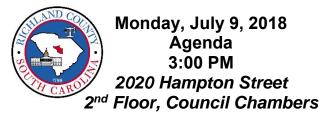
# RICHLAND COUNTY PLANNING COMMISSION



# July 9, 2018

*Council Chambers 2020 Hampton Street Columbia, SC 29202* 

## **RICHLAND COUNTY PLANNING COMMISSION**



Chairman – Stephen Gilchrist Vice Chairman – Heather Cairns

Beverly Frierson • Mettauer Carlisle • Prentiss McLaurin David Tuttle • Wallace Brown • Ed Greenleaf • Karen Yip

- I. PUBLIC MEETING CALL TO ORDER ...... Stephen Gilchrist, Chairman
- **III. CONSENT AGENDA [ACTION]** 
  - a. PRESENTATION OF MINUTES FOR APPROVAL June 2018
  - b. ROAD NAMES

#### c. MAP AMENDMENTS

- Case # 18-024 MA Jo Ann Hughes RS-HD to GC (.15 acres) 2826 Truman Street TMS# R11609-07-10 PDSD Recommendation – Disapproval
- Case # 18-025 MA Evan Wilson RS-LD to RS-MD (7.18 acres) Joiner Road and Deloach Drive TMS# R16415-04-24, 25, 26, 33, 34, 35, 36, 37, 38, 39 & R16415-05-01, 02 PDSD Recommendation – Approval Page 1
- Case # 18-026 MA Tom James NC to GC (5.53 acres) Lower Richland Boulevard TMS# R21800-04-20 PDSD Recommendation – Approval Page 9

#### **IV. OTHER ITEMS**

1. Presentation of the Draft Richland County Land Development Design Manual

District 4 Paul Livingston

## **WITHDRAWN**

District 11 Norman Jackson

District 11 Norman Jackson

#### V. LAND DEVELOPMENT CODE REWRITE [ACTION]

#### VI. RULES AND PROCEDURE

#### **VII. CHAIRMAN'S REPORT**

#### VIII. PLANNING DIRECTOR'S REPORT

- A. Report of Council
- B. DRT Report

#### IX. ADJOURNMENT

#### NOTES:

#### MEETING FORMAT

The Planning Commission uses the consent agenda to approve non-controversial or routine matters by a single motion and vote. If a member of the Planning Commission, the Planning Staff or the general public wants to discuss an item on the consent agenda (at the beginning of the meeting), that item is removed from the consent agenda and considered during the meeting. The Planning Commission then approves the remaining consent agenda items.

Persons wishing to speak on an agenda item are requested to sign the item's sign-in sheet located at the back of County Council Chambers. Meeting attendees are usually given two (2) minutes to speak; the time limit is at the discretion of the Chair of the meeting and may be limited when appropriate.

Speakers' comments should be addressed to the full body. Requests to engage a Commission Member, County staff or applicants in conversation will not be honored. Abusive language is inappropriate.

After persons have spoken, the hearing is closed and brought back to Commission level for discussion and action. There is no further comment permitted from the audience unless requested by the Commission.

#### ZONING PUBLIC HEARING

The Planning Commission is a recommending body to Richland County Council. Recommendations for "Approval" or "Disapproval" are forwarded to County Council for their consideration at the next Zoning Public Hearing. The Zoning Public Hearing is another opportunity to voice your opinion for or against a rezoning or amendment to the Land Development Code and is open to the public. The County Council Zoning Public Hearing is usually scheduled for the 4<sup>th</sup> Tuesday of the month at 7:00 p.m. Check the County's website for dates and times.



#### To: Planning Commission Members, Interested Parties

From: Alfreda W. Tindal, 9-1-1 Addressing Coordinator

Date: June 27, 2018

Subject: Street Name (s) Approval Request

Pursuant Section 6-29-1200(A) SC Code of Laws requires the Planning Commission to approve street names. Specially, states "...A local planning commission created under the provisions of this chapter shall, by proper certificate, approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction..."

The proposed street names have been reviewed and incompliance with Richland County & State Statue Road Naming Standards.

Action Requested: The Planning Commission Board approval of the following street name(s):

Proposed Street	Applicant/ Contact	Development	Property	Council District
Name (s)		Name/Location	Description:	(Honorable)
Name (s)1.Allan Crest Road2.Blue Grace Road3.Beaufort Farm Road4.La Vida Court5.Flying Pace Lane6.Fandango Court7.Destiny Farm Lane8.Cooley Farm Court9.Dapple Ridge Court10.Deep Creek Road11.Jubilie Court12.Heart Springs Lane13.Ettenborough Road14.Honey Hill Way15.Fire Island Road16.Flying C Lane17.Hanging Valley Road18.Balis Farm Circle19.Gaited Acres Lane20.Glenwillow Lane21.Horse Feathers Road22.Grand View Loop23.Iron Horse Court	David B. Parr, Jr., Power Engineering Company	Name/Location Proposed Blythewood Farms/ Langford Rd, Wilson Blvd and Main St	Description:   1. TMS # R17800-04-68, R15100-06- 07 and R15200-05-02.   2. Approx. 601 Lots @ 247 acres	Joyce Dickerson (2)



