketshed. These centers supply anchor and junior retailers, smaller retail establishments, office space, and high-density residential uses. Mixed-use developments that integrate higher-density residential

uses with nonresidential uses, such as developments that place dwellings over shops, are encouraged. The integration of public spaces within these centers is encouraged. A Community Activity Center may also include uses typical of both neighborhood and community centers, since it may also serve these functions for the surrounding neighborhood or community. Centers should be master-planned and designed in a manner that provides a vertical (multi-story) or horizontal (multiple-uses on a site) mix of uses.

Traffic Characteristics

The 2020 SCDOT traffic count (Station # 113) located southeast of the subject parcel on Two Notch Road identifies 29,200 Average Daily Trips (ADT's). Two Notch Road is classified as a five lane undivided principal arterial, maintained by SCDOT with a design capacity of 33,600 ADT's. This segment of Two Notch Road is currently operating at Level of Service (LOS) "C".

There are no planned or programmed improvements for this section of Two Notch Road, either through SCDOT or the County Penny Sales Tax program.

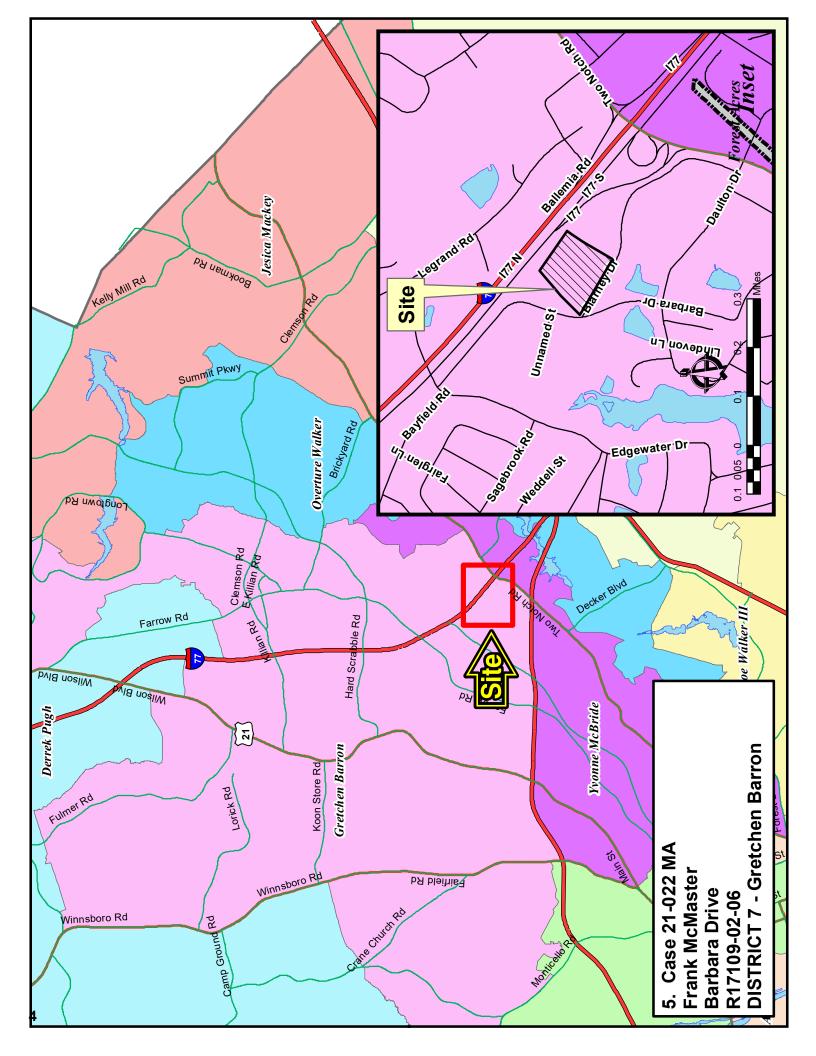
Conclusion

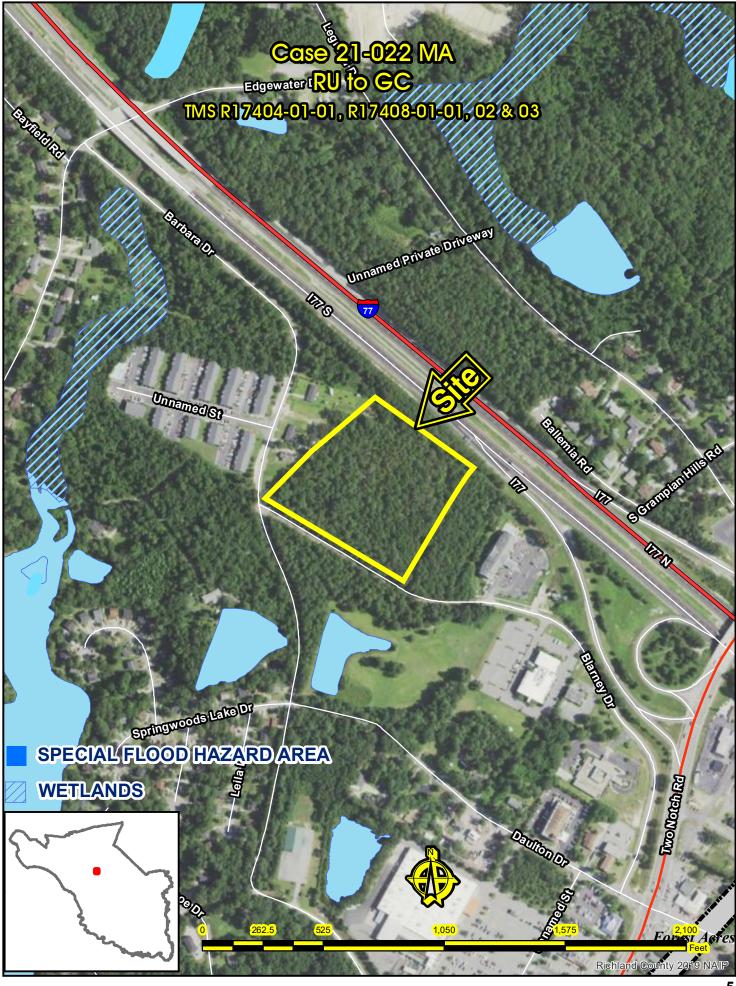
Staff is of the opinion the proposed map amendment is consistent with the recommendations for the Community Activity Center future land use designation as outlined in the 2015 Comprehensive Plan. Additionally, approval of the rezoning request would be compatible and in character with zoning districts and the development pattern of the surrounding area.

