



RICHLAND COUNTY COUNCIL

ADMINISTRATION AND FINANCE COMMITTEE

Paul Livingston
District 4

Greg Pearce
District 6

Joyce Dickerson, Chair
District 2

Mike Montgomery
District 8

Val Hutchinson
District 9

May 27, 2008
6:00 PM

Richland County Council Chambers
County Administration Building
2020 Hampton Street

Call to Order

Approval of Minutes

- A. April 22, 2008: Regular Meeting [Pages 3 – 5]

Adoption of Agenda

I. Items for Action

- A. Request to amend the 2008 County Holiday Schedule [Pages 6 – 7]
- B. Request to award a contract to the Pollock Company for copier services [Pages 8 – 11]
- C. Request to renew a contract with ABL in the amount of \$1,383,428.48 food service management at the Alvin S. Glenn Detention Center [Pages 12 – 13]
- D. Request to renew a contract with Correct Care Solutions in the amount of \$3,217,350.00 for inmate medical services at the Alvin S. Glenn Detention Center [Pages 14 – 15]
- E. Request to renew a contract with W. B. Guimarin & Company in the amount of \$139,560.00 for maintenance of the climate control systems at the Alvin S. Glenn Detention Center [Pages 16 – 17]

- F. Request to renew a contract with Honeywell, Inc. in the amount of \$249,288.00 for maintenance coverage on the fire and security systems at the Alvin S. Glenn Detention Center [Pages 18 – 19]
- G. Request to approve purchase orders and contracts to support the operations of the Emergency Services Department (Diesel & Gasoline, EMS Radio Service, Fire Radio Service, and 911 Equipment Service Agreement) [Pages 20 – 21]
- H. A resolution authorizing a policy on municipal incorporation [Pages 22 – 23]
- I. An ordinance to levy and impose a one percent (1%) sales and use tax, subject to a referendum, within Richland County pursuant to Section 4-37-30 of the Code of Laws of South Carolina 1976, as amended; To define the specific purposed and designate the projects for which the proceed of the tax may be used; To provide the maximum time for which such tax may be imposed; To provide the estimated cost of the projects funded from the proceeds of the tax; To provide for a county-wide referendum on the imposition of the sales and use tax and the issuance of general obligation bonds and to prescribe the contents of the ballot questions in the referendum; To provide for the conduct of the referendum by the Richland County Election Commission; To provide for the administration of the tax, if approved; and to provide for other matters relating thereto [Pages 24 – 38]

II. Items for Discussion / Information

- A. Review of the Central Midlands Regional Transit Authority's FY 2007 Financial Audit
- B. Review of the financial impact associated with the amended business license fee schedule [Pages 39 – 45]
- C. Discussion regarding the possibility of purchasing the existing Farmers' Market site with the City of Columbia [Page 46]
- D. Discussion regarding the possible creation of a Detention Center Commission [Pages 47 – 54]
- E. Discussion regarding the use of landfill host fees for economic development initiatives [Pages 55 – 56]

Adjournment

Staffed by: Joe Cronin

MINUTES OF



RICHLAND COUNTY COUNCIL
ADMINISTRATION AND FINANCE COMMITTEE
TUESDAY, APRIL 22, 2008
6:00 P.M.

In accordance with the Freedom of Information Act, a copy of the agenda was sent to radio and TV stations, newspapers, persons requesting notification, and was posted on the bulletin board located in the lobby of the County Administration Building.

MEMBERS PRESENT

Chair: Joyce Dickerson
Member: Valerie Hutchinson
Member: Paul Livingston
Member: Mike Montgomery
Member: L. Gregory Pearce, Jr.

ALSO PRESENT: Joseph McEachern, Bernice G. Scott, Norman Jackson, Damon Jeter, Bill Malinowski, Michielle Cannon-Finch, Milton Pope, Tony McDonald, Joe Cronin, Larry Smith, Stephany Snowden, Jennifer Dowden, Teresa Smith, Chief Harrell, Daniel Driggers, Pam Davis, Geo Price, Monique Walters, Michelle Onley

CALL TO ORDER

The meeting started at approximately 6:00 p.m.

APPROVAL OF MINUTES

March 25, 2008 (Regular Session) – Mr. Pearce moved, seconded by Ms. Hutchinson, to approve the minutes as submitted. The vote in favor was unanimous.

ADOPTION OF AGENDA

Mr. Pearce moved, seconded by Ms. Hutchinson, to approve the agenda as distributed. The vote in favor was unanimous.

ITEMS FOR ACTION

Ordinance Authorizing the Issuance of not to exceed \$4,000,000 in general obligation bonds for the purchase of land and construction of a new alcohol and drug abuse facility for LRADAC –

Ms. Hutchinson moved, seconded by Mr. Pearce,

**Richland County Council
Administration and Finance Committee
April 22, 2008
Page Two**

to forward this item to Council with a recommendation for approval. The vote in favor was unanimous.

Ordinance Authorizing the Issuance of not to exceed \$2,000,000 general obligation bonds for the purchase of vehicles for use by the Sheriff's Department for fiscal year 2008-2009 – Mr. Pearce moved, seconded by Ms. Hutchinson, to forward this item to Council with a recommendation for approval. A discussion took place.

The vote in favor was unanimous.

Request to award a contract for financial auditing services – Ms. Hutchinson moved, seconded by Mr. Pearce, to forward this item to Council with a recommendation for approval. A discussion took place.

The vote in favor was unanimous.

An Ordinance Amending the Richland County Code of Ordinances, Chapter 2, Administration; Article VII, Boards, Commissions and Committees; Section 2-326, Boards and Commissions created and recognized; so as to clarify language regarding members' terms for the Business Service Center Appeals Board – Mr. Pearce moved, seconded by Ms. Hutchinson, to forward this item to Council with a recommendation for approval. The vote in favor was unanimous.

Human Resources: Personnel Policy Amendments:

1. **An Ordinance repealing sections of the Richland County Code of Ordinances, specifically the provisions of Article VIII, entitled "Personnel Regulations," of Chapter 2, entitled "Administration"**
2. **Request to approve amendments to the Richland County Employee Handbook and H. R. guidelines**

Ms. Hutchinson moved, seconded by Mr. Pearce, to retain this item in committee and schedule a Council work session. A discussion took place.

The vote in favor was unanimous.

A resolution in support of the issuance by the South Carolina Jobs-Economic Development Authority of its not exceeding \$430,000,000 Hospital Refunding and Improvement Revenue Bonds, in one or more series, pursuant to the provisions of Title 41, Chapter 43 of the Code of Laws of South Carolina, as amended – Mr. Montgomery moved, seconded by Mr. Pearce, to forward this item to Council with a recommendation for approval and to hold the public hearing at the May 6th Council meeting. A discussion took place.

The vote in favor was unanimous.

A resolution of commitment to amend the county's comprehensive plan to be compatible with the City of Columbia's comprehensive plan – Ms. Hutchinson moved, seconded by Mr. Livingston, to forward this item to Council with a recommendation for approval. The vote in favor was unanimous.

A resolution authorizing a policy on municipal incorporation – Mr. Montgomery moved, seconded by Ms. Hutchinson, to defer this item until the May 27th committee meeting. The vote in favor was unanimous.

Financial Review: Funds Requiring Action for FY 2007-08 – Mr. Livingston moved, seconded by Ms. Hutchinson, to forward this item to Council without a recommendation. The vote in favor was unanimous.

ITEMS FOR DISCUSSION/INFORMATION

Discussion of a proposed Southeast Sports Complex – Mr. Livingston moved to forward this item to the May 27th committee meeting for action.

The motion died for lack of a second. No further action was taken on this item.

Discussion of a joint city-county homeless shelter – No action was taken.

Discussion regarding the possible creation of a Detention Center Commission – Mr. Montgomery moved, seconded by Ms. Hutchinson, to have staff bring back a report regarding other commissions at the May 27th committee meeting.

Discussion regarding the use of landfill host fees for economic development initiatives – Ms. Hutchinson moved, seconded by Mr. Livingston, to direct the Administrator to bring back alternatives to promote economic development or beautification in the areas where landfills are located and to forward this item to the May 27th committee meeting for action.

ADJOURNMENT

The meeting adjourned at approximately 6:53 p.m.

Submitted by,

Joyce Dickerson, Chair

Richland County Council Request of Action

Subject: Christmas Holiday Date Change 2008

A. Purpose

Council is requested to consider changing the 2008 Christmas Holiday from Wednesday and Thursday (December 24th and 25th) to Thursday and Friday (December 25th and 26th).

B. Background / Discussion

The Richland County code states that the Christmas holiday may be recognized as Christmas Day and either Christmas Eve or the day after Christmas. The 2008 Holiday Schedule sets the holiday as Christmas Eve (Wednesday, December 24th) and Christmas Day (Thursday, December 25th). As such, the day after Christmas (Friday, December 26th) will be a normal business day. At the request of the Administrator, the HR Department is submitting a request to change the holiday to Christmas Day (Thursday) and the day following (Friday).

C. Financial Impact

Approving the changes as presented will have no immediate financial impact.

D. Alternatives

1. Amend the 2008 Holiday Schedule to change the Christmas holiday from Wednesday and Thursday (December 24th and 25th) to Thursday and Friday (December 25th and 26th). Christmas Eve (Thursday, December 24th) would then be a normal business day.
2. Amend the 2008 Holiday Schedule to change the Christmas holiday from Wednesday and Thursday (December 24th and 25th) to Thursday and Friday (December 25th and 26th). Council may also choose to grant Christmas Eve in addition to Christmas Day and the day after. The State of South Carolina's official holiday is Christmas Day and the day after; however, state statute also permits the governor to declare Christmas Eve as an additional holiday. At least 6 other counties in the state (including Lexington) follow the state's lead if Christmas Eve is declared a holiday by the Governor. Under this option, the county's official holiday would be Christmas Day and the day following, as well as Christmas Eve *if declared a holiday by the Governor*.
3. Do not amend the 2008 Holiday Schedule and leave the Christmas holiday as Wednesday and Thursday (December 24th and 25th).

E. Recommendation

Human Resources prepared this action at the direction at the request of County Administration. This request is at council's discretion.

F. Reviews

Finance

Reviewed by: Daniel Driggers

Date: 5/19/08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Legal

Reviewed by: Elizabeth McLean

Date: 5-19-08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation: Council's discretion.

Administration

Reviewed by: Tony McDonald

Date: 5/20/08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Richland County Council Request of Action

Subject: County Copiers

A. Purpose

County Council is requested to approve a contract for copiers on a cost per copy basis with the Pollock Company. The Pollock Company will provide the County Copier Services for a period of not to exceed five years renewable annually upon availability of funds. Funds for this contract is budgeted in each department requiring a copier.

B. Background / Discussion

The present Cost per Copy Copier Services with Minolta expires on June 30, 2008. The Procurement Department is “piggy-backing” off the State Material Management Office contract; we made a comparison of the present and similar cost per copy contracts and have determined that the Pollock Company provides us with the most advantageous and cost effective product.

The Pollock Company has provided maintenance and equipment under the previous contract with Minolta. Pollock as been very sensitive and responsive to the needs of the departments in the County and have managed conflicts expeditiously with positive results.

The current cost per copy contract with Minolta as been in place for approximately seven years (2001-2008); we had an initial five years with an addendum to extend for two more years. The comparison information is attached to this request.