## Richland County Planning & Development Services Department

## Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:	June 9, 2018 18-025 MA Evan Wilson
LOCATION:	Joiner Road and Deloach Drive
TAX MAP NUMBER:	R16415-04-24, 25, 26, 33, 34, 35, 36, 37, 38, 39 & R16415-05-01, 02
ACREAGE:	7.18 acres
EXISTING ZONING:	RS-LD
PROPOSED ZONING:	RS-MD
PC SIGN POSTING:	June 22, 2018

#### Staff Recommendation

#### Approval

#### Background

#### Zoning History

The original zoning as adopted September 7, 1977 was RS-1 Residential District. With the adoption of the 2005 Land Development Code the RS-1 Residential District was designated Residential Single-family Low Density District (RS-LD).

#### Zoning History for the General Area

Two parcels south of the site with frontage on Leesburg Road were rezoned from RS-LD to Office and Institutional District (OI) District under case number 98-054MA.

A parcel south of the site with frontage on Leesburg Road was rezoned from OI to General Commercial Density (GC) District under case number 96-066MA.

Three parcels further south of the site with frontage on Leesburg Road were rezoned to General Commercial Density (GC) District under case numbers 94-022MA, 96-024MA and 00-033MA.

#### Zoning District Summary

The Residential Single-Family Medium Density District (RS-MD) is intended as a single family, detached residential district of medium densities, and the requirements for this district are designed to maintain a suitable environment for single family living.

Minimum lot area is 8,500 square feet, or as determined by DHEC. The maximum density standard: no more than one principal dwelling unit may be placed on a lot except for permitted accessory dwellings.

Based upon a gross density calculation\*, the maximum number of units for this site is approximately: 36 dwelling unit.

\*In calculating the maximum number of dwelling units, site characteristics, restrictions, land used for installation of infrastructure (which often amounts to 20-30% of the site), or application of open space provisions are not taken into consideration.

Direction	Existing Zoning	Use
North:	RS-1/RS-1/RS-1	Residential Subdivision (City of Columbia)
South:	RS-1/RS-LD	Residences
East:	RS-LD/RS-LD	Residence/Residence
<u>West:</u>	RG-1	Residential Subdivision (City of Columbia)

#### Discussion

#### Parcel/Area Characteristics

The majority of the parcels have frontage on Joiner Road. Some of the parcels have frontage on Deloach Drive. Both Joiner Road and Deloach Drive are unpaved roads. The subject parcels are wooded and undeveloped. There are no sidewalks or streetlights along these sections of Joiner Road or Deloach Drive. The surrounding area is primarily characterized by residentially developed parcels to the north, west, south and east.

#### Public Services

The Atlas Road fire station (station number 8) is located on Atlas Road, approximately 1 mile east of the subject parcel. There is a fire hydrant located on Joiner Road. Records indicate that the parcel is in the City of Columbia's water service area and sewer service area.

Being within a service area is not a guarantee that services are available to the parcel.

#### Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood Medium Density**.

#### Land Use and Character

Areas include medium-density residential neighborhoods and supporting neighborhood commercial scale development designed in a traditional neighborhood format. These neighborhoods provide a transition from Neighborhood (Low-Density) to more intense Mixed Residential (High-Density) urban environments. Multi-family development should occur near activity centers and within Priority Investment Areas with access to roadways with adequate capacity and multimodal transportation options. Nonresidential development may be considered for location along main road corridors and within a contextually-appropriate distance from the intersection of a primary arterial.

#### **Desired Development Pattern**

The primary use within this area is medium density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods. Neighborhoods should be connected and be designed using traditional grid or modified grid designs. Non-residential uses should be designed to be easily accessible to surrounding neighborhoods via multiple transportation modes.

#### Traffic Characteristics

The 2017 SCDOT traffic count (Station # 255) located northwest of the subject parcel on Leesburg Road identifies 24,200 Average Daily Trips (ADT's). Leesburg Road is classified as a four lane undivided minor arterial road, maintained by SCDOT with a design capacity of 21,600 ADT's. This section of Leesburg Road is currently operating at Level of Service (LOS) "D".

The ADT's are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT's data is collected by SCDOT.

There are planned improvements for a section of Leesburg Road east of the subject parcels through both SCDOT (road widening) and the County Penny Sales Tax program (sidewalk and bikeway enhancements). The proposed widening of Leesburg Road will widen a 3.75 mile section from Fairmont Road to Lower Richland Boulevard. This will increase the current two lanes to five lanes.

Deloach Drive is listed on the dirt road paving list through the County Penny Sales Tax program.

There are no planned or programmed improvements for this section of Joiner Road, either through SCDOT or the County Penny Sales Tax program.