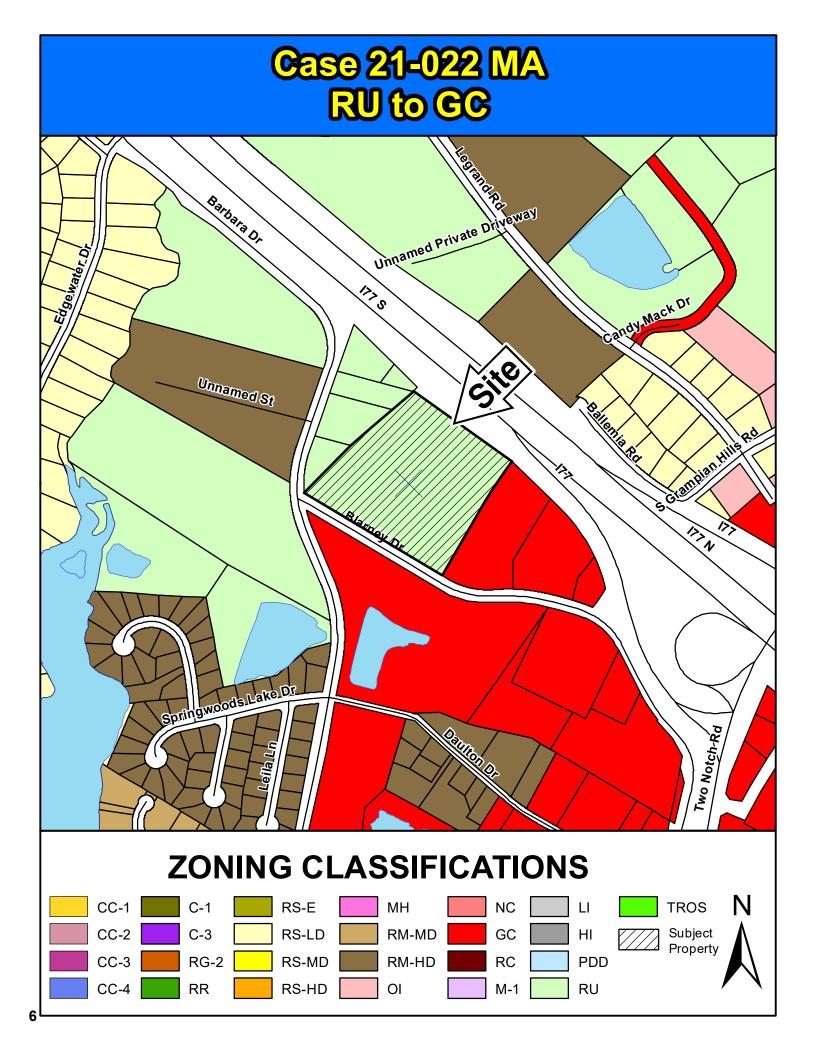
For these reasons, staff recommends **Approval** of this map amendment.

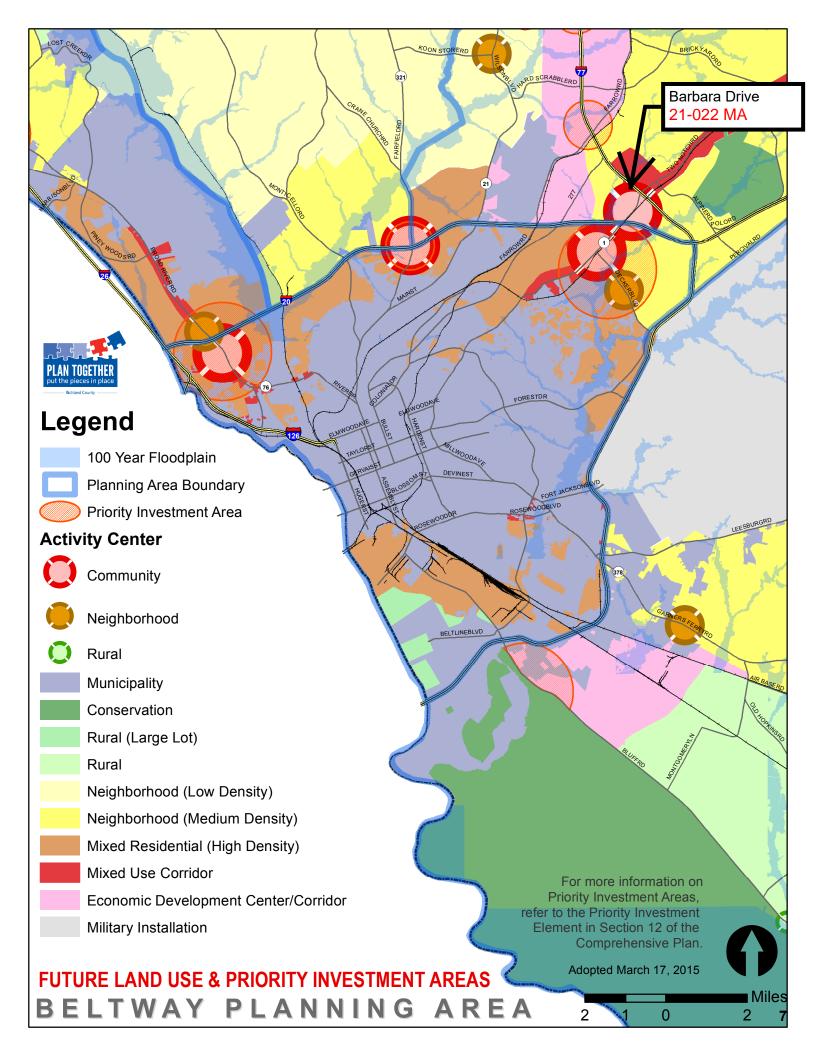
Planning Commission Action

At their **July 12, 2021** meeting, the Richland County Planning Commission **agreed** with the PDSD recommendation and recommends the County Council **approve** the proposed amendment for RC Project **# 21-022 MA**.











Map Amendment Staff Report

PC MEETING DATE: September 9, 2021

RC PROJECT: 21-023 MA APPLICANT: Norman Harvin

LOCATION: 3041 Bluff Road

TAX MAP NUMBER: R13507-01-07 ACREAGE: 2.18 acres

EXISTING ZONING: M-1 PROPOSED ZONING: GC

ZPH SIGN POSTING: September 17, 2021

Staff Recommendation

Disapproval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Light Industrial (M-1) District.

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 34 dwelling units*.

Direction	Existing Zoning	Use
North:	RU / M-1 / LI	Undeveloped
South:	M-1	Convenience Retail
East:	M-1	Warehousing / Processing
West:	M-1 / RU	Undeveloped

Discussion

Parcel/Area Characteristics

The subject property is an undeveloped site located along Bluff Road, a four lane undivided minor arterial without sidewalks or streetlights along this section. Undeveloped lot, small-scale commercial, and an industrial park characterize the immediate area.

Public Services

The subject parcel is within the boundaries of Richland School District One. South Kilbourne Elementary School is located about 1.9 miles north of the subject parcel along S Kilbourne Road. The Industrial Park fire station (Station number 3) is approximately 1,000 feet east of the subject parcel. The parcel is within the City of Columbia's water service area and sewer service area.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as Conservation.

Land Use and Design

Environmentally sensitive development that supports agricultural, horticultural, forestry, and related working lands uses, educational and research practices, recreational areas, and natural open spaces. This includes Harbison State Forest, Sesquicentennial State Park, Clemson Extension, and Congaree National Park.

Desired Development Pattern

Limited development using low-impact designs to support environmental preservation, tourism, recreation, research, education, and active working land uses. Subdivision of land for commercial and residential development is discouraged within these areas.

Traffic Characteristics

The 2020 SCDOT traffic count (Station #242) located south of the site on Bluff Road identifies 10,600 Average Daily Trips (ADTs). Bluff Road is classified as a four lane undivided minor arterial, maintained by SCDOT with a design capacity of 24,800 ADTs. This section of Bluff Road is currently operating at Level of Service (LOS) "A".

SCDOT has a widening and new location project along Bluff Road 0.50 miles north of the parcel from Beltline Blvd to National Guard Road. It is currently in Phase II and does not have an anticipated completion date.