C. Financial Impact

Copier account is budgeted in each department under account number 5213; the current cost per copy contract with Minolta cost approximately \$12,796 per month, the Pollock Company contract will cost approximately \$10,833.81 per month which is a savings of \$1,962.19 per month. (See attachments)

D. Alternatives

1. Approve award of contract to the Pollock Company
2. Do not approve issue a Request for Proposal
3. Do not approve and renegotiate with Minolta
4. Do not approve a solicit more than one company

E. Recommendation

Recommend award of contract to the Pollock Company for Cost per Copy Copier Services. The Pollock Company is very responsive to our needs and has provided quality services to Richland County Departments.

Recommended by: Rodolfo A. Callwood

Department: Procurement Date: 5-13-08

F. Reviews

Finance

Reviewed by: Daniel Driggers

Date: 5/21/08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Procurement

Reviewed by: Rodolfo Callwood

Date: 5/21/08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation: Approval of this action will allow the county to upgrade all of its copiers with new machine and unused copiers which will provides us with the flexibility to add much more features at no additional cost. The new copiers will allow networking from our computers directly to the copiers allowing us to fax, scan, print and staple all from our desk.

Legal

Reviewed by: Elizabeth McLean

Date: 5-22-08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation: Council's discretion. Procurement Director should confirm that this contract does not need to go back through the procurement process as according to the County's Purchasing ordinance, given that we are not renewing a contract with the former vendor of these services.

Administration

Reviewed by: Tony McDonald

Date: 5/22/08

Recommend Council approval

Recommend Council denial

Comments regarding recommendation: To address the question raised by the Legal Department, this procurement was handled competitively by the State; the County would simply be an additional client under the State Contract. This method of contracting is routine and frequently renders better pricing due to greater volume.

Copier Contract Comparison

	Pollock Company	Konica Minolta	Carolina Office	Danka
Copier Size & Options	***All 3 Companies are Minolta Brand Representatives***			** Toshiba Brand
	All Minolta Copiers Include Networking Capabilities			
Class A	0.0325	0.0721	Not Available	0.0721
20 Copies per Minute				16 Copies per Minute
Automatic Document Feeder				Network - .013
Duplex				Stand - .0023
Two Paper Trays				Additional Pare Tray - .0094
Print/Copy/Scan				
7000 Copies/Month				
Optional Equipment:				
Fax	0.005	0.0057	N/A	N/A
Total	0.0375	0.0778	N/A	0.0968
Class B	0.035	0.0721	N/A	0.0721
20 Copies per Minute				16 Copies per Minute
Automatic Document Feeder				Network - .013
Duplex				Stand - .0023
Staple				Additional Pare Tray - .0094
Two Paper Trays				
Print/Copy/Scan				
7000 Copies/Month				
Optional Equipment:				
Fax	0.005	0.0057	N/A	N/A
Hole Punch	0.002	0.0013	N/A	N/A
Total	0.042	0.0791	N/A	0.0968
Class C	0.022	0.0348	N/A	.0348 up to 7500 copies
35 Copies per Minute				Add .0064 over 7500 copies
Automatic Document Feeder				
Duplex				Includes Network Capabilities
Staple				
2 Paper Trays				
Print/Copy/Scan				
7000 - 12000 Copies/Month				

Optional Equipment				
Fax	0.005	0.0008	N/A	0.0043
Hole Punch	0.002	0.0002	N/A	0.0021
Total	0.029	0.0358	N/A	.0412 up to 7500 copies; .0476 Over 7500 copies
Class D				
60 Copies Per Minute	0.022	0.0324	.0324 - Up to 15750 Copies	0.0324
Automatic Document Feeder			Add .0060 over 15751 Copies	
Duplex				
Staple/Hole Punch		0.0008	0.0005	0.0004
4 Paper trays		0.0004	0.0013	Network - 00096
Print/Copy/Scan				
12001 - 20000 Copies/Month				
Options:				
Fax	0.005	N/A	N/A	0.0009
Total	0.027	0.0336	.0342 Up to 15750; .0402 Over 15751	0.03466
Class E				
75 Copies per Minute	0.022	0.0301	.0324 up to 20250	.0324 up to 30,000
Automatic Document Feeder			Add .0060 over 20251	Add .0055 over 30,000
Duplex				
Staple/Hole Punch		0.0006	0.00038	0.0004
Four Paper Trays		0.0004	0.00099	Network Capabilities - .00096
Print/Copy/Scan				
Fax				0.0009
20001 + Copies per month				
Total	0.022	0.0311	.03377 Up to 20,250 copies; .03977 Over 20,251 copies	.03466 up to 30,000 copies; .04016 Over 30,000 copies

Richland County Council Request of Action

Subject: Food Service Management

A. Purpose

County Council is requested to approve the expenditure for \$1,383,428.48 for food service.

B. Background

This is annual renewal for food service for the Alvin S. Glenn Detention Center. ABL has provided the Detention Center with quality food service for the past year.

C. Discussion

ABL Food Service is responsible to provide the inmates housed at the detention facility a nutritious meal. This also includes special diets for medical and religious purposes. ABL will service approximately 1,311,400 meals for FY 07/08.

D. Financial Impact

The estimated expenditure is \$1,383,428.48 to feed an estimated average daily population of 1175 inmates. Also, additional cost would be incurred if the population exceeds 1150 on any given day.

The estimated expenditure is \$1,383,428.48 of the \$4,607,778.00 requested in Account # 2100-5265, Professional Service.

E. Alternatives

1. Renew the ABL Food Service Management Contact.
2. Do not renew contract

F. Recommendation

It is recommended that Council approve the negotiations and renew the contract to ABL Food Service Inc for the approximate amount of \$1,383,428.48

Recommended by: Ronaldo D. Myers **Department:** Detention Center **Date:** April 15, 2008

G. Reviews

Finance

Reviewed by: Daniel Driggers
 Recommend Council approval

Date: 5/19/08
 Recommend Council denial

Comments regarding recommendation: Funds are in the administrator's recommended budget as stated.

Procurement

Reviewed by: Rodolfo Callwood

Date: 5/19/08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Legal

Reviewed by: Larry Smith

Date: 5/19/08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Administration

Reviewed by: J. Milton Pope

Date: 5-19-08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation: Recommend approval...

Richland County Council Request of Action

Subject: Renew Contract with Correct Care Solution Medical Services

A. Purpose

The Detention Center requests for County Council renew the medical contract with Correct Care Solutions (CCS). The renewal is for \$3,217,350.00 for FY 08/09 with Correct Care Solutions for inmate medical services.

B. Background

In September 2005, County Council decided to terminate its inmate services medical contract with Prison Health Service. After a formal procurement process, County Council elected to award CCS for inmate medical service contract for the Detention Center in March 2006. This is the second year on this medical contract.

C. Discussion

This is the second renewal of this contract. In March 2006, Council awarded CCS the contract to complete fiscal year 05/06. This is an annual process for budget items over \$100,000.00 to be taken before Council for approval. The Detention Center is satisfied with the vendor service, and any issue that have come up, we have been able to resolve them quickly.

D. Financial Impact

The estimated expenditure is \$3,217,350.00 of the \$ 4,607,778.00 requested in account # 2100-5265, Professional Services.

E. Alternatives

1. Approve the request to renew the contract with Correction Care Solutions
2. Do not approve renewal

F. Recommendation

The Department recommends that Council approve the request to renew the medical contract with CCS.

Recommended by: Ronaldo D. Myers **Department:** Detention Center **Date:** April 15, 2008

G. Reviews

Finance

Reviewed by: Daniel Driggers

Date: 5/19/08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation: Funds are included in administrator's recommended budget as stated.

Procurement

Reviewed by: Rodolfo Callwood

Date: 5/19/08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Legal

Reviewed by: Larry Smith

Date: 5/20/08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation:

Administration

Reviewed by: J. Milton Pope

Date: 5/21/08

✓ Recommend Council approval

Recommend Council denial

Comments regarding recommendation: Recommend approval.

Richland County Council Request of Action

Subject: W.B. Guimarin & Company, Inc.

A. Purpose

County Council is requested to approve the expenditure for \$139,560.00 for maintenance of the Bluff Road Facility Housing and Energy Plant.

B. Background / Discussion

W.B. Guimarin & Company Inc. is not the only company that can service the equipment, but is a preference as the original installer. Other companies can provide service, but at a higher rate and must learn the system. This request was first made during the 94-95 FY budget process. Council has renewed the W.B. Guimarin & Company contract each year since the 94-95 FY. Funding for the contract has been requested in the FY 08-09 budget.

C. Discussion

The company provides services to heating ventilation, air conditions system at the Detention Center. The service is needed to ensure the environment is a climate control. This aids the officers in managing the inmate population.

D. Financial Impact

The estimated expenditure is \$139,560.00 of the \$ 471,817.69 requested in Account #2100-5226, Service Contracts.

E. Alternatives

1. Approve the request to renew the contract to W. B. Guimarin & Company in the amount of \$139,560.00 for FY 08-09.
2. Do not approve contract for the expenditure of maintenance to the Bluff Road Housing and Energy Plant from W.B. Guimarin & Company in the amount of \$139,560.00 for FY 08-09.

F. Recommendation

It is recommended that Council approve the request to renew the contract for W.B. Guimarin & Company in the amount of \$139,560.00.

Recommended by: Ronaldo D. Myers **Department:** Detention Center **Date:** April 15, 2008

G. Reviews

FinanceReviewed by: Daniel DriggersDate: 5/19/08

✓ Recommend Council approval

 Recommend Council denialComments regarding recommendation: Funds are in the Administrator's recommended budget as stated.**Procurement**Reviewed by: Rodolfo CallwoodDate: 5/19/08

✓ Recommend Council approval

 Recommend Council denial

Comments regarding recommendation:

LegalReviewed by: Larry SmithDate: 5/20/08

✓ Recommend Council approval

 Recommend Council denial

Comments regarding recommendation:

AdministrationReviewed by: J. Milton PopeDate: 5/20/08

✓ Recommend Council approval

 Recommend Council denialComments regarding recommendation: Recommend approval...

Richland County Council Request of Action

Subject: Honeywell, Inc.

A. Purpose

County Council is requested to approve the expenditure in the amount of \$249,288.00 for full maintenance coverage on the fire and security system for the Bluff Road Facility.

B. Background / Discussion

Honeywell, Inc. is the only company that could provide combined and full coverage on the fire and security systems. This request was first made during the 94-95 FY budget process. Council has renewed the Honeywell, Inc. contract each year since 94-95 FY. Funding for the contract has been requested in the FY 08-09 budget. This vender has provided excellent service for FY 07/08

C. Discussion:

Honeywell provide service to the security and fire system to the facility. The security system consists of motion detectors, cameras, door alarms, and control panels. The fire system consists of the sprinklers, smoke evacuators, and detectors.

D. Financial Impact

The estimated expenditure is \$249,288.00 of the \$471,818.00 requested in Account #2100-5226, Service Contracts.

E. Alternatives

1. Approve the request to renew the contract to Honeywell, Inc. for \$249,288.00 for FY 08-09.
2. Do not approve contract for the expenditure of maintenance coverage on the fire and security system for the Bluff Road Facility.

F. Recommendation

It is recommended that Council approve the request to renew the contract for Honeywell, Inc. for \$249,288.00 for FY 08-09.