#### Conclusion

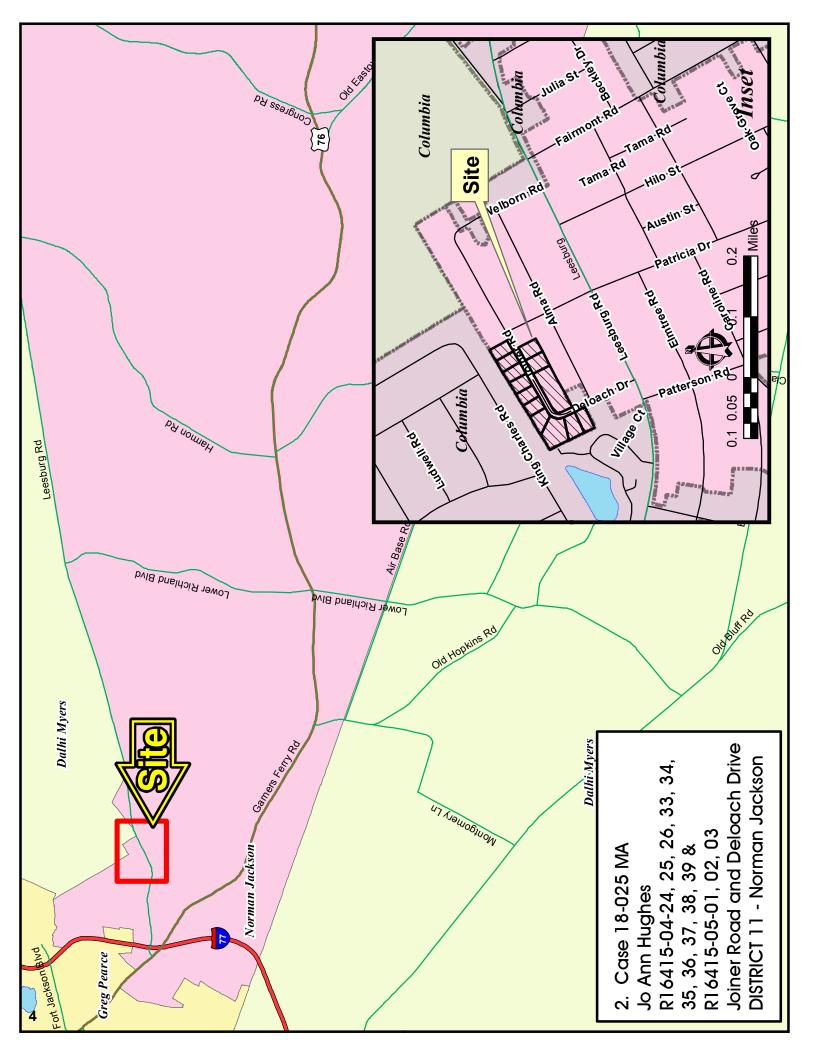
The proposed rezoning is consistent with the objectives outlined in the Comprehensive Plan as it will be in character with the land use and desired development pattern recommended in the 2015 Comprehensive Plan.

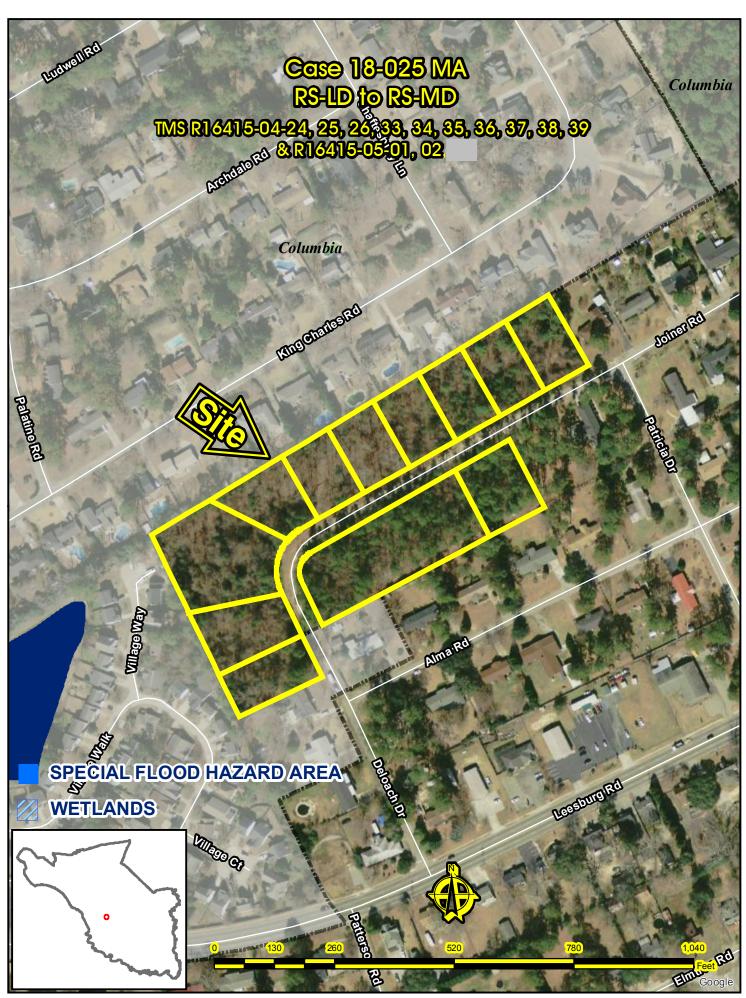
Principally, for these reasons, staff recommends Approval of this map amendment.