SCDOT has a rehab and resurfacing project along Bluff Road 1.5 miles south of the parcel from Blakeley Rd to Martin Luther King Blvd. It is currently in Pre-Award state and has an anticipated start date of 2021.

There are no planned or programed improvements for this section of Bluff Road through the County Penny Sales Tax Program.

Conclusion

The proposed rezoning is not consistent with the objectives outlined in the Comprehensive Plan. According to the Comprehensive Plan, parcels within the Conservation future land use designation should consist of primarily non-developed uses, such as forestry, agriculture, or natural open spaces. The proposed GC district "...is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage." The proposed zoning district's uses and development type would not be appropriate per the Plan.

For these reasons, staff recommends **Disapproval** for this map amendment.

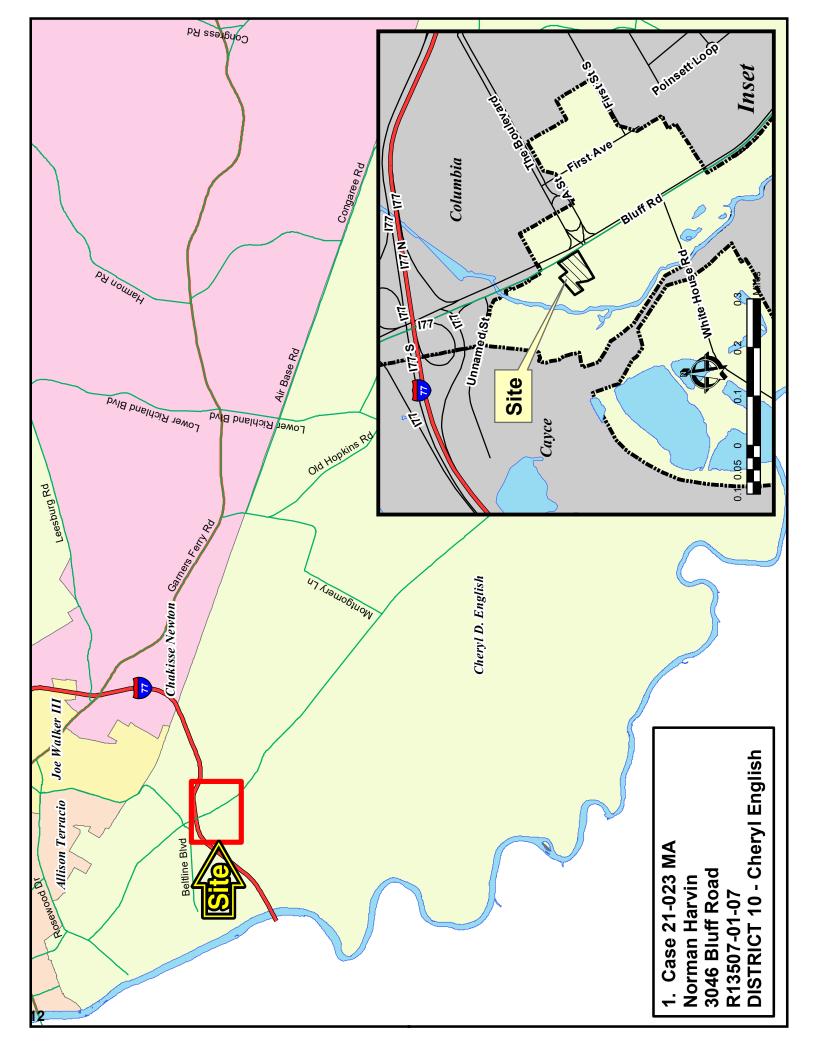
However, staff would note that the proposed district would be compatible with current development or adjacent properties.