Recommended by: Ronaldo D. Myers **Department:** Detention Center **Date:** April 15, 2008

G. Reviews

Finance

Reviewed by: Daniel Driggers

Date: 5/19/08

- ✓ Recommend Council approval
- ☐ Recommend Council denial
- Comments regarding recommendation: Funds are in the administrator's recommended budget as stated.

Procurement

- Reviewed by: Rodolfo Callwood
- Date: 5/19/08
- ✓ Recommend Council approval
- ☐ Recommend Council denial
- Comments regarding recommendation:

Legal

- Reviewed by: Larry Smith
- Date: 5/19/08
- ✓ Recommend Council approval
- ☐ Recommend Council denial
- Comments regarding recommendation:

Administration

- Reviewed by: J. Milton Pope
- Date: 5-19-08
- ✓ Recommend Council approval
- ☐ Recommend Council denial
- Comments regarding recommendation: Recommend approval...

Richland County Council Request of Action

Subject: Emergency Services Purchase Orders for 2008-2009 ESD0508001

A. Purpose

The purpose of this report is to obtain Council approval to award Purchase Orders for services in the 2008-2009-budget year. These services are required for the operations of the Emergency Services Department. These Purchase Orders and Contract approvals are subject to Council's adoption of the 2008-2009 budget.

B. Background / Discussion

The Emergency Services Department uses vendors to provide service for operations. It is necessary to have agreements in place July 1, 2008, so that service will not be interrupted at the start of the new budget year.

VENDOR	SERVICE	ESTIMATED AMOUNT
City of Columbia	EMS/Diesel & Gasoline	\$240,000
Motorola	EMS/Radio Service	\$100,000
Motorola	ETS/911 Equip.Service Agreement	\$125,000
Motorola	FIRE Radio Service	\$120,000

C. Financial Impact

Funding is included in the 2008-2009 budget request.

D. Alternatives

1. Approve the purchase orders and contracts.
2. Do not approve the purchase orders and contracts.

E. Recommendation

It is recommended that Council approve the purchase orders and contracts for the services so there will not be an interruption of these mission essential services at the beginning of the new budget year.

Report by: Michael A. Byrd **Department:** Emergency Services **Date:** May 9, 2008

F. Reviews

Finance

Reviewed by: Daniel Driggers

Date: 5/19/08

✓ Recommend Council approval
Comments regarding recommendation:

Recommend Council denial

Procurement

Reviewed by: Rodolfo Callwood
✓ Recommend Council approval
Comments regarding recommendation:

Date: 5/19/08
 Recommend Council denial

Legal

Reviewed by: Larry Smith
✓ Recommend Council approval
Comments regarding recommendation: Recommend approval subject to the appropriation of funds.

Date: 5/19/08
 Recommend Council denial

Administration

Reviewed by: J. Milton Pope
✓ Recommend Council approval
Comments regarding recommendation: Recommend approval.

Date: 5-19-08
 Recommend Council denial

STATE OF SOUTH CAROLINA)
)
 COUNTY OF RICHLAND)

**A RESOLUTION OF THE
 RICHLAND COUNTY COUNCIL**

A RESOLUTION AUTHORIZING A POLICY ON MUNICIPAL INCORPORATION

WHEREAS, the South Carolina Code of Laws, §5-1-10 et seq., contemplates the incorporation of municipalities for the purpose of providing higher levels of services to the citizens therein; and

WHEREAS, municipalities contain land use patterns characterized by urban commercial centers and higher density residential neighborhoods; and

WHEREAS, Richland County has experienced growth since 1990 that has led to public discussion of the creation of additional municipalities; and

WHEREAS, some citizens of Richland County have begun to explore the possibility of municipal incorporation with dependency on Richland County for the continued delivery of certain essential services; and

WHEREAS, §5-1-30 (6) of the South Carolina Code of Laws requires cities to provide three of nine expressed services, some of which are not currently provided by Richland County; and

WHEREAS, municipal incorporation by any area in Richland County would reduce the Business License Tax and future Accommodations and Hospitality Tax revenues; and

WHEREAS, it is incumbent upon Richland County Council to prescribe a policy under what circumstances the County will facilitate municipal incorporation by contracting to provide any of the nine statutorily required services;

NOW, THEREFORE, BE IT RESOLVED that Richland County Council affirms that the primary purpose of municipal incorporation is to provide enhanced or additional services for its municipal citizens; and

NOW, THEREFORE, BE IT FURTHER RESOLVED that Richland County Council will support municipal incorporation of unincorporated areas of Richland County by entering into discussions to develop intergovernmental agreements to provide agreed upon services when the proposed incorporation can be demonstrated to:

- Develop an urbanized commercial district with adjacent higher density residential areas
- Provide parks and recreation
- Plan for sidewalks
- Provide a higher level of law enforcement with a municipal police force
- Be responsible for garbage and yard debris pick-up and disposal

- Be responsible for maintenance of existing county roads within the proposed municipal boundaries

Such discussions, however, shall not guarantee the execution of any agreement. If the proposed incorporation is primarily motivated by resistance to annexation by an existing municipality and/or the desire to preserve the character of existing communities, Richland County will work with the affected parties to develop a strategy to further those goals and discuss intergovernmental agreements to assist in accomplishing such goals.

ADOPTED THIS _____ day of _____, 2007.

Joseph McEachern, Chair
Richland County Council

ATTEST this ____ day of _____, 2007

Michielle Cannon-Finch
Clerk of Council

Richland County Council Request of Action

Subject: Ordinance Authorizing a Transportation Sales Tax Referendum

A. Purpose

County Council is requested to approve an ordinance authorizing a transportation sales tax referendum.

B. Background / Discussion

The Richland County Transportation Study Commission was created by county council in October 2006. The 39-member commission was charged with undertaking a comprehensive, countywide, multi-modal study of the county's transportation network. Over the past 18 months, the commission has reviewed the conditions of the county's existing transportation network, identified alternatives, considered various funding options, and on May 20, 2008, presented its final recommendations to county council.

As part of its overall recommendations, the commission has identified over \$500 million in short-term, high priority roadway, transit, greenway, bike and pedestrian improvements to be completed over the next eight years.

Upon reviewing dozens of possible funding scenarios, the commission has recommended that the local option transportation sales tax, as authorized by Title 4, Chapter 37 of the South Carolina Code of Laws ("Optional Methods for Financing Transportation Facilities") is the most viable solution within Richland County. Section 4-37-30 (A) (1) states "The governing body of a county may vote to impose the tax authorized by this section, subject to a referendum, by enacting an ordinance." This ordinance must specify the following: a list and description of all projects for which the proceeds of the tax will be used (including highways, roads, streets, bridges, mass transit systems, greenbelts, and other transportation-related projects); the maximum time for which the tax may be imposed (not to exceed 25 years); the estimated capital cost of the project(s) to be funded in whole or in part from proceeds of the tax; and the anticipated year in which the tax will end. A title to the ordinance is attached, as are draft versions of the ballot question based on the commission's final recommendations.

C. Financial Impact

Over eight years, the local option transportation sales tax is projected to raise a total of \$521.48 million. Approximately 3% of this revenue (\$15.64 million) would be set aside for administrative costs associated with staffing needs and program management. The remaining \$505.84 million would be distributed as follows:

- \$303.5 million (60%) for roadway and intersection improvements
- \$126.46 million (25%) to support and expand transit service in Richland County
- \$75.88 million (15%) to improve the county's greenway, bike, and pedestrian infrastructure

Additional staff and/or outside consultation will be required to implement the sales tax program, however all costs associated with the program would be paid for by sales tax revenues.

D. Alternatives

1. Approve an ordinance authorizing a transportation sales tax referendum as recommended by the Richland County Transportation Study Commission. The commission has recommended a referendum for a one-cent transportation sales tax, to last a period of eight years or until \$521.48 million is collected (which ever comes first). These revenues will be used for the projects and programs included in the attached lists.
2. Approve a modified version of an ordinance authorizing a transportation sales tax referendum. The following items which will be included in the ordinance may be modified at council's discretion: the sales tax rate (state statute allows up to 1%; committee recommendation is 1%); the length that the sales tax will be collected (state statute allows up to 25 years; committee recommendation is 8 years); or the list of projects and programs which will be included in the final ordinance (see attachment for a list of projects identified by the commission).
3. Do not approve the ordinance authorizing a transportation sales tax referendum.

E. Recommendation

This request has been submitted by the Richland County Transportation Study Commission with a recommendation to approve. This request is at the discretion of county council.

Recommended by: Joe Cronin **Department:** Administration **Date:** 5-13-08

F. Reviews

Finance

Reviewed by: Daniel Driggers Date: 5/19/08
 Recommend Council approval Recommend Council denial
Comments regarding recommendation: Left to Council discretion.

Legal

Reviewed by: Larry Smith Date: 5/19/08
 Recommend Council approval Recommend Council denial
Comments regarding recommendation: This is a discretionary decision of Council.

Administration

Reviewed by: Milton Pope Date: 5/21/08
 Recommend Council approval Recommend Council denial

Comments regarding recommendation: I support the recommendation of the Transportation Study Commission.

STATE OF SOUTH CAROLINA
COUNTY COUNCIL FOR RICHLAND COUNTY
ORDINANCE NO. _____

AN ORDINANCE TO LEVY AND IMPOSE A ONE PERCENT (1%) SALES AND USE TAX, SUBJECT TO A REFERENDUM, WITHIN RICHLAND COUNTY PURSUANT TO SECTION 4-37-30 OF THE CODE OF LAWS OF SOUTH CAROLINA 1976, AS AMENDED; TO DEFINE THE SPECIFIC PURPOSES AND DESIGNATE THE PROJECTS FOR WHICH THE PROCEEDS OF THE TAX MAY BE USED; TO PROVIDE THE MAXIMUM TIME FOR WHICH SUCH TAX MAY BE IMPOSED; TO PROVIDE THE ESTIMATED COST OF THE PROJECTS FUNDED FROM THE PROCEEDS OF THE TAX; TO PROVIDE FOR A COUNTY-WIDE REFERENDUM ON THE IMPOSITION OF THE SALES AND USE TAX AND THE ISSUANCE OF GENERAL OBLIGATION BONDS AND TO PRESCRIBE THE CONTENTS OF THE BALLOT QUESTIONS IN THE REFERENDUM; TO PROVIDE FOR THE CONDUCT OF THE REFERENDUM BY THE RICHLAND COUNTY ELECTION COMMISSION; TO PROVIDE FOR THE ADMINISTRATION OF THE TAX, IF APPROVED; TO PROVIDE FOR THE PAYMENT OF THE TAX, IF APPROVED; AND TO PROVIDE FOR OTHER MATTERS RELATING THERETO.