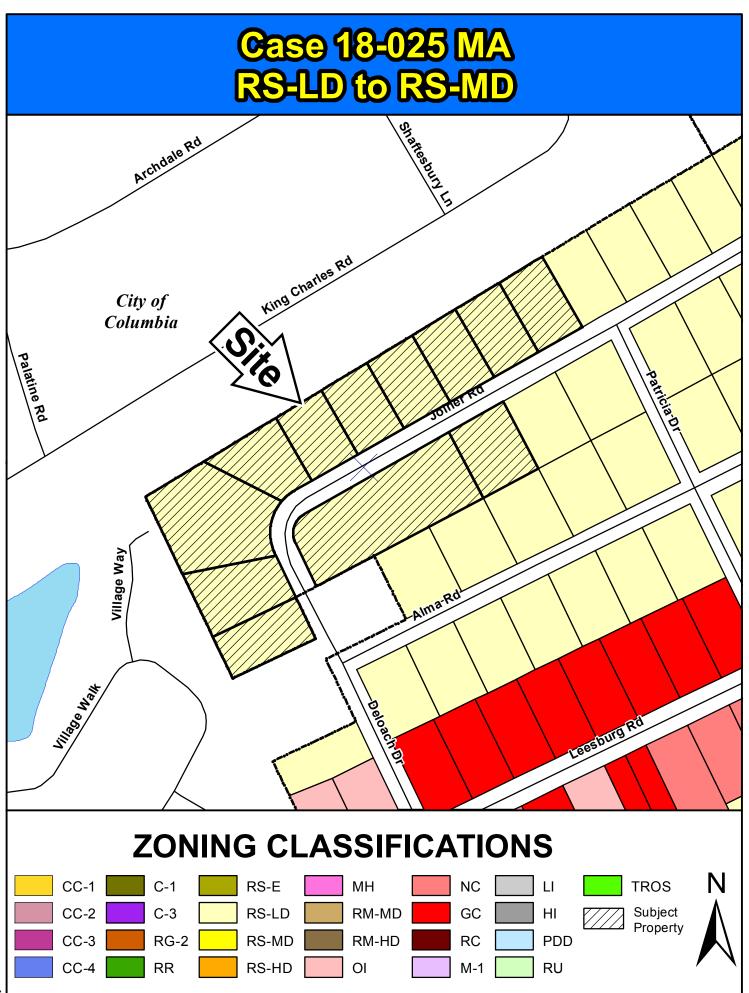
However, approval of the rezoning request would permit lot sizes not in character with the existing residential lot sizes and zoning districts along this section of Joiner Road and Deloach Drive.