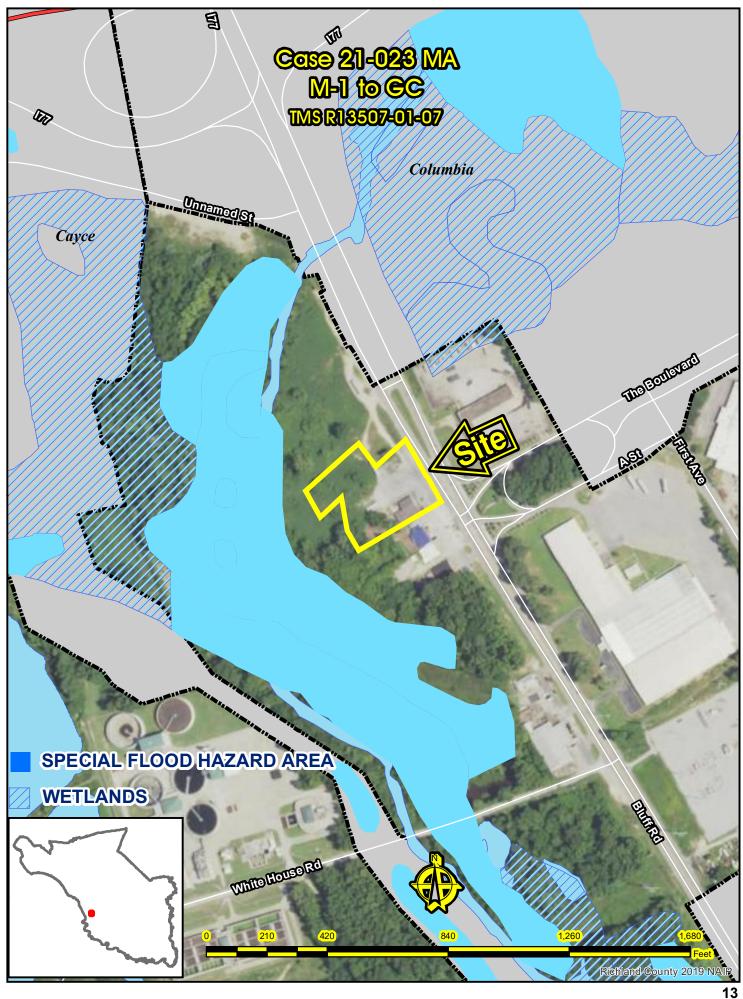
Planning Commission Action

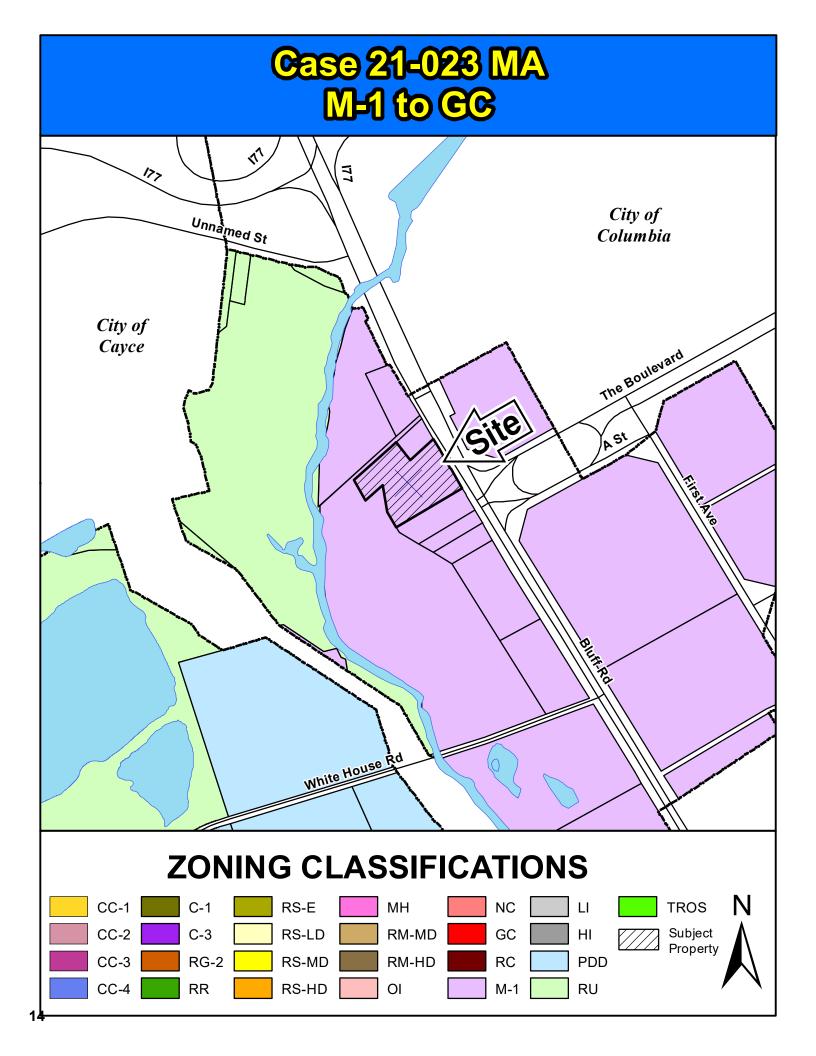
At their **September 9, 2021** meeting, the Richland County Planning Commission <u>disagreed</u> with the PDSD recommendation for the following reason:

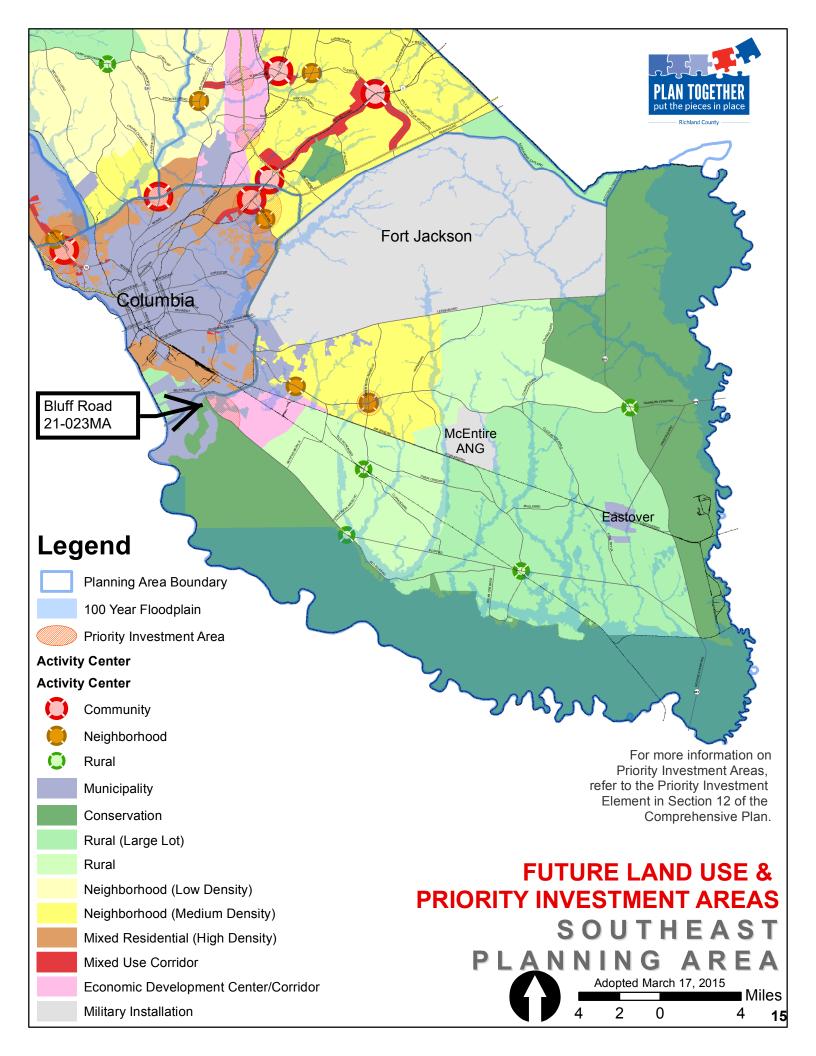
- The requested zoning is the same classification as the surrounding parcels.
- The request would be in harmony with the surrounding area.

The PC recommends the County Council <u>approve</u> the proposed amendment for RC Project # 21-023 MA











Map Amendment Staff Report

PC MEETING DATE: September 9, 2021

RC PROJECT: 21-025 MA

APPLICANT: Matthew Condon

LOCATION: 9569 & 9579 Farrow Road

TAX MAP NUMBER: R17400-09-05, 06 & 07

ACREAGE: 5.94 acres

EXISTING ZONING: RU
PROPOSED ZONING: RM-HD

ZPH SIGN POSTING: September 17, 2021

Staff Recommendation

Approval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural (RU) District.

Zoning District Summary

The RM-HD District is established to provide for high-density residential development in Richland County, allowing compact development consisting of the full spectrum of residential unit types where adequate public facilities are available. This district is intended to allow a mix of residential unit types to provide a balance of housing opportunities while maintaining neighborhood compatibility. This district may serve as a transitional district between lower density residential and low intensity commercial uses.

Minimum lot area/maximum density. Minimum lot area: no minimum lot area requirement except as required by DHEC. Maximum density standard: no more than sixteen (16) units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 95 dwelling units.

Gross density calculations do not consider site characteristics or land set aside for infrastructure or opens space.

Direction	Existing Zoning	Use
North:	RU / PDD / RU	Single-Family / Undeveloped / Fire Station
South:	PDD	Multi-family
East:	ROW / PDD	Railroad / Common Area
West:	RU	Cemetery

Discussion

Parcel/Area Characteristics

The subject properties have road frontage along Farrow Road. Farrow Road is classified as a two lane undivided minor arterial without sidewalks or street lights. The subject properties are undeveloped and have a single-family home on one of the parcels. The area is characterized by a variety of medium- and high-intensity residential uses as well as various commercial development.

Public Services

The subject parcels are within the boundaries of Richland School District Two. Killian Elementary School is located approximately 0.80 miles east on Killian Road and Long Leaf Middle School located approximately one mile north along Longreen Parkway. The subject parcels fall within the City of Columbia for water and sewer service area. The Killian fire station (Station number 27) is located on Farrow Road adjacent to the subject site.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Economic Development Center/Corridor**.

Land Use and Design

Concentrated areas of high quality employment facilities, integrated with or adjacent to complementary retail and commercial uses and/or medium- and high-density residential uses. This category encourages development of manufacturing, industrial, flex space, and office uses in locations that will minimally affect surrounding properties. Commercial and residential uses are secondary to employment uses.

Desired Development Pattern

Master planned industrial and business parks should include a mix of uses within single developments, including employment, convenience commercial and dining, and housing. These mixed-use employment "campuses" provide opportunities for employees to conveniently shop and dine during normal business hours. Smaller scale, single-use employment developments located along major roads should be designated to appropriately buffer manufacturing and industrial uses from adjacent properties. Secondary commercial and residential uses should be located along primary road corridors proximate to employment centers.