QUESTION 1 – SALES TAX QUESTION

Version #1

I approve a special sales and use tax in the amount of one percent to be imposed in Richland County for not more than eight (8) years, or until a total of \$521,480,000 in resulting revenue has been collected, whichever occurs first. The sales tax proceeds will be used for the following project:

Project: For financing the costs of highways, roads, streets, bridges, sidewalks, bike lanes and paths, pedestrian walkways, greenbelts and other transportation-related projects facilities, and drainage facilities related thereto, and mass transit systems operated by Richland County or (jointly) operated by the County, other governmental entities and transportation authorities. **\$521,480,000**

YES

NO

Instructions to Voters: All qualified electors desiring to vote in favor of levying the special sales and use tax shall vote YES and

All qualified electors opposing to levying the special sales and use tax shall vote NO

Version #2

I approve a special sales and use tax in the amount of one percent to be imposed in Richland County, South Carolina (the “County”) for not more than eight (8) years, or until a total of \$521,480,000 in sales tax revenue has been collected, whichever occurs first. The sales tax revenue will be used to pay the costs of the following project:

Project: Highways, roads, streets, bridges, other transportation-related projects, and drainage projects related thereto including but not limited to resurfacing roads, paving dirt roads, Hardscrabble Road, Assembly Street railroad grade separation, Pineview Road, Clemson Road, Wilson Boulevard, Broad River Road, North Main Street, Shop Road Extension, and Farrow Road; mass transit systems operated by the County or jointly operated by the County, other governmental entities and transportation authorities; greenways, bike lanes and paths, pedestrian sidewalks and pathways including but not limited to Crane Creek, Gills Creek, Smith/Rocky Branch, Three Rivers Greenway, Assembly Street/Shop Road, Clemson Road, Colonial Drive/Farrow Road, Columbiana Drive, Broad River Road, Blossom Street, Harden Street, Senate Street, Trenholm Road and Two Notch Road. **\$521,480,000**

YES

NO

Instructions to Voters: All qualified electors desiring to vote in favor of levying the special sales and use tax shall vote YES and

All qualified electors opposing to levying the special sales and use tax shall vote NO

Version #3

I approve a special sales and use tax in the amount of one percent to be imposed in Richland County, South Carolina (the “County”) for not more than eight (8) years, or until a total of \$521,480,000 in sales tax revenue has been collected, whichever occurs first. The sales tax revenue will be used to pay the costs of the following project:

Project: Highways, roads, streets, bridges, other transportation-related projects, and drainage projects related thereto including but not limited to resurfacing roads, paving dirt roads, Hardscrabble Road, Assembly Street railroad grade separation, Pineview Road, Clemson Road, Wilson Boulevard, Broad River Road, North Main Street, Shop Road Extension, and Farrow Road; mass transit systems operated by the County or jointly operated by the County, other governmental entities and transportation authorities; greenways, including but not limited to Crane Creek, Gills Creek, Smith/Rocky Branch, Three Rivers Greenway; pedestrian sidewalks and pathways including but not limited to Assembly Street/Shop Road, Clemson Road, Colonial Drive/Farrow Road, Columbiana Drive, Broad River Road, Blossom Street; bike paths and lanes including but not limited to Broad River Road, Harden Street, Senate Street, Trenholm Road and Two Notch Road. **\$521,480,000**

YES

NO

Instructions to Voters: All qualified electors desiring to vote in favor of levying the special sales and use tax shall vote YES and

All qualified electors opposing to levying the special sales and use tax shall vote NO

QUESTION 2 – BOND QUESTION

I approve the issuance of not exceeding \$_____ of general obligation bonds of Richland County, payable from the special sales and use tax described in Question 1 above, maturing over a period not to exceed eight (8) years, to fund completion of projects from among the categories described in Question 1 above.

YES

NO

Instructions to Voters:

All qualified electors desiring to vote in favor of the issuance of bonds for the stated purposes shall vote YES and

All qualified electors opposing to the issuance of bonds for the stated purposes shall vote NO

Local Option Transportation Sales Tax Projected Revenue

	Available for New Programs & Projects (97%)				Admin Costs (3%)	Total (100%)
	Roads (60%)	Transit (25%)	G/B/P (15%)	Subtotal	Subtotal	Total
Sales Tax Revenue	\$303.50	\$126.46	\$75.88	\$505.84	\$15.64	\$521.48
Revenue from Interest	-----	\$9.16*	-----	\$9.16	-----	\$9.16
Existing Revenue	-----	\$49.32	-----	\$49.32	-----	\$49.32
Total Revenue	\$303.50	\$184.94	\$75.88	\$564.32	\$15.64	\$579.96
Expenditures	\$303.50	\$184.94	\$75.88	\$564.32	\$15.64	\$579.96
Gap	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

*An estimated \$9.16 million in interest will accrue due to the phasing in of projects.

All amounts are shown in millions of dollars.

Table 14: 8-Year Roadways Program Projects & Cost Estimates

Priority Rank	Planning Area	Project Type	Description	Table 8-Year Program Cost (by Prioritized Rank)			Comments
				Projected Cost - 2008 Dollars (1)	Projected Cost -YOE Dollars (2)	Bike/Ped	
n/a	County-Wide	Program	Local Road Resurfacing Program	\$20,200,000	\$20,200,000	n/a	
n/a	County-Wide	Program	Access Management & Complete Streets Initiatives	\$100,000	\$100,000	n/a	
n/a	County-Wide	Program	County-Wide ITS Plan	\$1,500,000	\$1,500,000	n/a	
n/a	County-Wide	Program	Dirt Road Paving Program	\$15,000,000	\$15,000,000	n/a	
n/a	County-Wide	Program	County-Wide Corridor Improvement Plan	\$200,000	\$200,000	n/a	
n/a	County-Wide	Program	County-Wide Thoroughfare Plan	\$200,000	\$200,000	n/a	
n/a	County-Wide	Program	Other County-Wide Transportation & Land Use Planning Initiatives	\$500,000	\$500,000	n/a	
1	Northwest	Widening	Handscrabble Rd. Lake Carolina Blvd.	\$31,800,000	\$38,062,000	Y	
2	Beltway	Special Project	Assembly Street RR Grade Separation	\$32,100,000	\$39,487,000	Y	
3	Southwest	Widening	Fineview Rd. Bluff Rd.	\$20,100,000	\$23,581,000	N	
4	Northwest	Intersection	Clemson Rd. Rhame Rd./North Springs Rd.	\$3,500,000	\$3,861,000	Y	
5	North Central	Intersection	Wilson Blvd. Fligh Church Rd.	\$3,800,000	\$4,104,000	Y	
6	Northwest	Widening	Broad River Rd. Royal Tower Rd. Peak Interchange	\$42,200,000	\$48,209,000	Y	No water/sewer
7	Beltway	Intersection	North Main St. Fairfield Rd.	\$5,700,000	\$6,210,000	Y	PE & RW only
8	Southwest	Special Project	Shop Road Extension	\$11,000,000	\$12,342,000	Y	
9	Northwest	Widening	Handscrabble Rd. SC 555	\$7,500,000	\$8,671,000	Y	PE RW & Intersection
10	North Central	Intersection	Farrow Rd. Fligh Church Rd.	\$3,800,000	\$4,075,000	Y	
11	Northwest	Intersection	Summit Flwy Summit Ridge Rd.	\$500,000	\$552,000	Y	
12	Northwest	Intersection	Broad River Rd. Rushmore Rd.	\$4,400,000	\$4,817,000	Y	
13	Beltway	Intersection	North Main St. Monticello Rd.	\$5,600,000	\$6,199,000	Y	No water/sewer
14	North Central	Widening	Blythehood Blvd. I-77	\$8,600,000	\$9,761,000	Y	
15	Northwest	Improvements	Spears Creek Church Rd. I-20	\$4,000,000	\$4,331,000	N	
16	Northwest	Improvements	Kennery Rd. Google Rd./Steeple Ridge Rd.	\$1,800,000	\$1,950,000	N	
17	Northwest	Intersection	Clemson Rd. Sparkleberry Ln. (to Mallet Hill Rd.)	\$5,400,000	\$5,980,000	Y	
18	Southwest	Widening	Lower Richland Blvd. Rabbit Run Rd.	\$6,500,000	\$7,403,000	N	
19	North Central	Intersection	Wilson Blvd. Killian Rd.	\$2,800,000	\$3,035,000	Y	
20	Southwest	Intersection	Garners Ferry Rd. Harmon Rd.	\$2,800,000	\$3,035,000	N	
21	Northwest	Intersection	Lake Murray Blvd. Kinley Rd.	\$1,000,000	\$1,063,000	Y	
22	Northwest	Intersection	North Springs Rd. Risdon Way	\$1,700,000	\$1,847,000	N	
23	Northwest	Widening	Clemson Road Sparkleberry Crossing	\$25,700,000	\$27,225,000	Y	
				\$270,000,000	\$303,500,000		

(1) - Includes 20% Contingency to Account for Inflation

(2) - Adjusted to Year of Expenditure (YOE), with 15% contingency and limited amount for debt service

↑
Amounts to be included in the Referendum.

Table 6: Seven-Year Public Transit Implementation Plan
(in millions of 2008 dollars)

Time in Years → Description of Improvements	Eight-Year Public Transit Implementation Plan (Millions of 2008 Dollars)								Total YEAR OF EXPENDITURE Dollar	
	1	2	3	4	5	6	7	8		Total 2008 Dollar
Replace Buses in Current Fleet (Local Share)	\$0.5	\$0.5	\$0.5	\$0.5	\$0.5	\$0.5	\$0.5	\$0.5	\$3.5	\$4.04
Purchase Buses for Service Expansion (Local Share)		\$0.35	\$2.4					\$0.35	\$3.1	\$3.51
Bus Stop Shelters, Benches & Other Amenities		\$0.3	\$0.2	\$0.2					\$0.7	\$0.77
Strengthen Transit Management & Marketing	\$0.2	\$0.2	\$0.2	\$0.2	\$0.2	\$0.2	\$0.2	\$0.2	\$1.6	\$1.88
Perform Comprehensive Operational Analysis	\$0.1								\$0.1	\$0.10
Perform Transit Market Research & Bus Maintenance Review	\$0.2								\$0.2	\$0.21
Expand Coverage Area to Serve 75% of Transit Dependent		\$1.2	\$1.2	\$1.2	\$1.2	\$1.2	\$1.2	\$1.2	\$8.4	\$10.04
Improve Service Span to LOS "C" on Weekdays & LOS "D" on Weekends			\$0.8	\$0.8	\$0.8	\$0.8	\$0.8	\$0.8	\$4.8	\$5.84
Improve Peak Frequency to LOS "C" on Weekdays & LOS "D" on Weekends			\$6.4	\$6.4	\$6.4	\$6.4	\$6.4	\$6.4	\$38.4	\$46.71
Expand Coverage Area to Serve 80% (LOS B) of Transit Supportive Areas								\$1.2	\$1.2	\$1.59
Improvement O&M Costs	\$0.5	\$1.4	\$8.6	\$8.6	\$8.6	\$8.6	\$8.6	\$9.8	\$54.7	\$66.37
Improvement Capital Costs	\$0.5	\$1.15	\$3.1	\$0.7	\$0.5	\$0.5	\$0.5	\$0.35	\$7.3	\$8.32
Improvement Total	\$1.0	\$2.55	\$11.7	\$9.3	\$9.1	\$9.1	\$9.1	\$10.15	\$62.0	\$74.69
Maintenance of Existing System	\$11.72	\$11.72	\$11.72	\$11.72	\$11.72	\$11.72	\$11.72	\$11.72	\$93.76	\$110.25
TOTAL COST	\$12.75	\$14.27	\$23.42	\$21.02	\$20.82	\$20.82	\$20.82	\$21.87	\$155.76	\$184.94