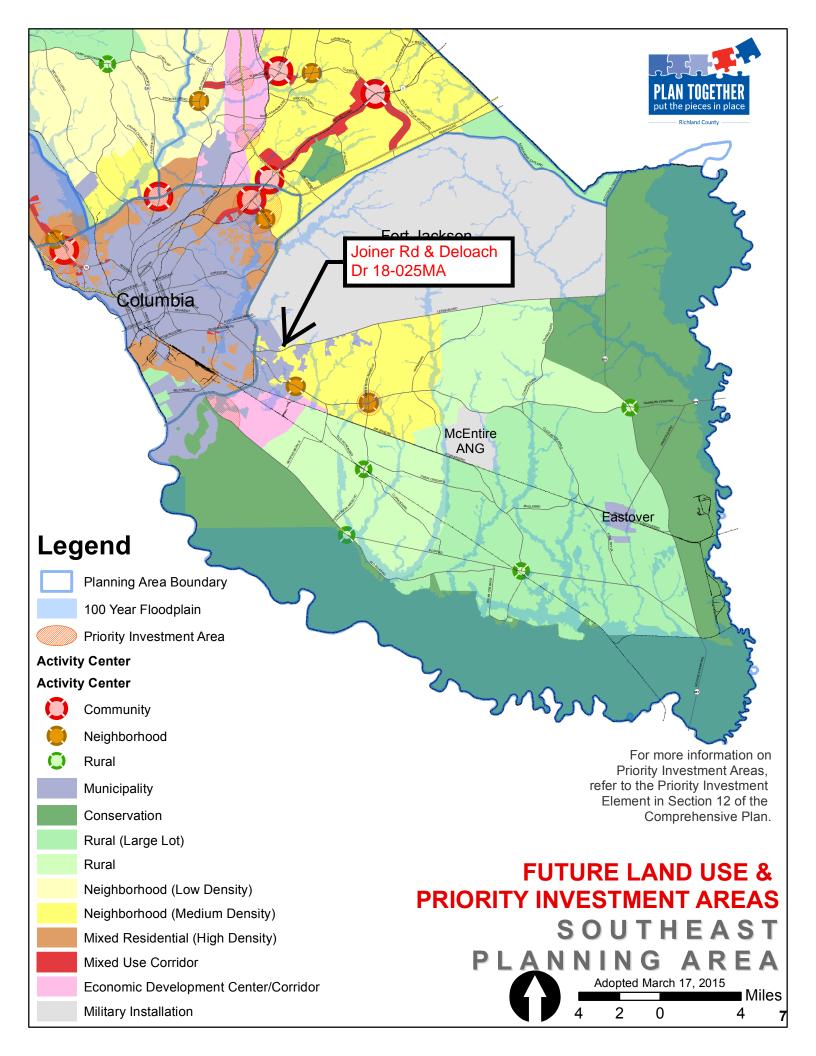
#### Zoning Public Hearing Date

July 24, 2018.











## **RICHLAND COUNTY GOVERNMENT**

**Community Planning & Development** 

Post Office Box 192 • 2020 Hampton Street • Columbia, S.C. 29202 Zoning & Land Development: (803) 576-2190 • Zoning Fax: (803) 576-2182

May 3, 2018

Fort Jackson Commanding General Attn: Major General John P. Johnson 4325 Jackson Boulevard Fort Jackson, South Carolina 29207

RE: Rezoning within the Military Buffer Location: Joiner Road and Deloach Drive TMS#: R16415-04-24, 25, 26, 33, 34, 35, 36, 37, 38, 39 &R16415-05-01, 02, 03

To Whom It May Concern:

The above referenced Zoning Map Amendment "<u>Case MA18-018"</u>, has been submitted for staff review in accordance with Articles III, IV, V, and VI of the Richland County Land Development Code.

This letter is being issued with the understanding that Fort Jackson/McCrady Training Center wishes to be notified of any proposed land use or zoning decision involving land located within 3,000 feet of any military installation, Clear Zone, or Accident Potential Zone I and II. By notifying the base commander we hope to ensure consistent notification and cooperation between both parties for rezoning activities in Richland County.

We would request that under Chapter 29 of the South Carolina Local Government Comprehensive Planning Enabling Act, **Article 13 SECTION 6-29 1630**, that the commander of the federal military installation submit a written recommendation to be made part of the public record. If no written recommendation is received, Richland County staff will presume the proposed re-zoning does not adversely affect the military installation.

The Planning Commission meeting to address this map amendment will be held on <u>June 4</u> at 3:00pm. Additionally, County Council will hear this matter at the Zoning Public Hearing, scheduled for <u>June 26</u> at 7:00pm. Both meetings will be held in Council Chambers located on the 2nd floor of the Richland County Administration Building located at 2020 Hampton Street.

If you have any further questions or concerns please contact me at 803-576-2172 or <u>delaget@rcgov.us</u>.

Sincerely,

Shamo E Det Jr.

Thomas DeLage Assistant Zoning Administrator Richland County Community Planning & Development



## Richland County Planning & Development Services Department

## Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:

TAX MAP NUMBER:

**EXISTING ZONING:** 

July 10, 2018 18-026 MA Tom James Lower Richland Boulevard

LOCATION:

ACREAGE:

R21800-04-20 5.53 acres NC

PC SIGN POSTING:

**PROPOSED ZONING:** 

June 22, 2018

GC

Staff Recommendation

#### Approval

Background

#### Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU).

The subject property and the adjacent property, located east and south of the site, was part of a previous request for Residential Single-family Low Density (RS-LD) District under case number 05-098MA. The case was approved by County Council.

The property was also subsequently rezoned from RS-LD to the current zoning of Neighborhood Commercial District (NC) under case number 06-031MA.

#### Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 88 dwelling units\*.

\*In calculating the maximum number of dwelling units, site characteristics, restrictions, land used for installation of infrastructure (which often amounts to 20-30% of the site) are not taken into consideration.

Direction	Existing Zonii	ng Use
North:	GC	Strip Retail Development
South:	RS-LD	Undeveloped
East:	RS-LD	Undeveloped
West:	RS-MD	Undeveloped
Discussion		

#### Parcel/Area Characteristics

The subject property has frontage on Lower Richland Boulevard. Lower Richland Boulevard is a two lane undivided collector Road without sidewalks and streetlights along this section. The immediate area is characterized by a mix of undeveloped parcels and commercial uses to the north. North of the site is zoned General Commercial (GC) District parcel with a multi- a strip retail development. South and east of the site is zoned Residential Single-family Low Density (RS-LD) District and undeveloped. West of the site is Residential Single-family Low Density (RS-LD) District and is undeveloped.