Traffic Characteristics

The 2020 SCDOT traffic count (Station #284) located south of the subject parcel on Farrow Road identifies 12,500 Average Daily Trips (ADTs). Farrow Road is classified as a two lane undivided minor arterial, maintained by SCDOT with a design capacity of 10,800 ADTs. This section of Farrow Road is currently operating at Level of Service (LOS) "E".

SCDOT is currently managing an operational and safety project just south of the subject parcel. The project is currently in construction with an anticipated completion date of 11/30/2021. There are no planned improvements for this section of Farrow Road through the County Penny Sales Tax program.

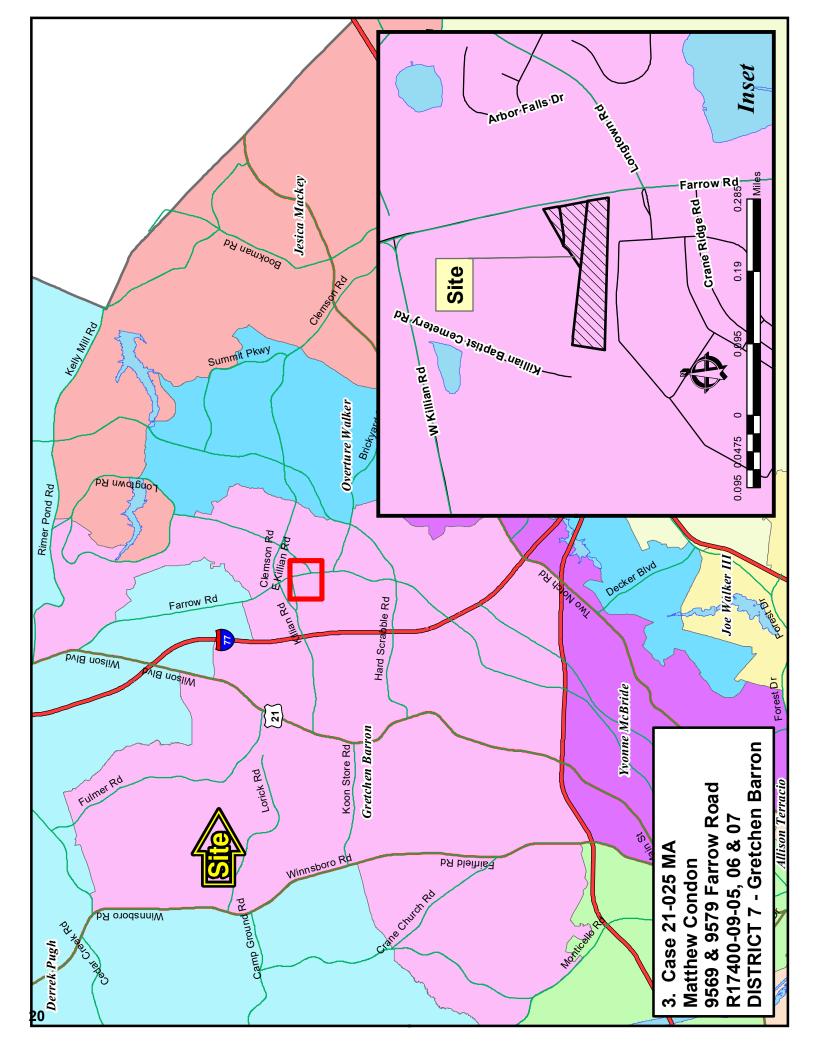
Conclusion

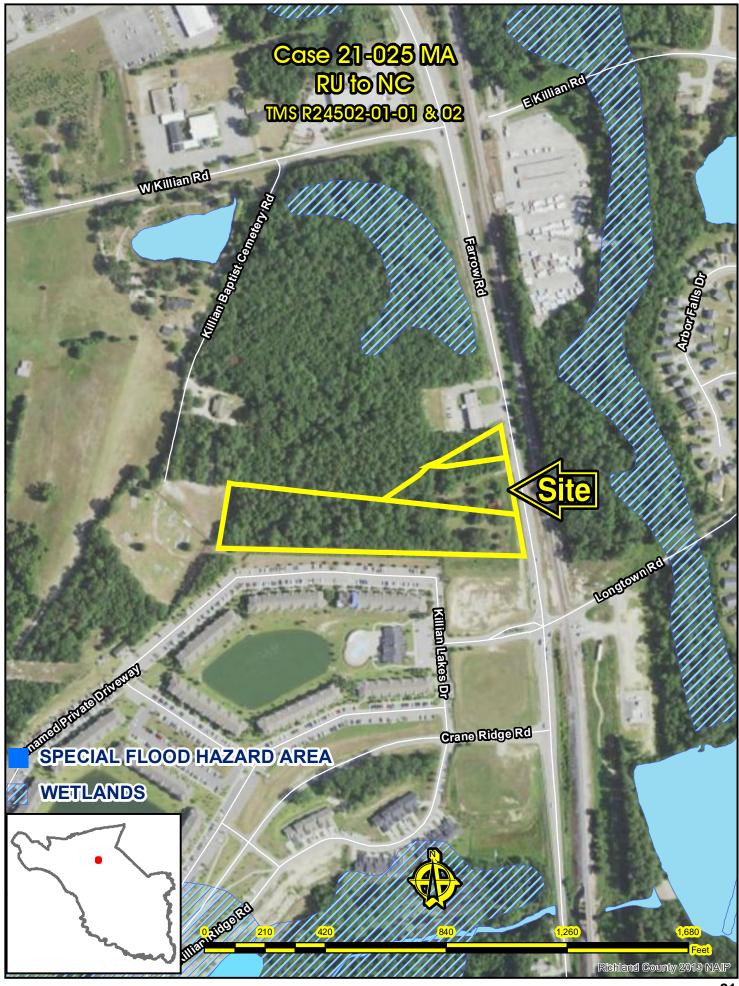
Staff is of the opinion that the proposed rezoning is consistent with the objectives of the 2015 Comprehensive Plan to encouraged high-density residential uses integrated with or adjacent to complementary retail and commercial uses.