Table 8: Proposed Greenways: Higher-Priority Projects and Cost Estimates

Higher-Priority Projects				
ID	PA	Main Greenway Route	Miles	Cost Estimate
2B	BW	Crane Creek	3.0	\$1,335,919
2C	BW	Crane Creek	0.9	\$398,843
2H	NC	Crane Creek	1.5	\$687,888
3A	BW	Gills Creek	4.3	\$1,946,203
3B	SE	Gills Creek	5.4	\$2,413,863
7A	BW	Smith/Rocky Branch	0.8	\$373,602
7B	BW	Smith/Rocky Branch	2.7	\$1,226,312
7D	BW	Smith/Rocky Branch	1.7	\$780,784
8C	BW	Three Rivers Greenway Extension	0.3	\$137,865
8D	BW	Three Rivers Greenway Extension	1.1	\$508,911
8F	BW	Three Rivers Greenway Extension	0.7	\$305,768
9A	BW	Lincoln Tunnel Greenway	1.7	\$773,521
10A	NW	Dutchman Blvd Connector	0.2	\$91,148
11A	BW	Columbia Mall Greenway	1.3	\$561,860
12A	NE	Polo/Windsor Lake Connector	0.7	\$334,058
13A	BW	Gills Creek North Greenway	0.7	\$298,639
15A	SE	Woodbury/Old Leesburg Connector	0.2	\$100,697
		Total	27.4	\$12,275,879

PA – Planning Area
 BW – Beltway
 NC – North Central
 NE – North East
 NW – North West
 SE – South East



Table 9: Proposed Intersections: Higher-Priority Projects and Cost Estimates

Higher-Priority Projects			
ID	PA	Location	Cost Estimate
1	BW	Broad River Rd and Bush River Rd	\$100,000
2	BW	Huger St and Gervais St	\$100,000
4	BW	Elmwood Ave and Park St	\$100,000
5	BW	Main St and Elmwood Ave	\$100,000
6	BW	Elmwood Ave and Bull St	\$100,000
8	BW	Gervais St and Millwood Ave	\$100,000
10*	SE	Garners Ferry Rd and Atlas Rd	\$0
11*	SE	Garners Ferry Rd and Hallbrook Dr/Pineview Rd	\$0
13	NE	Two Notch Rd and Alpine Rd	\$100,000
14	NE	Two Notch Rd and Maingate Dr/Windsor Lake Blvd	\$100,000
15*	NE	Two Notch Rd and Polo Rd	\$0
16	NE	Two Notch Rd and Brickyard Rd	\$100,000
17	NE	Two Notch Rd and Sparkleberry Ln	\$100,000
21	BW	Blossom St and Saluda Ave	\$100,000
22	BW	Devine St and Harden St/Santee Ave	\$100,000
23	BW	Two Notch Rd and Decker Blvd/Parklane Rd	\$100,000
24*	NE	Polo Rd and Mallet Hill Rd	\$0
25	BW	Huger St and Blossom St	\$100,000
26	BW	Huger St and Greene St	\$100,000
27	BW	Huger St and Lady St	\$100,000
29	BW	Assembly St and Greene St	\$100,000
30	BW	Assembly St and Pendleton St	\$100,000
31	BW	Assembly St and Gervais St	\$100,000
33	BW	Assembly St and Washington St	\$100,000
37	BW	Assembly St and Laurel St	\$100,000
39	BW	Assembly St and Calhoun St	\$100,000
41	BW	Main St and Taylor St	\$100,000
42	BW	Main St and Blanding St	\$100,000
43	BW	Main St and Laurel St	\$100,000
45	BW	Main St and Calhoun St	\$100,000
49	BW	Rosewood Dr and Marion St	\$100,000
50	BW	Rosewood Dr and Pickens St	\$100,000
51	BW	Rosewood Dr and Harden St	\$100,000
52	BW	Rosewood Dr and Holly St	\$100,000
53	BW	Rosewood Dr and Ott Rd	\$100,000
54	BW	Rosewood Dr and Kilbourne Rd	\$100,000
55	BW	Rosewood Dr and Beltline Blvd	\$100,000
56	BW	Garners Ferry Rd and Old Woodlands Rd	\$100,000
57	BW	Devine St and Fort Jackson Blvd	\$100,000
58	BW	Harden St and Gervais St	\$100,000
		Total	\$3,600,000

* Project cost included in roadway project

PA – Planning Area
 BW – Beltway
 NC – North Central
 NE – North East
 NW – North West
 SE – South East



**Table 10: Proposed Pedestrians Sidewalks/Pathways:
Higher-Priority Projects and Cost Estimates**

Higher-Priority Projects							
ID	PA	Type	Street	From	To	Miles	Cost Est.
1*	BW	Sidewalks - C&G	Assembly St/Shop Rd	Whaley St	Bellline Blvd	3.31	\$1,920,257
2	NE	Sidewalks	Clemson Rd	Longtown Rd	Two Notch Rd	4.98	\$2,364,310
3	BW	Sidewalks - C&G	Colonial Dr/Farrow Rd	Harden St	Academy St	0.55	\$1,012,704
4	NW	Sidewalks	Columbiana Dr	Lexington County Line	Lake Murray Blvd	1.02	\$486,272
6	BW	Sidewalk, One Side	Broad River Rd	Greystone Blvd	Broad River Bridge	0.46	\$109,367
9	BW	Sideways	Blossom St	Williams St	Huger St	0.10	\$41,564
10	BW	Sideways, One Side	Gervais St	450' west of Gist St	Gist St	0.04	\$8,638
11	BW	Sideways	Broad River Rd	Broad River Bridge (West End)	Broad River Bridge (East End)	0.28	\$2,090,250
12	NE	Sidewalks	Alpine Rd	Two Notch Rd	Percival Rd	2.42	\$1,152,075
15	NC	Sidewalks	Blythewood Rd	I-77	Main St	0.40	\$191,601
17	NW	Sidewalks	Broad River Rd	Harbison Blvd	Bush River Rd	5.07	\$2,408,361
21	BW	Sidewalks	Heyward St/Holt Dr/Marion St/Superior St	Whaley St	Jim Hamilton Blvd	1.64	\$778,853
22	BW	Sidewalks	Leesburg Rd	Garners Ferry Rd	Semmes Rd	4.05	\$1,924,227
26*	NE	Sidewalks	Polo Rd	Two Notch Rd	Mallet Hill Rd	1.97	\$0
32	NE	Sidewalks	Two Notch Rd	Alpine Rd	Spears Creek Church Rd	5.69	\$2,703,508
33*	BW	Sideways	Bluff Rd	Rosewood Dr	Bellline Blvd	2.51	\$0
34	BW	Sideways	Gervais St	Gist St	Huger St	0.20	\$84,100
35	BW	Sideways	Huger St	Blossom St	Gervais St	0.61	\$256,861
37	NW	Sidewalks - C&G	Broad River Rd/Lake Murray Blvd	I-26	Harbison Blvd	1.35	\$2,499,420
41	BW	Sidewalks - C&G	Park St	Gervais St	Senate St	0.09	\$170,570
42	NE	Sidewalk, One Side	Polo Rd	Mallet Hill Rd	Alpine Rd	1.70	\$403,445
43*	NE	Sidewalks	Clemson Rd	Two Notch Rd	Percival Rd	3.15	\$564,728
48*	SE	Sidewalks - C&G	Atlas Rd	Fountain Lake Way	Garners Ferry Rd	0.55	\$0
50	BW	Sidewalks - C&G	Bratton St	King St	Maple St	0.21	\$386,602
55	BW	Sidewalk, One Side - C&G	Calhoun St	Gadsden St	Wayne St	0.10	\$91,106
66	BW	Sidewalk, One Side	Franklin St	Sumter St	Bull St	0.43	\$785,585
65	BW	Sidewalks - C&G	Fort Jackson Blvd	Wildcat Rd	I-77	0.19	\$343,543
69	BW	Sidewalks - C&G	Grand St	Shealy St	Hydrick St	0.39	\$714,622
73	BW	Sidewalks - C&G	Jefferson St	Sumter St	Bull St	0.21	\$381,242
78	BW	Sidewalks - C&G	Laurel St	Gadsden St	Pulaski St	0.19	\$359,066
80	BW	Sidewalks - C&G	Lincoln St	Heyward St	Whaley St	0.11	\$198,475
82	BW	Sidewalk, One Side - C&G	Lyon St	Gervais St	Washington St	0.21	\$194,410
83	BW	Sidewalks - C&G	Magnolia St	Two Notch Rd	Pinehurst Rd	0.45	\$828,458
85	BW	Sidewalks - C&G	Maple St	Kirby St	Gervais St	0.07	\$132,502
87	BW	Sidewalks - C&G	Mildred Ave	Westwood Ave	Duke Ave	0.08	\$151,536
96	BW	Sidewalks - C&G	Royster St	Mitchell St	Superior St	0.05	\$95,357
98	BW	Sidewalks - C&G	School House Rd	Two Notch Rd	Ervin St	0.26	\$482,882
101	BW	Sidewalks - C&G	Senate St	Gladden St	Kings St	0.26	\$476,230
102	BW	Sidewalks - C&G	Shandon St	Wilmot St	Wheat St	0.10	\$179,071
105	BW	Sidewalks - C&G	Tryon St	Catawba St	Heyward St	0.19	\$354,446
109	BW	Sidewalks - C&G	Wayne St	Calhoun St	Laurel St	0.20	\$366,828
112	BW	Sidewalks - C&G	Wildwood Ave	Monticello Rd	Ridgewood Ave	0.14	\$264,449
113	BW	Sidewalks - C&G	Wiley St	Superior St	Edisto Ave	0.15	\$280,896
114	BW	Sidewalks - C&G	Windover St	Two Notch Rd	Belvedere Dr	0.10	\$187,942
117	BW	Sidewalks - C&G	Shandon St	Rosewood Dr	Heyward St	0.15	\$268,514
119*	NW	Sidewalks	Broad River Rd	Royal Tower Rd	Woodrow St	0.76	\$0
121*	NW	Sidewalks	Broad River Rd	Lake Murray Blvd	Westem Ln	1.60	\$0
129	SE	Sidewalks	Lower Richland Blvd	Rabbit Run Rd	Garners Ferry Rd	0.55	\$260,077
Total						49.27	\$28,954,951

* Part or all of project cost included in roadway project
 C&G – curb and gutter
 PA – Planning Area
 BW – Beltway
 NC – North Central
 NE – North East
 NW – North West
 SE – South East