#### Public Services

The subject parcel is within the boundaries of Richland School District One. Lower Richland High School is located .09 miles north of the subject parcel on Lower Richland Boulevard. Records indicate that the parcel is within the City of Columbia's water service area and is in within Richland County sewer service area. There are fire hydrants located northeast of the site on the adjacent parcel. The Lower Richland fire station (station number 22) is located on Lower Richland Boulevard, approximately .54 miles north of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

#### Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood Activity Center.** 

#### Land Use and Design

A Neighborhood Activity Center should provide the commercial and institutional uses necessary to support the common day-today demands of the surrounding neighborhood for goods and services. The Neighborhood Activity Center should also supply limited local office space demanded by neighborhood businesses, and may provide medium-density housing for the neighborhood, conveniently located near the center's shopping and employment. A grocery store or drug store will normally be the principal establishment in neighborhood activity centers, but could also include restaurants, coffee shops, dry cleaners, small banking facilities, and other convenience retail.

The Lower Richland County, "RICHLAND COUNTY STRATEGIC COMMUNITY MASTER PLAN", designates this area as Nodes of Activity Planning Area.

#### NODES RECOMMENDATIONS

These are either existing areas of activity or key areas that could accommodate new growth and development with supporting infrastructure investments. Each type of node has a distinct character and purpose. The following descriptions elaborate on the quality of place envisioned in each node.

#### **Existing Community Nodes**

As previously mentioned, there are two areas within the Planning Area not included in this process. The Southeast Richland Neighborhood (SERN) in the Suburban Area was identified by the County as a Priority Investment Area during a county-wide comprehensive planning effort. In 2005, a master plan was created for this area. This plan, the Lower Richland Strategic Community Master Plan, supports the vision of the SERN and reinforces its findings through complementary recommendations.

The Richland County, *"SOUTHEAST RICHLAND NEIGHBORHOOD MASTER PLAN",* Short Term Recommendations for this area:

"Incorporate a mixture of uses and housing types with more rural type housing occurring on the edge of the district, more dense housing occurring closer to the intersection of Garners Ferry Road, and commercial uses clustered more densely at Garners Ferry's intersection with Lower Richland Boulevard."

#### **Traffic Characteristics**

The 2017 SCDOT traffic count (Station #405) located south of the subject parcel on Lower Richland Boulevard identifies 1,950 Average Daily Trips (ADT's). Lower Richland Boulevard is classified as a two lane undivided collector, maintained by SCDOT with a design capacity of 8,600 ADT's. Lower Richland Boulevard is currently operating at Level of Service (LOS) "A".

The 2017 SCDOT traffic count (Station #170) located south of the subject parcel on Garners Ferry Road identifies 23,900 Average Daily Trips (ADT's). Garners Ferry Road is classified as a four lane divided Principal Arterial, maintained by SCDOT with a design capacity of 33,600 ADT's. Garners Ferry Road is currently operating at Level of Service (LOS) "B".

The ADT's are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT's data is collected by SCDOT.

There are no planned or programmed improvements for this section of Garners Ferry Road through the COATS 2035 Long Range Transportation Plan (LRTP) or through the Penny Tax program.

There are no planned or programmed improvements for this section of Lower Richland Boulevard through the COATS 2035 Long Range Transportation Plan (LRTP) or through the Penny Tax program.

#### Conclusion

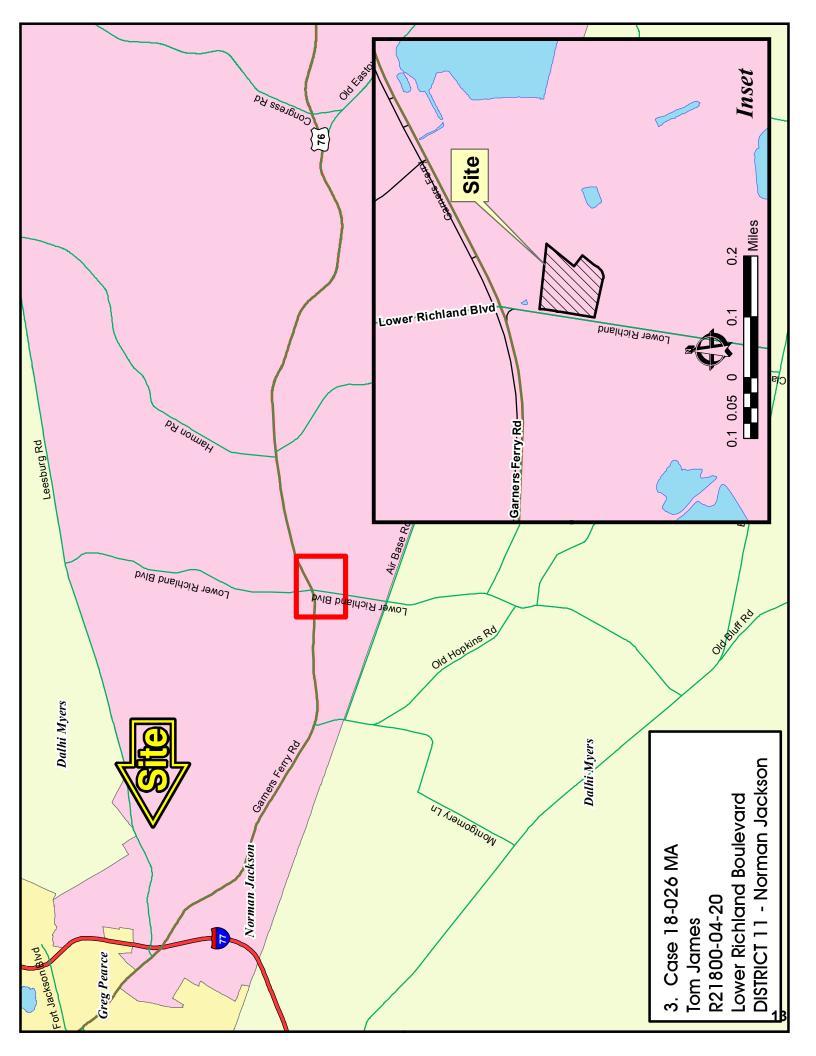
The subject parcel is located within a Neighborhood Activity Center. The proposed zoning district is not consistent with the objectives and policies outlined in the Comprehensive Plan, as it will permit uses which are more intensive than recommended. According to the Comprehensive Plan, Neighborhood Activity Centers "...should provide commercial and institutional uses necessary to support the common day-to-day demands of the surrounding neighborhood for goods and services as well as supply limited local office space demanded by neighborhood businesses."