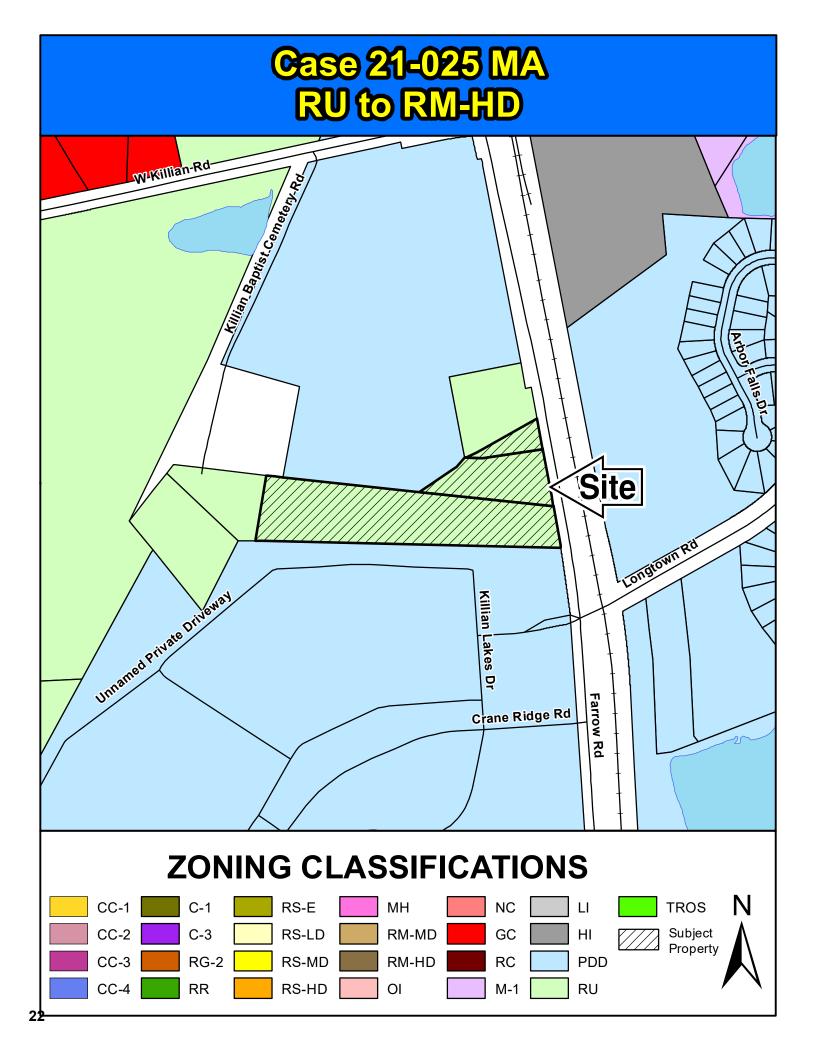
For these reasons, staff recommends **Approval** of this map amendment.

Planning Commission Action

At their **September 9, 2021** meeting, the Richland County Planning Commission <u>agreed</u> with the PDSD recommendation and recommends the County Council <u>approve</u> the proposed amendment for RC Project # 21-025 MA.



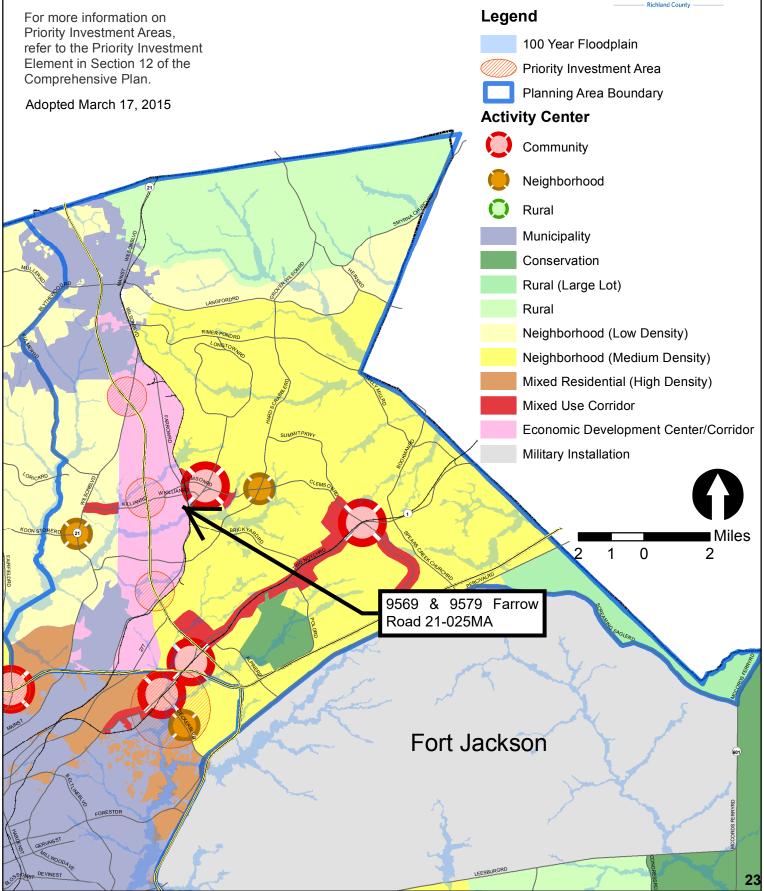




NORTHEAST PLANNING AREA

FUTURE LAND USE & PRIORITY INVESTMENT AREAS







Map Amendment Staff Report

PC MEETING DATE: September 9, 2021

RC PROJECT: 21-027 MA APPLICANT: Chip Goforth

LOCATION: 7742 Bluff Road

TAX MAP NUMBER: R32403-02-04 & 05

ACREAGE: 3.35 acres

EXISTING ZONING: RU PROPOSED ZONING: RC

ZPH SIGN POSTING: SEPTEMBER 17, 2021

Staff Recommendation

Approval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District.

Zoning District Summary

The RC District recognizes the need to provide for areas within Richland County where residents of the more isolated agricultural and rural residential districts and residents located beyond the limits of service of the municipalities can receive certain convenience merchandising and services. It is intended to be a flexible district allowing a mixture of uses in order to accommodate commercial and service activities oriented primarily to serving the needs of persons who live in nearby areas. The RC District is proposed to be within or adjacent to residential neighborhoods where large commercial uses are inappropriate, but where small neighborhood oriented businesses are useful and desired. This district is further designed to be located at or near intersections of arterial and/or major collector roads so as to prevent the spreading of commercial uses down the major corridors or into the surrounding countryside.

Minimum lot area is 22,000 square feet or as required by DHEC.

Direction	Existing Zoning	Use
North:	RU	Residence
South:	RU	Commercial Retail / Post Office / Residence
East:	RC	Retail Commercial
West:	RU	Residences

Discussion

Parcel/Area Characteristics

The subject site consists of two parcels, one of which is undeveloped and the other has existing commercial and accessory structures. The site is located at the intersection of Bluff Road and Congaree Road. This section of Bluff Road is a two-lane undivided minor arterial. Congaree Road is a two-lane undivided major collector. The area is characterized by limited commercial and rural residential uses.

Public Services

The subject parcel is within the boundaries of Richland School District One. Gadsden Elementary School is located approximately a half mile north of the subject parcel along S Goodwin Circle. The Gadsden fire station (Station number 19) is approximately 1.2 miles north of the subject parcel along Congaree Road. The parcel is within the Richland County Utilities sewer service area. Water service would be provided through private source.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as Rural Activity Center.

Land Use and Design

A Rural Activity Center provides opportunities at rural crossroad locations for commercial development to serve the surrounding rural community. This can include small feed stores, restaurants, convenience grocery markets, and similar smaller scale retail uses. These are not mixed-use developments and should not include residential development; however, small bed and breakfasts, or other similar scale tourism operations area appropriate.

Lower Richland Strategic Community Master Plan

Nodes of Activity – Rural Crossroads

The subject site is found within a "Rural Crossroads" as identified in the Plan. The plan recommends these as areas where significant roads intersect and there is existing non-residential uses. The plan notes that the Gadsden crossroad would benefit from supporting services such as commercial uses.

Traffic Characteristics

The 2020 SCDOT traffic count (Station #243) located west of the site on Bluff Road identifies 2,900 Average Daily Trips (ADTs). Bluff Road is classified as a two-lane undivided minor arterial, maintained by SCDOT with a design capacity of 10,800 ADTs. This section of Bluff Road is currently operating at Level of Service (LOS) "A".