Table 11: Proposed Bicycle Routes: Higher-Priority Projects and Cost Estimates

Higher-Priority Projects							
ID	PA	Type	Street	From	To	Miles	Cost Est.
1	BW	Bike Lanes	Broad River Rd	Greystone Blvd	Broad River Bridge	0.5	\$320,811
2	BW	Bike Lanes	Harden St	Devine St	Rosewood Dr	1.0	\$696,821
5	BW	Bike Lanes	Senate St	Sumter St	Laurens St	0.7	\$462,572
6	BW	Bike Lanes	Trenholm Rd	South of Dent Middle School	Decker Blvd	0.2	\$123,919
7	BW	Bike Lanes	Two Notch Rd	Bellline Blvd	Parkland Rd	3.5	\$2,435,039
9	BW	Bike Lanes, Restripe	Broad River Rd	Broad River Bridge (West End)	Broad River Bridge (East End)	0.3	\$17,658
10	BW	Bike Lanes, Restripe	Hampton St	Pickens St	Harden St	0.5	\$31,699
12	BW	Bike Lanes, Restripe	Pendleton St	Lincoln St	Marion St	0.5	\$31,680
13	BW	Bike Lanes, Restripe	Pickens St/ Washington St/Wayne St	Hampton St (west)	Hampton St (east)	1.1	\$68,391
14*	BW	Bike Lanes, Restripe	Shop Rd	George Rogers Blvd	Northway Rd	0.7	\$0
15	BW	Bike Lanes, Restripe	Sumter St	Washington St	Senate St	0.3	\$19,306
24	BW	Connector	Bellline Blvd/Devine St	Rosewood Dr	Chateau Dr	2.3	\$24,158
25	BW	Connector	Bellline Blvd	Forest Dr	Valley Rd	0.1	\$1,101
26	BW	Connector	Bellline Blvd/ Colonial Dr/Farrow Rd	Harden St	Academy St	0.6	\$6,636
29	BW	Connector	Catawba St/ Tryon St/Whaley St/ Williams St	Church St	Blossom St	0.5	\$5,547
32	BW	Connector	Bonham Rd/ Devereaux Rd/ Heathwood Cir/ Kilbourne Rd/ Rickenbaker Rd/ Sweetbriar Rd	Blossom St	Fort Jackson Blvd	2.1	\$21,691
35	BW	Connector	Chester St/ Elmwood Ave/Wayne St	Hampton St	Park St	1.1	\$12,094
37	BW	Connector	Clement Rd/Duke Ave/ River Dr	Main St	Monticello Rd	2.9	\$30,427
39	BW	Connector	College St/Laurens St/ Oak St/Taylor St	Greene St	Elmwood Ave	1.5	\$16,331
42	BW	Connector	Edgefield St/Park St	Calhoun St	River Dr	1.6	\$16,464
46	BW	Connector	Gervais St/Gladden St/ Hagood Ave/Page St/ Senate St/Trenholm Rd/ Webster St	Millwood Ave	Bellline Blvd	2.2	\$22,913
50	BW	Connector	Heyward St/Marion St/ Superior St	Whaley St	Wiley St	0.9	\$9,748
51	BW	Bike Lanes	Sumter St	Blossom St	Wheat St	0.4	\$276,972
52	BW	Connector	Huger St/Lady St/Park St	Gervais St (east)	Gervais St (west)	0.7	\$7,295
54	BW	Bike Lanes	Lincoln St	Blossom St	Lady St	0.7	\$487,105
57	BW	Connector	Ott Rd	Jim Hamilton Blvd	Blossom St	1.7	\$17,872
60	BW	Connector	Saluda Ave	Wheat St	Greene St	0.4	\$3,934
62	BW	Bike Lanes	Wheat St	Sumter St	Assembly St	0.2	\$133,189
63	BW	Connector	Wheat St	Harden St	King St	0.4	\$4,351
74*	BW	Bike Lanes, Restripe	Bluff Rd	Berea Rd	Bellline Blvd	2.0	\$0
77*	BW	Bike Lanes, Restripe	Shop Rd	Northway Rd	Bellline Blvd	1.6	\$0
78	BW	Sidepaths	Blossom St	Williams St	Huger St	0.1	\$41,564
79	BW	Sidepaths	Gervais St	450' west of Gist St	Gist St	0.0	\$17,276
80	BW	Bike Lanes, Restripe	Assembly St	Blossom St	Rosewood Dr	0.4	\$27,986
86	BW	Bike Lanes, Restripe	Bellline Blvd	Rosewood Dr	Devine St	0.4	\$25,547
87	BW	Bike Lanes, Restripe	Broad River Rd	Bush River Rd	Greystone Blvd	0.6	\$37,908
88	NW	Bike Lanes, Restripe	Broad River Rd	Harbison Blvd	Bush River Rd	5.1	\$321,115
89	BW	Bike Lanes, Restripe	Calhoun St	Wayne St	Harden St	1.4	\$88,292
90	BW	Bike Lanes, Restripe	Decker Blvd/ Parklane Rd/ Two Notch Rd	Two Notch Rd	Percival Rd	2.0	\$129,698
94	BW	Bike Lanes, Restripe	Fort Jackson Blvd	Devine St	Newell Rd	1.3	\$84,224
95	BW	Bike Lanes, Restripe	Gamers Ferry Rd	Rosewood Dr	True St	1.1	\$66,826
96	BW	Bike Lanes, Restripe	Gervais St	Park St	Millwood Ave	1.4	\$91,378
97	BW	Bike Lanes	Greene St	Assembly St	350' west of Lincoln	0.3	\$19,388

Richland County Transportation Study



		Restripe			St		
98	BW	Bike Lanes, Restripe	Main St	Pendleton St	Whaley St	0.8	\$49,814
100	BW	Bike Lanes, Restripe	Oneil Ct	Decker Blvd	Parklane Rd	1.4	\$85,675
102	BW	Bike Lanes, Restripe	Rosewood Dr	Bluff Rd	Garners Ferry Rd	3.3	\$211,179
111*	BW	Bike Lanes, Restripe	Bluff Rd	Rosewood Dr	Berea Rd	0.5	\$0
114	BW	Shoulders	Colonial Dr	Bull St	Slighs Ave	0.6	\$395,430
116	BW	Shoulders	Holt Dr/Superior St	Wiley St	Airport Blvd	0.7	\$453,594
118	SE	Bike Lanes, Restripe	Leesburg Rd	Garners Ferry Rd	Semmes Rd	4.0	\$255,778
119*	NE	Shoulders	Wilson Blvd	I-77	Farrow Rd	1.1	\$0
121	BW	Sidepaths	Gervais St	Gist St	Huger St	0.2	\$84,100
122	BW	Sidepaths	Huger St	Blossom St	Gervais St	0.6	\$256,861
123*	SE	Sidepaths	Shop Rd	Beltline Blvd	Pineview Dr	2.4	\$657,212
125	BW	Sidepaths	Blossom St	Assembly St	Sumter St	0.2	\$86,381
126	BW	Bike Lanes, Restripe	Bull St	Elmwood Ave	Victoria St	0.3	\$20,218
131	BW	Bike Lanes, Restripe	Main St	Elmwood Ave	Sunset Dr	1.2	\$75,646
133	BW	Connector	Elmwood Ave	Wayne St	Proposed Greenway Connector	0.4	\$3,893
134	BW	Connector	Main St	Calhoun St	Elmwood Ave	0.1	\$1,025
142	NW	Bike Lanes	Dutchman Blvd	Broad River Rd	Lake Murray Blvd	0.2	\$115,138
143	NW	Bike Lanes	Columbiana Dr	Lake Murray Blvd	Lexington County Line	1.0	\$713,199
150	NW	Bike Lanes, Restripe	Broad River Rd/ Lake Murray Blvd	I-26	Harbison Blvd	1.4	\$14,282
151*	NW	Bike Lanes, Restripe	Dutch Fork Rd	Bickley Rd	Rauch Meetze Rd	1.3	\$0
153*	NW	Shoulders	Broad River Rd	Woodrow St	I-26 (Exit 97)	3.8	\$0
157*	NW	Shoulders	Dutch Fork Rd	Broad River Rd	Bickley Rd	1.4	\$0
168*	NC	Shoulders	Blythwood Rd	Winnsboro Rd	Main St	4.8	\$402,526
175	NE	Shoulders	Clemson Rd	Longtown Rd	Brook Hollow Dr	1.7	\$1,099,106
176*	NE	Shoulders	Clemson Rd	Summit Pky	Percival Rd	4.6	\$1,641,468
180	NE	Shoulders	Alpine Rd	Two Notch Rd	Percival Rd	2.4	\$1,536,100
183*	NE	Shoulders	Hardscrabble Rd	Farrow Rd	Lee Rd	3.6	\$0
189*	NE	Shoulders	Polo Rd	Two Notch Rd	640' south of Mallet Hill Rd	3.7	\$1,075,853
196	NE	Bike Lanes, Restripe	Clemson Rd	Brook Hollow Dr	Summit Pky	1.8	\$116,481
197	NE	Bike Lanes, Restripe	Two Notch Rd	Alpine Rd	Spears Creek Church Rd	5.7	\$360,804
198*	NE	Shoulders	Hardscrabble Rd	Lee Rd	Lake Carolina Blvd	2.0	\$0
225*	SE	Sidepaths	Pineview Rd	Bluff Rd	Garners Ferry Rd	2.9	\$0
232*	SE	Bike Lanes	Atlas Rd	Bluff Rd	Garners Ferry Rd	2.8	\$0
255	BW	Bike Lanes	Pickens St	Washington St	Rosewood Dr	1.7	\$1,179,744
257	BW	Bike Lanes	College St	Lincoln St	Sumter St	0.4	\$280,735
260	BW	Bike Lanes	Assembly St	Blossom St	Rosewood Dr	1.0	\$689,224
264	BW	Bike Lanes	Greene St	Assembly St	Bull St	0.4	\$273,278
266	BW	Connector	Bull St/Henderson St/ Rice St	Wheat St	Heyward St	0.6	\$5,991
273	BW	Shoulders	Greene St	Bull St	Saluda Ave	0.6	\$359,251
274	BW	Shoulders	Catawba St	Sumter St	Lincoln St	0.4	\$250,145
276	BW	Sidepaths	Blossom St	Huger St	Assembly St	0.3	\$137,829
276	BW	Bridge	Blossom St	Huger St	Assembly St	0.3	\$2,481,494
277	BW	Shoulders	Whaley St	Lincoln St	Pickens St	0.7	\$438,198
279	BW	Sidepaths	Whaley St	Lincoln St	Church St	0.3	\$147,587
281	BW	Connector	Craig Rd	Harrison Rd	Covenant Rd	0.6	\$6,684
286*	NW	Shoulders	Broad River Rd	Royal Tower Rd	Woodrow St	0.8	\$0
288*	NW	Bike Lanes	Broad River Rd	Lake Murray Blvd	Western Ln	1.6	\$0
					Total	119.8	\$22,218,850

* Part or all of project cost included in roadway project

PA – Planning Area
 BW – Beltway
 NC – North Central
 NE – North East
 NW – North West
 SE – South East



Richland County Business Service Center

2020 Hampton Street, Suite 1050
 P.O. Box 192
 Columbia, SC 29202

Phone: (803) 576-2287
 Fax: (803) 576-2289
bsc@rcgov.us
<http://www.rcgov.us/bsc>

Greg Pearce's Motion

At the Council meeting of Tuesday, April 1, 2008, Council member Greg Pearce made the following motion:

Motion to direct staff to conduct a thorough review and prepare a report on the financial impact of the recently adopted Richland County Business License ordinance specific to the section addressing how Interstate Commerce is factored into the determination of the Business License fee. More specifically, I would like for Council to be apprised as to : (1) How many businesses in Richland County doing interstate commerce have been significantly (i.e., greater than 3 or 4%) impacted by increases on their business license fees due to our change of policy; (2) An accurate list of which SC counties use a similar formula to Richland County in determining the business license fees; (3) A comparison of Richland County's business license fee ordinance with the counties immediately adjoining Richland (i.e., Fairfield, Lexington, Kershaw, Calhoun, Sumter) in terms of fee structure or whether they have business licenses at all. I am suggesting that this item be forwarded to the A&F Committee for discussion.