However, the subject site is also located within the Southeast Richland Neighborhood Master Plan which recommends that commercial uses be "...*clustered more densely at Garners Ferry's intersection with Lower Richland Boulevard.*" This Plan was adopted after the current Comprehensive Plan. This Plan is more narrowly focused on areas than the recommendations of the Comprehensive Plan. In addition, the subject site is located within a Neighborhood activity center and is adjacent to GC uses and Districts; thus, approval of the rezoning request could be viewed as being in character with the existing development pattern and zoning districts north of the site.

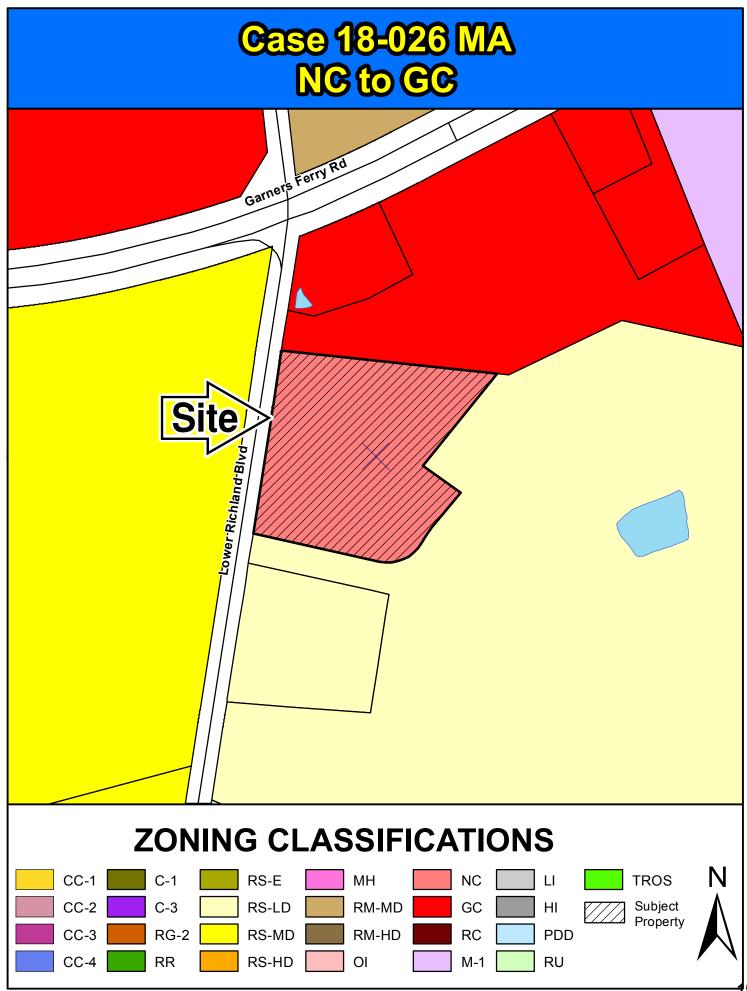
For these reasons, staff recommends **Approval** of this map amendment.