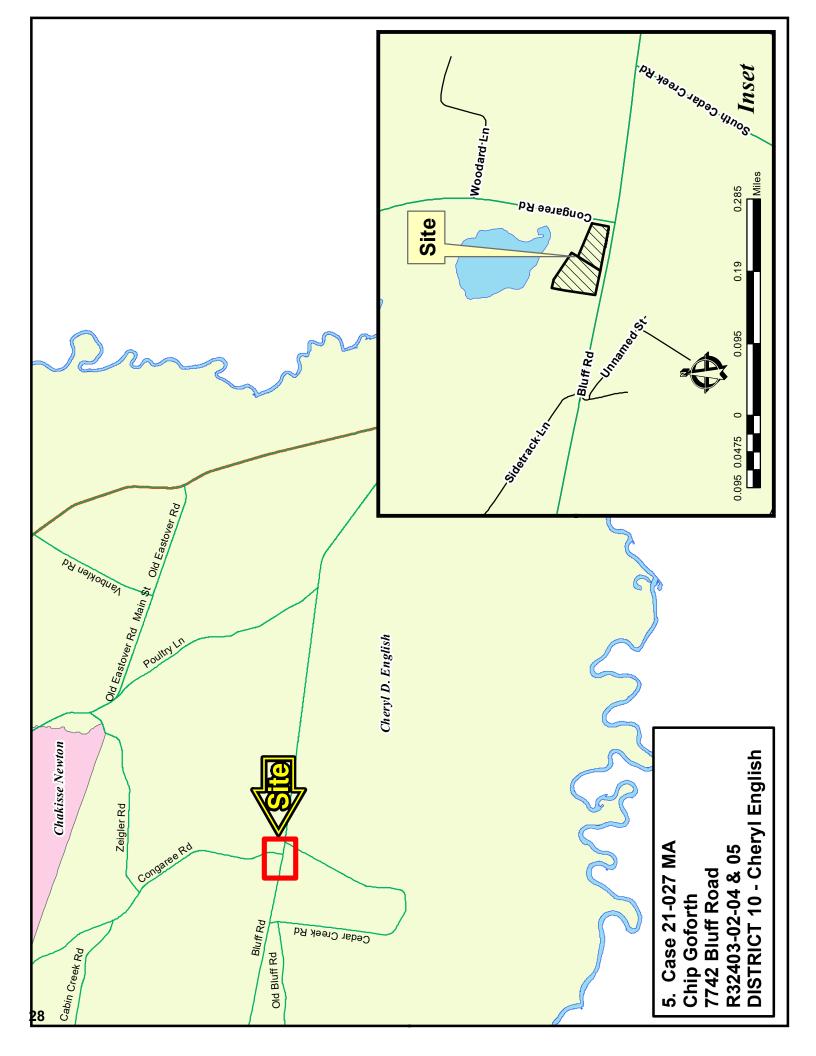
There are no planned or programed improvements for this section of Bluff Road through the County Penny Sales Tax Program or SCDOT.

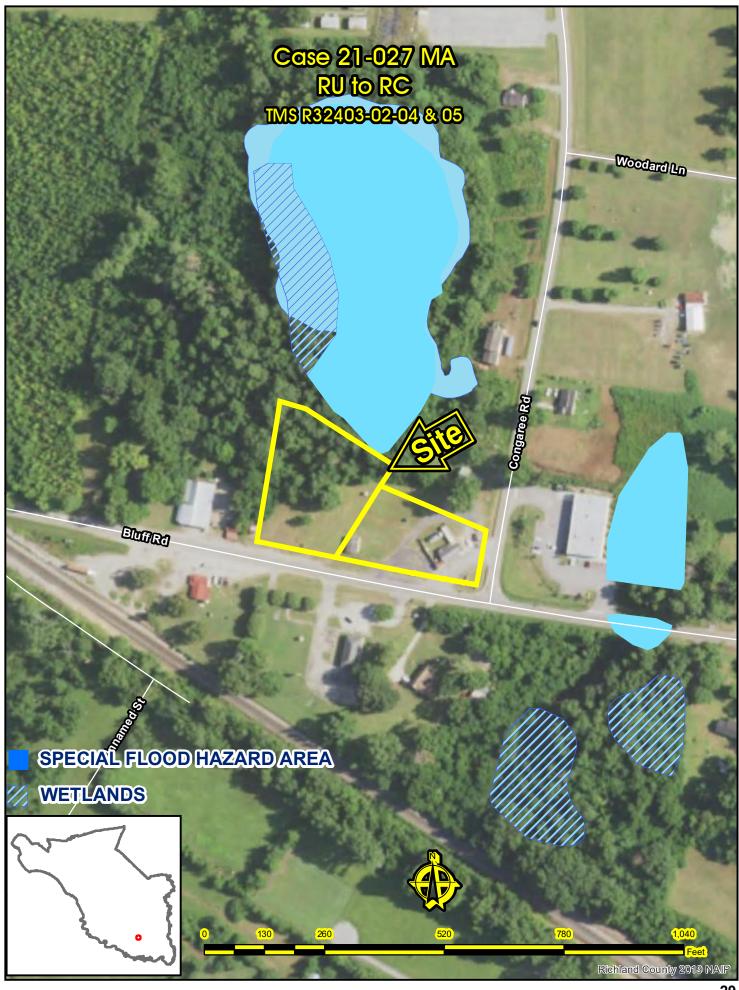
Conclusion

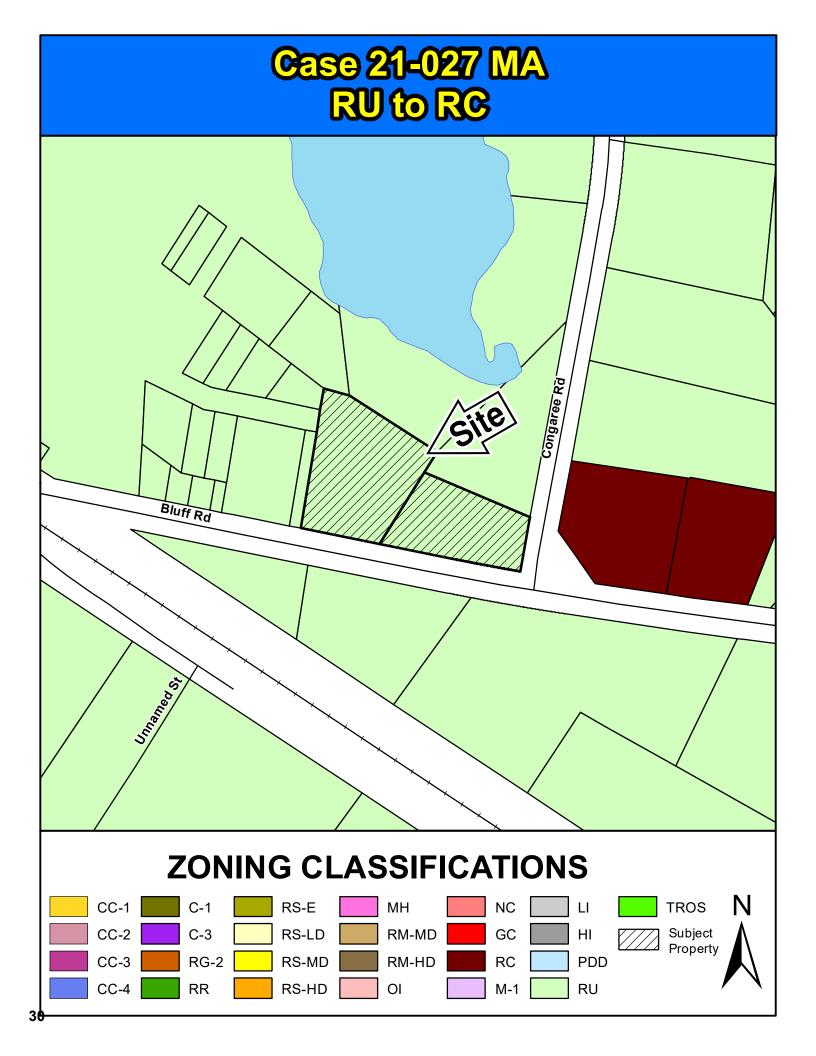
Staff recommends **Approval** for this map amendment as it would be consistent with the objectives for the Rural Activity Center as identified in the Comprehensive Plan and the Lower Richland Plan.