Each question raised in this motion is addressed in turn, below.

(1) How many businesses in Richland County doing interstate commerce have been significantly (i.e., greater than 3 or 4%) impacted by increases on their business license fees due to our change of policy.

Those business types associated with interstate commerce deductions that claimed deductions in 2007 include the following:

Business Type	NAICS Code Group	Number of businesses	\$ Value of Deductions
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Business Type	NAICS Code Group	Number of businesses	\$ Value of Deductions
Information	511, 515	9	\$43,008,216
Manufacturing	31, 32, 33	56	\$2,196,115,213
Transportation & Warehousing	48, 49	21	\$424,053,461
Wholesalers	42	34	\$224,856,979
Totals		120	\$2,888,033,870

These 120 businesses represent 1.3% of the 9,148 businesses that were issued a 2007 business license.

Of these 120 businesses, 111 of them, or 92%, had increases greater than 3%. (Some possible options to mitigate this effect are discussed on Page 5.)

(2) An accurate list of which SC counties use a similar formula to Richland County in determining the business license fees.

Currently, there are seven counties in SC which have business license fees. These include the following:

- Beaufort County
- Charleston County
- Dorchester County
- Horry County
- Jasper County
- Marion County
- Richland County
- Sumter County

All counties have a business license rate structure based on rate classes. (This is the same rate structure used by nearly all SC cities and which is recommended by the Municipal Association of SC as part of the Business License Model Ordinance.) The rate structure for each county is briefly described below. Note that there are a few slight differences among them.

- Model BL Ordinance – eight rate classes, classes based on NAICS codes, fees based on first \$2,000 and then on every thousand thereafter
- Beaufort County* – eight rate classes, classes based on SIC codes, fees are flat based on gross revenue between established ranges (\$0-\$100,000, etc.)
- Charleston County – eight rate classes, classes based on NAICS codes, fees based on first \$2,000 and then on every thousand thereafter
- Dorchester County** – seven rate classes, classes based on SIC codes (the precursor of NAICS codes), fees based on first \$2,000 and then on every thousand thereafter, with minimum fee
- Horry County – eight rate classes, classes based on SIC codes, fees based on first \$2,000 and then on every thousand thereafter

- Jasper County – eight rate classes, classes based on SIC codes, fees based on first \$2,000 and then on every thousand thereafter
- Marion County[^] – ten rate classes, classes based on SIC codes, fees based on first \$2,000 and then on every thousand thereafter, with minimum fee
- Richland County – eight rate classes, classes based on NAICS codes, fees based on first \$2,000 and then on every thousand thereafter
- Sumter County – eight rate classes, classes based on SIC codes, fees based on first \$2,000 and then on every thousand thereafter

(3) A comparison of Richland County’s business license fee ordinance with the counties immediately adjoining Richland (i.e., Calhoun, Fairfield, Kershaw, Lexington, Newberry, Sumter) in terms of fee structure or whether they have business licenses at all.

Of Richland County’s neighboring counties, only Sumter County has a business license requirement. A comparison of rates between Sumter County, Charleston County, and Richland County’s rates has already been done, and is shown on the following pages.

The “Revenue Neutral to County” rates are the rates adopted by Richland County.

Comparison of the first seven rate classes

Rate Comparison		Revenue Neutral to County	Charleston County	Sumter County
Rate Class 1	On the first \$2,000	20.00	30.00	25.00
	Every \$1,000 thereafter	1.00	1.15	1.00
Rate Class 2	On the first \$2,000	22.50	35.00	30.00
	Every \$1,000 thereafter	1.10	1.40	1.30
Rate Class 3	On the first \$2,000	25.00	40.00	35.00
	Every \$1,000 thereafter	1.20	1.65	1.60
Rate Class 4	On the first \$2,000	27.50	45.00	40.00
	Every \$1,000 thereafter	1.30	1.90	1.90
Rate Class 5	On the first \$2,000	30.00	50.00	45.00
	Every \$1,000 thereafter	1.40	2.15	2.20
Rate Class 6	On the first \$2,000	32.50	55.00	50.00
	Every \$1,000 thereafter	1.50	2.40	2.50
Rate Class 7	On the first \$2,000	35.00	60.00	55.00
	Every \$1,000 thereafter	1.60	2.65	2.80

Comparison of the Class 8 rate classes

Rate Class 8		Revenue Neutral to County	Charleston County	Sumter County
8.00	Franchises or Exempt On first \$2,000	0.00	0.00	0.00
	Every \$1,000 thereafter	0.00	0.00	0.00
8.01B	Contractors (in RC work) On first \$2,000	50.00	45.00	50.00
	Every \$1,000 thereafter	1.00	1.50	0.85
8.01C	Contractors (out of RC work) On first \$2,000	50.00	N/A	N/A
	Every \$1,000 thereafter	0.25		
8.02	Landfills On first \$2,000	200.00	Rate Class 4 45.00	Rate Class 6 50.00
	Every \$1,000 thereafter	15.00	1.90	2.50
8.03	Junk/Scrap Dealers On first \$2,000	100.00	50.00	40.00
	Every \$1,000 thereafter	1.50	1.70	1.90
8.03	Vending Machines On first \$2,000	100.00	50.00	50.00
	Every \$1,000 thereafter	1.50	1.50	2.50
8.04	Pawn Brokers On first \$2,000	50.00	50.00	50.00
	Every \$1,000 thereafter	1.50	1.50	2.50
8.04	Consumer Lending On first \$2,000	50.00	Rate Class 6 55.00	Rate Class 6 50.00
	Every \$1,000 thereafter	1.50	2.40	2.50
8.05	Psychic Arts On first \$2,000	50.00	Prohibited	Prohibited
	Every \$1,000 thereafter	1.50		
8.06	Peddlers, Solicitors, etc. On first \$2,000	50.00	50.00	35.00
	Every \$1,000 thereafter	5.00	50.00	2.50
8.06	Carnivals/Circuses On first \$2,000	50.00	50.00	100.00
	Every \$1,000 thereafter	5.00	1.50	2.50
8.07	Auto & Motor Veh. Dealers On first \$2,000	35.00	35.00	25.00
	Every \$1,000 thereafter	1.50	1.40	0.80
8.08	Drinking Places On first \$2,000	50.00	50.00	50.00
	Every \$1,000 thereafter	1.50	1.50	5.00
8.08	Billiard/Pool Rooms On first \$2,000	50.00	50.00	50.00
	Every \$1,000 thereafter	1.50	1.50	2.50
8.09	Amuse. Mach., not gambling On first \$2,000	50.00	50.00	50.00
	Every \$1,000 thereafter	1.50	1.50	2.50
8.09	Amuse. Mach., gambling On first \$2,000	50.00	50.00	50.00
	Every \$1,000 thereafter	1.50	1.50	2.50
8.10	Sexually Oriented Businesses On first \$2,000	100.00	Not specified	Not specified
	Every \$1,000 thereafter	10.00		

Interstate Commerce: Some Important Notes

“Interstate Commerce” is defined in the Business License Handbook as “the trading in commodities between citizens of different states.” The term “commodities” refers to products and goods, not services. “Services” conducted across state lines are not considered interstate commerce.

Also, businesses doing business in other states (i.e., have interstate commerce) *and* obtain business licenses in cities and counties in those other states *are* able to deduct that revenue on their Richland County business license application as deductions for “revenues reported and taxed by other jurisdictions.”

Interstate Commerce Exemption Removal: Impact Mitigation

If Council wishes to mitigate some of the impact to businesses of the removal of the interstate commerce exemption while maintaining the interstate commerce exemption for consistency with business license ordinances across South Carolina, there are two possible ways to do this.

- (1) Definition of “gross revenue”: County Council may wish to interpret the State of South Carolina’s definition of “gross revenue,” upon which business license fees are based, in the same manner as Charleston County. Charleston County requires that businesses report only the gross revenue which was reported to the State of South Carolina for income tax purposes. By doing so, gross revenue which was reported and income-taxed by other states would not be considered in business license fee calculations. This would have the effect of removing revenue generated in other states (i.e., interstate commerce) from business license calculations.
- (2) Businesses “headquartered” in Richland County with out-of-state sales of goods: Businesses with a single location which is located in the unincorporated area of Richland County may be considered as having “headquarters” in Richland County if they meet the corporate definition of “headquarters.” County Council may wish to consider offering these businesses which also have interstate commerce a discounted rate on their gross revenue for which no business license has been obtained or on the business license fees paid by these businesses.

County Council can provide an interstate commerce discount on the rates for this type of business in these circumstances in two ways.

- a) Based on gross revenues:

This method would apply a declining rate schedule to the gross revenue for businesses defined as headquarters that also have interstate commerce revenue. This

“interstate commerce” declining rate schedule would be in addition to the “million dollar” declining rate schedule already in place.

The “interstate commerce” declining rate schedule based on gross revenues might look like this:

<u>Gross Revenue</u>	<u>Discount</u>
On the first \$500,000	100% of the normal rate
Between \$500,000 - \$1,000,000	95% of the normal rate
Between \$1 million and \$2 million	90% of the normal rate
Between \$2 million and \$3 million	85% of the normal rate
Between \$3 million and \$4 million	80% of the normal rate
Between \$4 million and \$5 million	75% of the normal rate
Between \$5 million and \$6 million	70% of the normal rate
Between \$6 million and \$7 million	65% of the normal rate
Between \$7 million and \$8 million	60% of the normal rate
Between \$8 million and \$9 million	55% of the normal rate
Between \$9 million and \$10 million	50% of the normal rate
Between \$10 million and \$20 million	40% of the normal rate
Between \$20 million and \$50 million	35% of the normal rate
Over \$50,000,000	30% of the normal rate

b) Based on the amount of business license fee :

This method would apply a declining rate schedule to the business license fee for businesses defined as headquarters that also have interstate commerce revenue. This “interstate commerce” declining rate schedule would be in addition to the “million dollar” declining rate schedule for gross revenues already in place.

The “interstate commerce” declining rate schedule based on the business license fees that would be paid might look like this:

<u>Fee Paid</u>	<u>Discount</u>
Less than \$10,000	100% of the business license fee
Between \$10,000 - \$15,000	95% of the business license fee
Between \$15,000 - \$20,000	90% of the business license fee
Between \$20,000 - \$25,000	85% of the business license fee
Between \$30,000 - \$35,000	80% of the business license fee
Between \$40,000 - \$45,000	85% of the business license fee
Between \$45,000 - \$50,000	80% of the business license fee
Over \$50,000	75% of the business license fee

Further research and analysis is needed to determine what impact either of these approaches would have to both individual businesses and to the County.

The current “million dollar” declining rate schedule that has been adopted by Richland County and applies to all businesses earning that level of revenue is shown below.

Declining rates apply in all classes for gross income over
\$1,000,000.00

Gross Income (In Millions)	Percent of Class Rate for each additional \$1,000
0.00 – 1.00	100%
1.01 – 2.00	95%
2.01 – 3.00	90%
3.01 – 4.00	85%
4.01 – 5.00	80%
5.01 – 6.00	75%
6.01 – 7.00	70%
7.01 – 8.00	65%
8.01 – 9.00	60%
9.01 – 10.00	55%
Over 10.00	50%

Effect of Interstate Commerce Exemption Removal on Revenues

With the removal of the interstate commerce exemption, businesses’ gross revenues that would otherwise have been exempted are now being reported and included in business license calculations. This is projected to generate an estimated additional \$2.6 million in revenue. Taking the interstate commerce exemption removal into account in the revenue projection analysis, the projected total revenues for the fiscal year 2007-2008 is estimated to be approximately \$9.4 million. (It is projected that revenues would have been approximately \$6.8 million had the interstate commerce exemption remained.)

Farmers' Market Motion

The following motion was made at the April 15, 2008 Council meeting:

Farmers' Market: Mr. Jackson forwarded to the May D&S Committee the exploration of the purchase of the Farmers' Market at the current location, with a partnership with the City of Columbia, and to resell the unused property to USC, but give local entities first choice.

Information / Discussion:

The overall package that Richland County offered to secure the farmers' market relocation in unincorporated Richland County included the following:

- Richland County purchased the 194-acre tract for \$4.5 million dollars. The County then turned over 144 acres to the SC Department of Agriculture for the development of the retail component of the new market, and kept 50 acres for the development of the wholesale component of the new market.
- Richland County committed \$250,000 annually for 20 years in hospitality tax revenues for marketing and promotions for the new market. (\$5,000,000 Total)
- Further, the County committed to bond the design and construction costs of the facilities for the participating wholesale vendors, and contributed \$500,000 for architectural and engineering costs for the retail side of the market.
- The County also committed no less than 20 acres for the mitigation of wetlands.
- In all, the County has committed a substantial investment--over \$10 million dollars--to the development of this new S.C. State Farmers' Market in Richland County.

It now appears that the farmers' market will relocate to a site in Lexington County.

Currently, the State still maintains ownership of the 144 acres the County deeded over to it via the MOU.

Recommendation:

Staff continues to pursue every possible option (based on our legal position) to secure the property purchased by the County, and to reject any attempt to pay any costs incurred by the State Department of Agriculture. Staff, however, needs specific direction from Council with regards to this motion.

Detention Center Commission

At the March 18, 2008 Richland County Council meeting, Councilman Jackson, during the Motion Period, forwarded the possibility of creating a Detention Center Commission to the A&F Committee.

After researching this motion, staff has determined that there is only one such Commission in the State of South Carolina.

This is the Orangeburg-Calhoun Regional Law Enforcement Commission, which is comprised of members of the City of Orangeburg, Calhoun County, and Orangeburg County.

The ordinance that created the Orangeburg-Calhoun Regional Law Enforcement Commission is attached.

Please advise if Council wishes to pursue this concept further.

Ordinance 82-4

First Reading August 3, 1982

Second Reading August 20, 1982

Third Reading September 3, 1982

Notice of Enactment September 3, 1982

82-4

STATE OF SOUTH CAROLINA
CALHOUN COUNTY COUNCIL

J. Caldwell
FILED
#ORD-55
APR 17 12 14 PM '82
C. B. HANKE
CLERK OF COURT
CALHOUN COUNTY
ST. MATTHEW, S. C.

A Joint Ordinance To Create The Orangeburg-Calhoun Regional
Law Enforcement Commission And To Provide For Its Board Of
Directors And Its Duties And Powers.

Effective September 3, 1982

STATE OF SOUTH CAROLINA
CALHOUN COUNTY COUNCIL

A Joint Ordinance To Create The Orangeburg-Calhoun Regional Law Enforcement Commission And To Provide For Its Board Of Directors And Its Duties And Powers.

Whereas, Orangeburg City Council, Calhoun County Council, and Orangeburg County Council are in agreement on this ordinance and for it to become effective. Now, Therefore,

Be it ordained by the Orangeburg City Council, Calhoun County Council, and Orangeburg County Council, State of South Carolina:

Section 1. There is hereby created, formed and established the Orangeburg-Calhoun Regional Law Enforcement Commission.

Section 2. The powers and duties of the Commission shall be exercised and performed by a Board of Directors (Board), which shall consist of three (3) members from Orangeburg County, two (2) members from the City of Orangeburg, and two (2) members from Calhoun County, and they shall serve for a term of two (2) years.

Section 3. Initially, the membership of the Board shall be comprised of those persons presently serving on the Orangeburg-Calhoun Law Enforcement Complex Commission. Provided, however, that the members representing Orangeburg County shall not be re-appointed as their respective terms expire until September of 1982 so as to reduce the current five (5) members from Orangeburg County to three (3). As the current terms expire, all vacancies shall be appointed for a two (2) year term, except that this provision shall only apply to Orangeburg County upon the expiration of the terms of the members serving until September of 1982.

Section 4. The Board shall annually elect a Chairman, a Vice-Chairman, and such other officers it deems necessary. The Board shall meet upon the call of its Chairman or a majority of its membership, but not less frequently than once per month.

Section 5. The Board of Directors may do all things necessary or convenient for the establishment and maintenance of adequate facilities for law enforcement and incarceration of prisoners for the City of Orangeburg, Calhoun County, and Orangeburg County. The Board shall have no power to create any indebtedness or obligation against the City of Orangeburg, Calhoun County, or Orangeburg County without the written consent of the governing body of the respective governmental entities.

Section 6. The Board shall be empowered to:

(a) Adopt such bylaws, rules and regulations for the conduct of its business and expenditure of its funds as it may deem advisable.

(b) Operate the present facilities and such other facilities as it may lease, acquire or construct.

(c) Acquire by gift, purchase or otherwise all kinds and descriptions of real and personal property.

(d) Accept gifts, grants, donations, devises and bequests.

(e) Enlarge and improve any facility and land on which it is situated that it may acquire or construct.

(f) Adequately staff and equip the Complex and any facility that it may operate.

(g) Provide reasonable regulations concerning the facilities maintained by the Board.

(h) Apply to the Federal Government and any other governmental

agency for a grant of monies to aid in the construction, maintenance and equipment of any facilities.

(i) Dispose of or lease any property, real or personal, that it may possess, provided that it shall not dispose of or lease the Complex or any real estate without first having obtained the consent in writing of the governing bodies of the City of Orangeburg, Calhoun County, and Orangeburg County.

(j) Enter into contracts for the construction and repair of the Complex and any other facilities and to contract for equipment and supplies for the same.

Section 7. The Board shall at all times keep full and accurate account of its actings and doings and of its receipts and expenditures and, at least once annually, a complete audit of the affairs of the Complex shall be made by a qualified public accountant. Copies of the audit shall be filed with the Administrators for each governing body. All monthly, quarterly or semi-annual reports required by the Board shall also be available to the members of each governing body and records of the Complex shall at all times be available for inspection by each governing body or its authorized representative.

Section 8. The Board shall annually provide for a budget, which shall be funded by the governmental entities in a ratio as follows:

Orangeburg County	69.9%
City of Orangeburg	17.1%
Calhoun County	13.0%

The Board shall submit the annual budget to the administrator of Orangeburg County, who shall submit the budget request to the other administrators of the respective councils. Their consensus shall then be presented to their respective councils. In the event the three governing bodies cannot agree on budget funding, the matter shall be referred to an arbitration panel, one member selected by each governmental entity, but in no event shall the arbitration results be binding until approved by the respective councils.

Section 9. The name of the Complex shall be Orangeburg-Calhoun Regional Law Enforcement Complex.

Section 10. No obligation of the Commission shall ever constitute an indebtedness of the City of Orangeburg, Calhoun County or Orangeburg County within the meaning of any State constitutional provision or statutory limitation and shall never constitute nor give rise to a pecuniary liability of any of the governmental entities or a charge against any of the governmental entities' general credit or taxing powers.

Section 11. This ordinance replaces and is in lieu of any enabling legislation or statutes heretofore creating the Orangeburg-Calhoun Law Enforcement Complex and upon its adoption by the three governing bodies hereby terminates the existence of the Orangeburg-Calhoun Law Enforcement Complex Commission.

Section 12. This ordinance shall become effective upon the third reading thereof by the Orangeburg City Council, The Calhoun County Council, and the Orangeburg County Council, and shall expire

After two years from such effective date unless extended by joint action of the respective Councils.

Above ordinance read third time September 3, 1982



Calhoun County Council

By [Signature]
Chairman

[Signature]
Clerk

Seal

Read the third time by Orangeburg County Council August 16, 1982



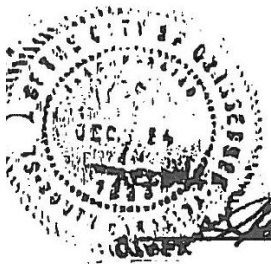
Orangeburg County Council

By [Signature]
Chairman

[Signature]
Clerk

Seal

Read the third time by Orangeburg City Council July 20, 1982



Orangeburg City Council

By [Signature]
Mayor

[Signature]
Clerk

Seal

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Landfill Host Fees: Economic Development

The following motion was made at the March 18, 2008 Council Meeting:

Landfill Host Fees: Mr. Jackson forwarded to A&F the issue of host fees being allocated to communities for economic development.

Information / Discussion:

Currently, landfill host fees are paid by private landfills which dispose of waste generated outside of Richland County. The two landfills to which host fees apply are Waste Management's Screaming Eagle Road facility and the Northeast Sanitary Landfill. Each landfill pays \$1 per ton for every ton generated outside of Richland County.

Because the Solid Waste Division operates as an enterprise fund, all fees generated by solid waste related services are utilized for the operation of the Division. In the current fiscal year, host fees of \$365,000 are anticipated; while that number increases to \$390,000 for FY 09. If all or part of the host fees were to be diverted for use in economic development projects, an alternative funding source would have to be identified in order for the Solid Waste Division to continue operating at its current level, or services would have to be reduced.

At its May 6, 2008 meeting, the Economic Development Committee recommended that 3% of prospective FILOT revenues be apportioned for Economic Development uses to include, but not be limited to, the following:

- Preparation For and Land Acquisition (Environmental Assessments, Site Evaluation, Master Plan, Purchase of Industrial Park property, Purchase of Business Park property, etc.)
- Property / Site Improvements or Expansion (Water, Sewer, Electricity, Natural Gas, Telecommunications, Rail, Clearing, Grading, Landscaping, Signage including Design / Engineering / Construction, etc.)
- Transportation Facilities
- Purchase / Acquisition of "Pollution Control Equipment" (Equipment required to meet federal and state environmental requirements)
- Engineering, Design, Construction, Construction Management, Improvements, Expansion of Spec Buildings
- Marketing
- Approved Training costs, including training facilities, not covered by the CATT
- Organizational / Agency Funding (Central SC Alliance, Engenuity, etc.)
- Small Business Development

Eight out of the fourteen counties (57%) responding to a 2006 SCAC survey regarding FILOT apportionment responded "yes" when asked if their county allocated FILOT funds for economic development purposes. The overwhelming majority of these counties apportioning FILOT revenues did so at the 5% level. The Economic Development Committee recommends 3% apportionment for the first year, to include businesses reporting from

January 15, 2009 forward. This percentage will be reviewed during the FY 10 budget process, and perhaps recommended for modification if desired.

Alternatives:

1. Divert a percentage of landfill host fees for use in economic development matters. By doing so, Council must locate a funding source to replace those funds being diverted for economic development matters.
2. Approve the Economic Development Committee's FILOT apportionment recommendation, or an amended version of the recommendation.
3. Approve another funding source entirely for economic development in communities.

Recommendation:

This decision is at Council's discretion.