## Zoning Public Hearing Date

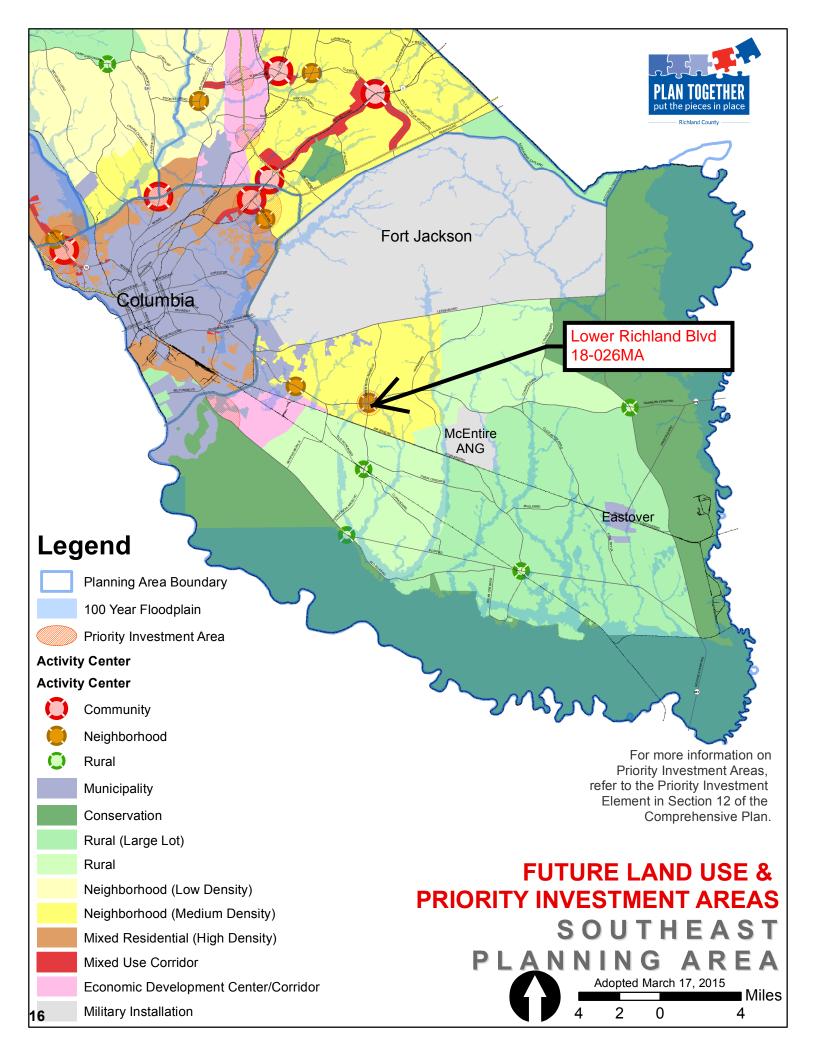
July 24, 2018.







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## **RICHLAND COUNTY COUNCIL ZONING PUBLIC HEARING**

## Tuesday, June 26, 2018 Agenda 7:00 pm 2020 Hampton Street 2<sup>nd</sup> Floor, Council Chambers

#### STAFF:

Tracy Hegler, AICP	Community Planning and Development Director
Geonard Price	Division Manager/Zoning Administrator

#### **ADDITIONS / DELETIONS TO THE AGENDA**

#### **ADOPTION OF THE AGENDA**

#### **OPEN PUBLIC HEARING**

#### a. MAP AMENDMENTS

2. Case # 18-020 MA

Robert L. Legette

NC to GC (.51 acres) 441 Percival Road TMS# R16712-06-03

PDSD Recommendation – Disapproval Planning Commission - Approval (4-1)

 Case # 18-019 MA Mohammad Tabassum RU to NC (1.7 acres) 7125 Monticello Road TMS# R07600-02-25 PDSD Recommendation – Disapproval Planning Commission - Disapproval (5-0) Council unanimously approved the rezoning request. District 4 Paul Livingston

<u>District 6</u> Greg Pearce

 Case # 18-021 MA Christopher Alford CC-4 to CC-2 (2 acre) 7430 Fairfield Road TMS# R11904-02-05 PDSD Recommendation – Disapproval Planning Commission - Approval (4-1) Council unanimously approved the rezoning request.

Council unanimously approved the rezoning request.

District 7 Gwendolyn Kennedy

District 2 Joyce Dickerson

4. Case # 18-022 MA Scott Morrison RU to RS-E (10.81 acres) 204 Langford Road TMS# R15200-05-02 (Portion of) PDSD Recommendation – Approval Planning Commission - Approval (5-0) Council unanimously approved the rezoning request.

### **OTHER BUSINESS**

### ADJOURNMENT: 7:11 pm

# Development Review Team on June 28, 2018 at 1:00 pm Administration Conference Room



Project #	Development	Location	Council District	Lots/ Units/ Square Feet	Acres
SD16-073	Three Fox Farm Sketch Plan TMS # r23400-03-01,02 & r23400-04-02	NE/S Paschal Road	2 1000	244 lots	154.10
SD18-032	The Park @ Crickentree Sketch Plan TMS # r23300-01-02	N/S Kelly Mill Road		93 lots	58.96
SD18-035	Lower Richland's Murphy Oil Development Sketch Plan TMS # r21800-01-23	N/S Garner's Ferry Road		2 lots	21.66
SP18-073	Killian Terrace Site Plan TMS # r17400-06-07	B/S Olga Road	7 DPP	288 units	24.81

# **Development Review Team Members**

Geonard Price, Deputy Planning Director/Zoning Administrator Kathleen Hatchell, New Development Heather Brown, Acting Assistant Floodplain Administrator Monica Eustace, Land Development Tina Robinette, Fire Marshal



Richland County Government 2020 Hampton Street Columbia, SC 29204 Phone (803) 576-2180 Fax (803) 576-2182