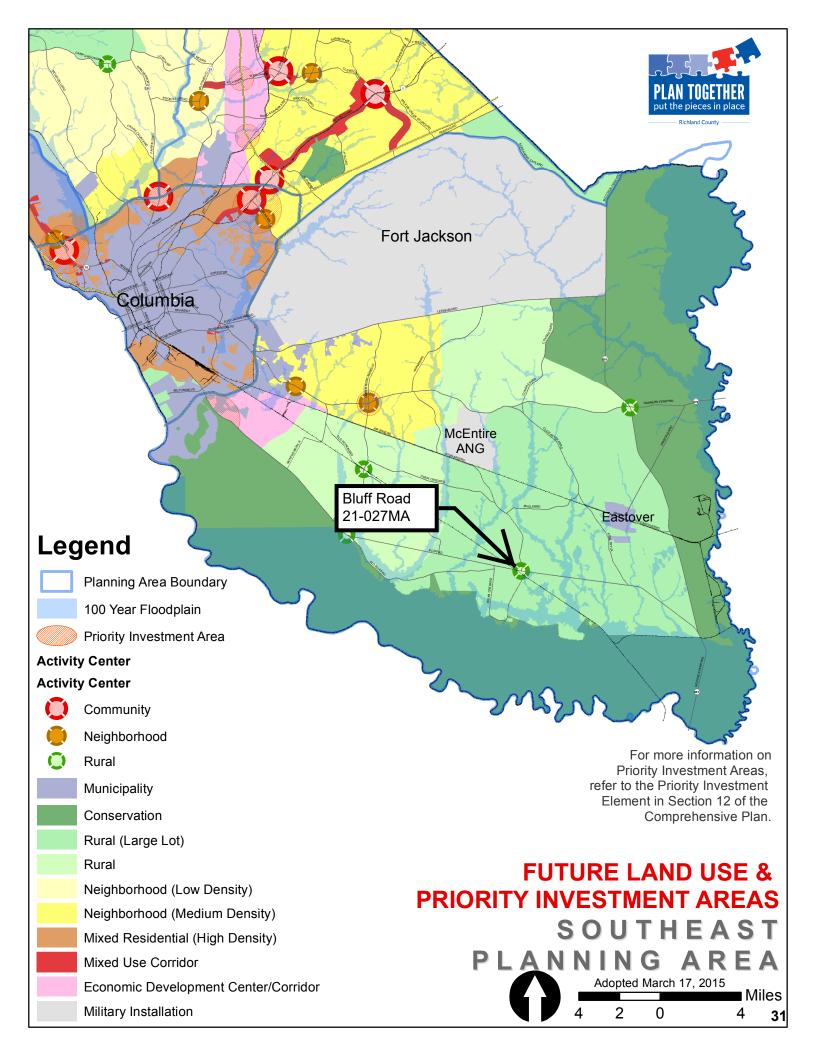
Planning Commission Action

At their **September 9, 2021** meeting, the Richland County Planning Commission <u>agreed</u> with the PDSD recommendation and recommends the County Council <u>approve</u> the proposed amendment for RC Project # 21-027 MA.









STATE OF SOUTH CAROLINA)	
)	A RESOLUTION OF RICHLAND COUNTY COUNCIL
COUNTY OF RICHLAND)	

A RESOLUTION ADOPTING THE UPDATED LAND DEVELOPMENT MANUAL WHICH WILL UPDATE THE COUNTY'S STANDARDS FOR WATER QUALITY, STORM DRAINAGE DESIGN, AND ROADS.

STATE OF SOUTH CAROLINA COUNTY COUNCIL FOR RICHLAND COUNTY ORDINANCE NO. -21HR

AN ORDINANCE AMENDING THE RICHLAND COUNTY CODE OF ORDINANCES, SO AS TO ADOPT THE RICHLAND COUNTY LAND DEVELOPMENT CODE REWRITE; AND TO REPLACE CHAPTER 26, LAND DEVELOPMENT.

Pursuant to the authority by the Constitution of the State of South Carolina and the General Assembly of the State of South Carolina, BE IT ENACTED BY RICHLAND COUNTY COUNCIL:

<u>SECTION I.</u> The Richland County Code of Ordinances; Chapter 26, Land Development, is hereby amended by the deletion of the language contained therein and the substitution of the following:

Exhibit "A" - Richland County Land Development Code Rewrite

SECTION II. Interim Procedures.

- (a) Notice. Within ninety (90) days of the adoption of this ordinance, the county shall mail written notice to all real property owners of record in the unincorporated areas of the county, informing them that a new land development code has been adopted and that a map amendment ordinance will soon be adopted, both of which will become effective on May 2, 2022, and that the uses of their property could be affected by the adoption of these ordinances. In addition, the notice will provide contact information for those persons who desire additional information and/or have questions.
- (b) Staff reports. Upon adoption of this ordinance, the planning and development department staff shall begin to provide monthly written reports to county council on the progress of implementing the new land development code. The reports shall include, but not be limited to, the number of inquiries the department has received concerning the land development code. Monthly reports shall continue until the effective date of this ordinance.
- (d) *Compliance*. All standards and regulations of the new land development code, which is incorporated herein, must be complied with beginning on May 2, 2022, unless final plans have been approved or a building permit has been issued prior to said date.

<u>SECTION III.</u> A moratorium on requests for map amendments is hereby enacted, so that from and after <u>October 1, 2021</u>, no person shall be permitted to apply for any zoning district classification other than a district classification described and regulated in the Land Development Code Rewrite adopted on <u>October 19, 2021</u> until <u>May 2, 2022</u>.

<u>SECTION IV.</u> <u>Severability</u>. If any section, subsection, or clause of this ordinance shall be deemed unconstitutional or otherwise invalid, the validity of the remaining sections, subsections, and clauses shall not be affected thereby.

<u>SECTION V.</u> Conflicting Ordinances. All ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

<u>SECTION VI.</u> <u>Effective Date.</u> The provisions of Section II. (Interim Procedures) of this ordinance shall be effective from and after <u>October 19, 2021</u>. All other provisions of this ordinance shall be effective from and after <u>May 2, 2022</u>.

RICHLAND COUNTY COUNCIL

		Ву:		
		Paul I	Livingston, Chair	
Attest this	day of			
	, 2021.			
Michelle M. Onley Interim Clerk of C				
RICHLAND COU	NTY ATTORNEY'S	OFFICE		
* *	EGAL Form Only. ered As To Content.			

September 28, 2021 September 28, 2021 October 5, 2021 October 19, 2021

Public Hearing: First Reading: Second Reading: Third Reading: