RICHLAND COUNTY PLANNING COMMISSION



February 4, 2019

Council Chambers 2020 Hampton Street Columbia, SC 29202

RICHLAND COUNTY PLANNING COMMISSION



Monday, February 4, 2019 Agenda 3:00 PM 2020 Hampton Street 2nd Floor, Council Chambers

Chairman – Stephen Gilchrist Vice Chairman – Heather Cairns

Beverly Frierson • Mettauer Carlisle • Prentiss McLaurin
David Tuttle • Wallace Brown • Karen Yip

I. PUBLIC MEETING CALL TO ORDER Stephen Gilchrist, Chairman

II. PUBLIC NOTICE ANNOUNCEMENT Stephen Gilchrist, Chairman

- **III. ELECTION OF OFFICERS**
- IV. CONSENT AGENDA [ACTION]
 - a. PRESENTATION OF MINUTES FOR APPROVAL December 2018
 - b. ROAD NAMES
 - c. MAP AMENDMENTS
 - Case # 18-048 MA
 James A. Kassler
 RU to NC (1 acre)
 3970 Leesburg Road
 TMS# R25000-01-40
 PDSD Recommendation Disapproval
 Page 1

Case # 18-049 MA
 Ki O. Kwon
 RU to GC (4.61 acres)
 4026 Hard Scrabble Road
 TMS# R20100-02-46
 PDSD Recommendation – Disapproval Page 9

Case # 18-050 MA
 Margaret Chichester
 RU to GC (2.2 acres)
 Congaree Road
 TMS# R32404-01-01(Portion of)
 PDSD Recommendation – Disapproval
 Page 17

District 11
Chakisse Newton

District 8
Jim Manning

District 10
Dalhi Myers

V. OTHER BUSINESS [ACTION]

- V. LAND DEVELOPMENT CODE REWRITE [ACTION]
- VI. CHAIRMAN'S REPORT
- VII. PLANNING DIRECTOR'S REPORT
 - A. Review of Impact fees
 - **B.** Report of Council
- VIII. ADJOURNMENT

NOTES:

MEETING FORMAT

The Planning Commission uses the consent agenda to approve non-controversial or routine matters by a single motion and vote. If a member of the Planning Commission, the Planning Staff or the general public wants to discuss an item on the consent agenda (at the beginning of the meeting), that item is removed from the consent agenda and considered during the meeting. The Planning Commission then approves the remaining consent agenda items.

Persons wishing to speak on an agenda item are requested to sign the item's sign-in sheet located at the back of County Council Chambers. Meeting attendees are usually given two (2) minutes to speak; the time limit is at the discretion of the Chair of the meeting and may be limited when appropriate.

Speakers' comments should be addressed to the full body. Requests to engage a Commission Member, County staff or applicants in conversation will not be honored. Abusive language is inappropriate.

After persons have spoken, the hearing is closed and brought back to Commission level for discussion and action. There is no further comment permitted from the audience unless requested by the Commission.

ZONING PUBLIC HEARING

The Planning Commission is a recommending body to Richland County Council. Recommendations for "Approval" or "Disapproval" are forwarded to County Council for their consideration at the next Zoning Public Hearing. The Zoning Public Hearing is another opportunity to voice your opinion for or against a rezoning or amendment to the Land Development Code and is open to the public. The County Council Zoning Public Hearing is usually scheduled for the 4th Tuesday of the month at 7:00 p.m. Check the County's website for dates and times.

RICHLAND COUNTY COMMUNITY PLANNING & DEVELOPMENT

2020 Hampton Street Columbia, SC 29204



To: Planning Commission Members, Interested Parties **From:** Alfreda W. Tindal, E9-1-1 Addressing Coordinator

Date: January 18, 2019

Subject: February Street Name(s) Approval Request List

Pursuant Section 6-29-1200(A) SC Code of Laws requires the Planning Commission to approve street names. Specifically, it states "...A local planning commission created under the provisions of this chapter shall, by proper certificate, approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction..."

The proposed street names have been reviewed and are in compliance with Richland County & State Statute Road Naming Standards.

Action Requested: The Planning Commission's approval of the following street name(s):

Proposed S Name (Applicant/ Contact	Development Name/Location	Property TMS #	Council District (Honorable)
1. Sanders Blu	ff Lane	Rip Sanders, Bernstein and Bernstein, LLC	Off Spears Creek Church Road	R28800-05-01, 02, and 03	Dalhi Myers (10)
2. Jubilee Cloc	k	Jeremy Lechner, Civil Engineering of Columbia	The Pavilion at Brighton	R17004-02-02	Gwen Kennedy (7)
3. Royal Pav	rilion				
4. Ditchling					
5. Old Steine					





Richland County Planning & Development Services Department

Map Amendment Staff Report

PC MEETING DATE: February 4, 2019

RC PROJECT: 18-048 MA

APPLICANT: James A. Kassler

LOCATION: 3970 Leesburg Road

TAX MAP NUMBER: R25000-01-40

ACREAGE: 1 acre
EXISTING ZONING: RU
PROPOSED ZONING: NC

PC SIGN POSTING: January 18, 2019

Staff Recommendation

Disapproval

Eligibility for Map Amendment Request

Section 26-52. Amendments

Minimum area for zoning map amendment application. No request for a change in zoning classification shall be considered that involves an area of less than two (2) acres, except changes that involve one of the following:

(b) (2) b. 4.

4. An addition of NC zoning contiguous to an existing commercial or residential zoning district. (Ord. 038-09HR; 7-21-09)

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU) District.

Zoning History for the General Area

The Neighborhood Commercial District (NC) parcel east of the site was rezoned from Rural District (RU) under case number 16-028MA.

Zoning District Summary

The Neighborhood Commercial District (NC) is intended to accommodate commercial and service uses oriented primarily to serving the needs of persons who live or work in nearby areas. This district is designed to be located within or adjacent to residential neighborhoods where large commercial uses are inappropriate, but where small neighborhood oriented businesses are useful and desired.

New structures in the Neighborhood Commercial District (NC) shall have a building footprint of not more than 6,000 square feet. The gross floor area of new structures shall not exceed 12,000 square feet. Existing structures shall not be expanded to exceed a footprint or gross floor area of 12,000 square feet.

Direction	Existing Zoning	Use
North:	RU	Fort Jackson
South:	RU	Undeveloped
East:	RU	Manufactured Home Park
West:	RU	Undeveloped

	JS		

Parcel/Area Characteristics

The site contains frontage along Leesburg Road. This section of Leesburg Road is classified as a two-lane undivided collector without sidewalks and streetlights along this section. The immediate area is primarily characterized by residential uses and undeveloped parcels, south and west of the subject site. Located north of the site is Fort Jackson and east is a nonconforming manufactured home park.

Public Services

The subject parcel is within the boundaries of Richland School District Two. Lower Richland High School is located 2.8 miles southwest of the subject parcel on Lower Richland Boulevard. Records indicate that the parcel is in the City of Columbia's water service area and is in within Richland County's sewer service area. There are no fire hydrants located along this portion of Leesburg Road. The Lower Richland fire station (station number 22) is located on Lower Richland Boulevard, approximately 2.89 miles southwest of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood** (**Medium-Density**).

Land Use and Design

Areas include medium-density residential neighborhoods and supporting neighborhood commercial scale development designed in a traditional neighborhood format. These neighborhoods provide a transition from Neighborhood (Low-Density) to more intense Mixed Residential (High-Density) urban environments. Multi-family development should occur near activity centers and within Priority Investment Areas with access to roadways with adequate capacity and multimodal transportation options. Non-residential development may be considered for location along main road corridors and within a contextually-appropriate distance from the intersection of a primary arterial.

Desired Development Pattern

The primary use within this area is medium density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods. Neighborhoods should be connected and be designed using traditional grid or modified grid designs. Non-residential uses should be designed to be easily accessible to surrounding neighborhoods via multiple transportation modes.

Lower Richland Community Strategic Master Plan

Suburban Transition Area

The Suburban Transition area serves a bridge between the highly suburbanized portions of the City of Columbia to the West and the more agricultural and rural elements of the unincorporated Richland County to the South and East. his area is comprised of sparsely developed areas of primarily housing, wetlands and streams, and agricultural plots.

Suburban Transition Area Recommendations

Promote a variety of housing types including townhomes and apartments. Promote development that is respectful of existing neighborhoods, as well as natural, agricultural, and historic resources.

Military Compatibility Zone

The Military Compatibility Zone are areas which represent the Accident Potential Zone (APZ) of McEntire National Guard Base and the Artillery Noise Contour of Fort Jackson and Camp McCrady.

Military Compatibility Zone Recommendations

Keep residential density very low in these areas to reduce nuisance conflicts between neighborhood residents and military operations.

Traffic Characteristics

The 2017 SCDOT traffic count (Station #257) located west of the subject parcel on Leesburg Road identifies 6,400 Average Daily Trips (ADT's). Leesburg Road is classified as a two lane undivided minor arterial road, maintained by SCDOT with a design capacity of 10,800 ADT's. This portion of Leesburg Road is currently operating at Level of Service (LOS) "B".

SCDOT is currently managing a road widening project on Leesburg Road from Fairmont Road to Lower Richland Boulevard. The Richland Penny Sales Tax program is proposing bike lanes and sidewalk improvements for Leesburg Road from Garners Ferry Road to Semmes Road.

Conclusion

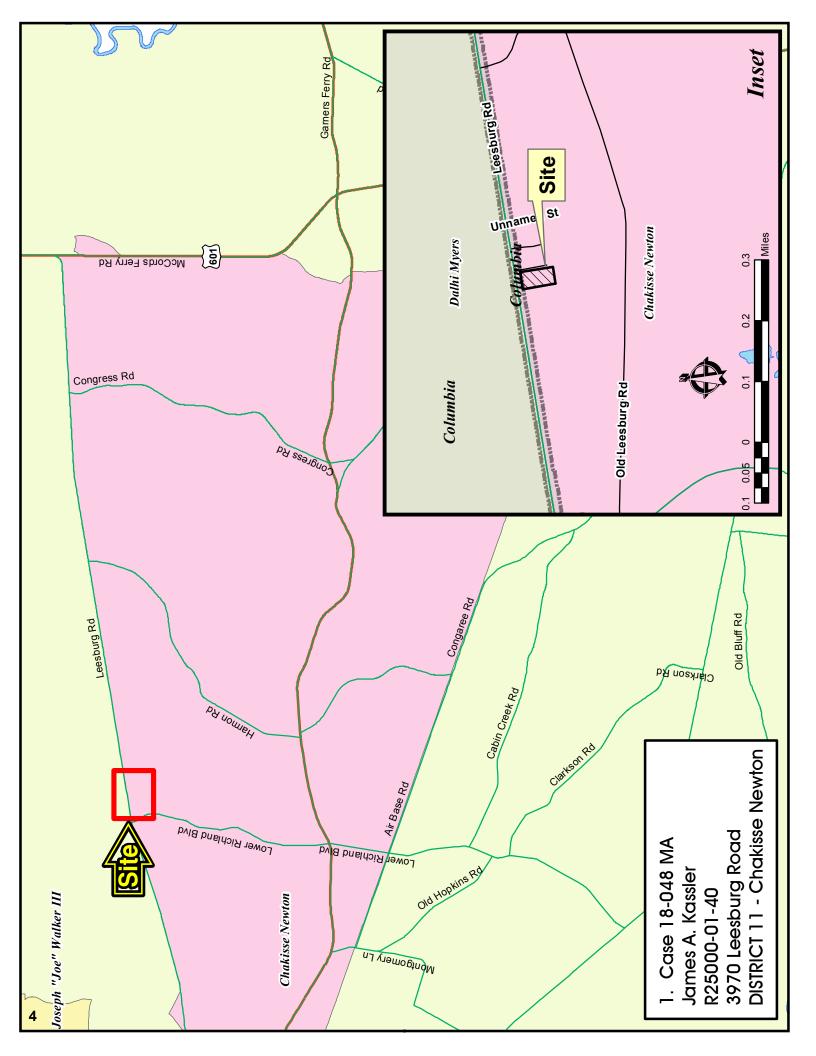
Staff is of the opinion that the proposed rezoning would not be consistent with the objectives outlined in the Comprehensive Plan.

The Plan recommends commercial development within Neighborhood Activity Centers and within contextually-appropriate distances from the intersection of a primary arterial. The subject parcel is not located at a traffic junction and is not within a contextually-appropriate distance of an intersection or Neighborhood Activity Center. The Plan also discourages "strip commercial development or fragmented 'leapfrog' development patterns along corridors."

For these reasons, staff recommends **Disapproval** of this map amendment.

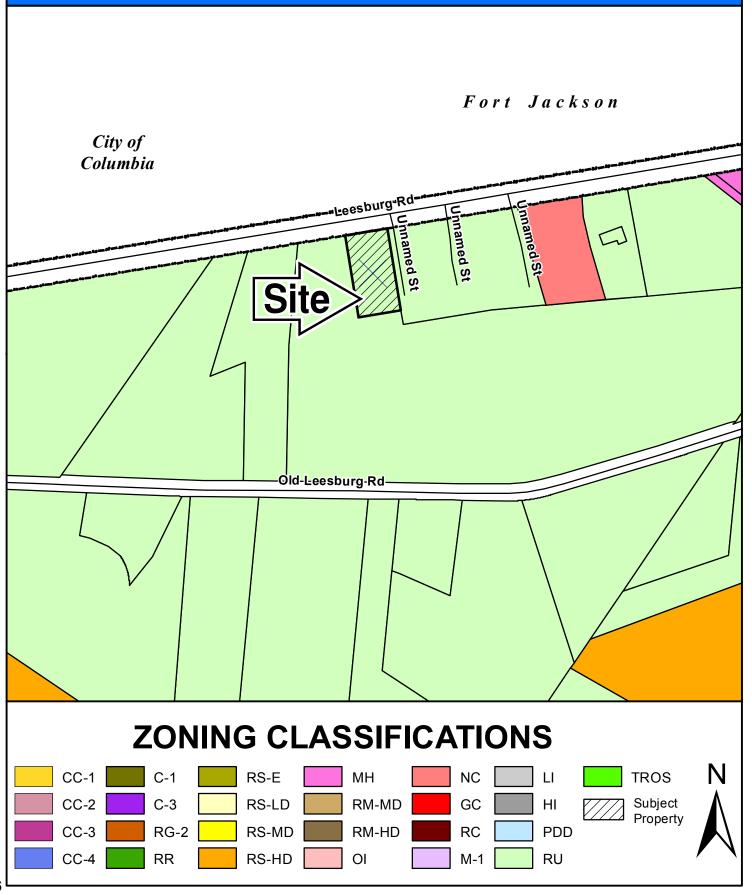
Zoning Public Hearing Date

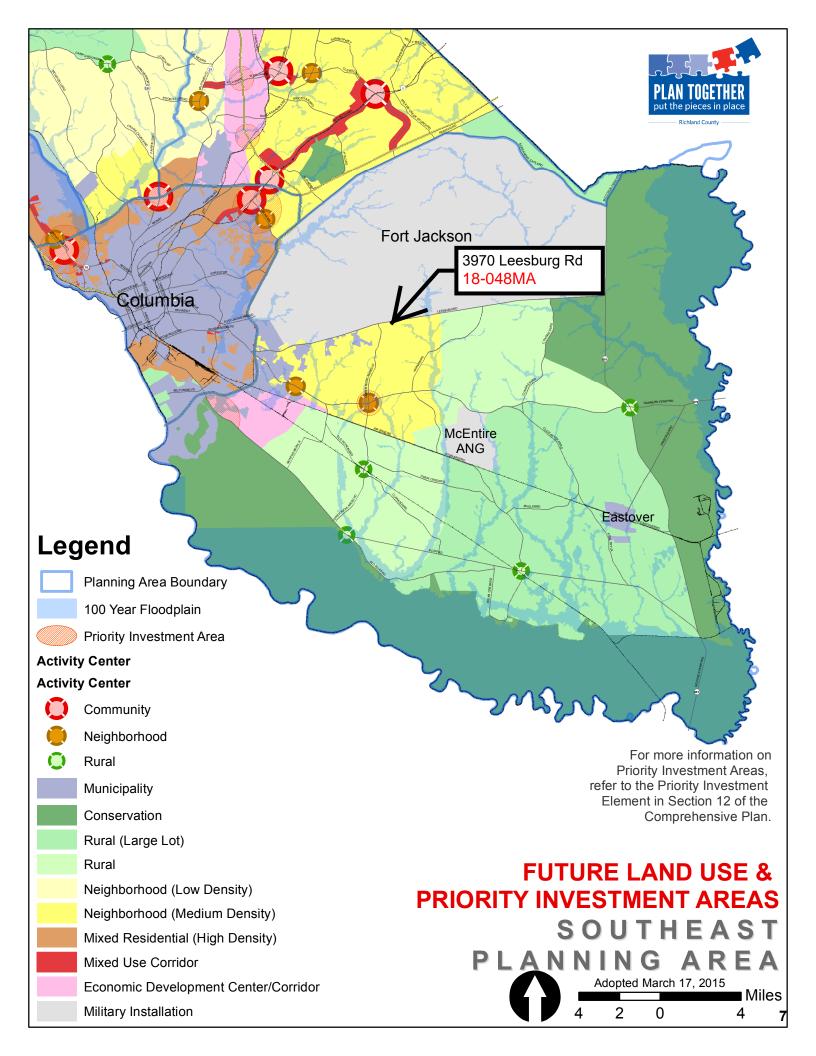
February 26, 2019.





Case 18-048 MA RU to NC







Richland County Planning & Development Services Department

Map Amendment Staff Report

PC MEETING DATE: February 4, 2019

RC PROJECT: 18-049 MA APPLICANT: Ki O. Kwon

LOCATION: 4026 Hard Scrabble Rd

TAX MAP NUMBER: R20100-02-46 ACREAGE: 4.61 acres

EXISTING ZONING: RU PROPOSED ZONING: GC

PC SIGN POSTING: January 18, 2019

Staff Recommendation

Disapproval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural (RU) District.

Zoning History for the General Area

The Hester Woods Subdivision north of the site was rezoned to the Planned Development District (PDD) under case number 04-07MA.

The Charleston Estates northeast of the site were rezoned to the Residential Single-family Low Density District (RS-LD) under case number 04-53MA.

Zoning District Summary

The General Commercial District (GC) is intended to accommodate a variety of general commercial and nonresidential uses characterized primarily by retail, office, and service establishments and oriented primarily to major traffic arteries or extensive areas of predominately commercial usage and characteristics.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 73 dwelling units*.

*In calculating the maximum number of dwelling units, site characteristics, restrictions, land used for installation of infrastructure (which often amounts to 20-30% of the site) are not taken into consideration.

Direction	Existing Zoning	Use
North:	PDD/RU	Hester Woods Subdivision/Residential
South:	RU	Undeveloped
East:	RU	Residential
West:	RU/RU/RU	Place of Worship/Residential/Residential

Discussion

Parcel/Area Characteristics

The subject property has frontage along Hard Scrabble Road. Hard Scrabble Road is a two-lane undivided minor arterial without sidewalks and streetlights along this section. The immediate area is characterized by undeveloped parcels and residential uses. The parcels north and east of the site are zoned RU and have residential structures. South of the site is undeveloped. West of the site is a place of worship and the Wild Azalea Court residential subdivision.

Public Services

The subject parcel is within the boundaries of Richland School District Two. Killian Elementary School is located .48 miles northwest of the subject parcel on Clemson Road. Records indicate that the parcel is within the City of Columbia's water service area. The parcel is located in the East Richland County Public Service District sewer service area. There is a fire hydrant located south of the parcel on hard Scrabble Road. The Killian fire station (station number 27) is located on Farrow Road, approximately 1.28 miles west of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood** (**Medium-Density**).

Land Use and Design

Areas include medium-density residential neighborhoods and supporting neighborhood commercial scale development designed in a traditional neighborhood format. These neighborhoods provide a transition from Neighborhood (Low-Density) to more intense Mixed Residential (High-Density) urban environments. Multi-family development should occur near activity centers and within Priority Investment Areas with access to roadways with adequate capacity and multimodal transportation options. Non-residential development may be considered for location along main road corridors and within a contextually-appropriate distance from the intersection of a primary arterial.

Desired Development Pattern

The primary use within this area is medium density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods. Neighborhoods should be connected and be designed using traditional grid or modified grid designs. Non-residential uses should be designed to be easily accessible to surrounding neighborhoods via multiple transportation modes.

Traffic Characteristics

The 2017 SCDOT traffic count (Station #428) located south of the subject parcel on Hard Scrabble Road identifies 17,200 Average Daily Trips (ADT's). Hard Scrabble Road is classified as a two lane undivided collector, maintained by SCDOT with a design capacity of 10,800 ADT's. Hard Scrabble Road is currently operating at Level of Service (LOS) "F".

The ADT's are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT's data is collected by SCDOT.

The section of Hard Scrabble Road scheduled for widening of S-83 (Hardscrabble Road) from Farrow Road to Kelly Mill Road. This includes widening the existing bridge over Crane Creek and replacing the bridge over Mill Creek. This project is being managed by the South Carolina Department of Transportation (SCDOT) and is in the construction phase.

Conclusion

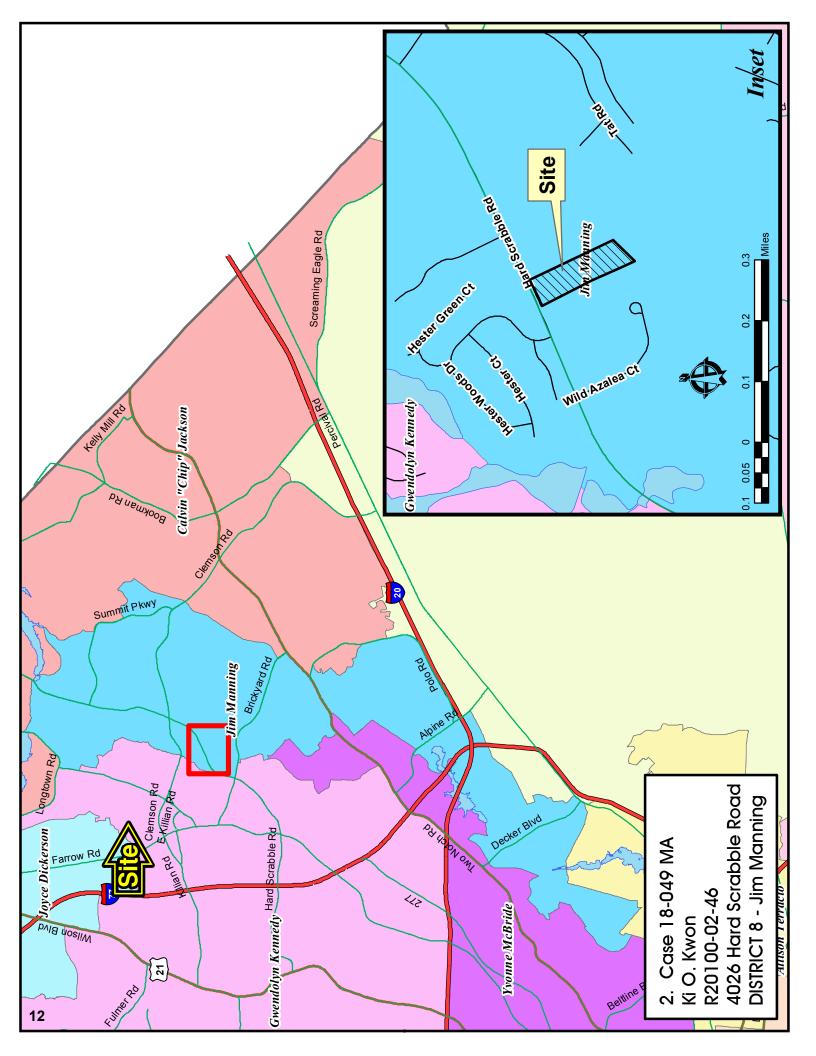
The request is inconsistent with the Comprehensive Plan's recommendation of locating non-residential development along main road corridors, as Hard Scrabble Road is classified as a two lane undivided minor arterial. It also does not meet the objective of being within a contextually-appropriate distance from the intersection of a primary arterial and is not consistent with the type of commercial development promoted by the designation, as the permitted uses of the request are more intensive than recommended (neighborhood scale). Furthermore, commercial land uses "should not result in strip commercial development of fragmented "leapfrog" development patterns along corridors."

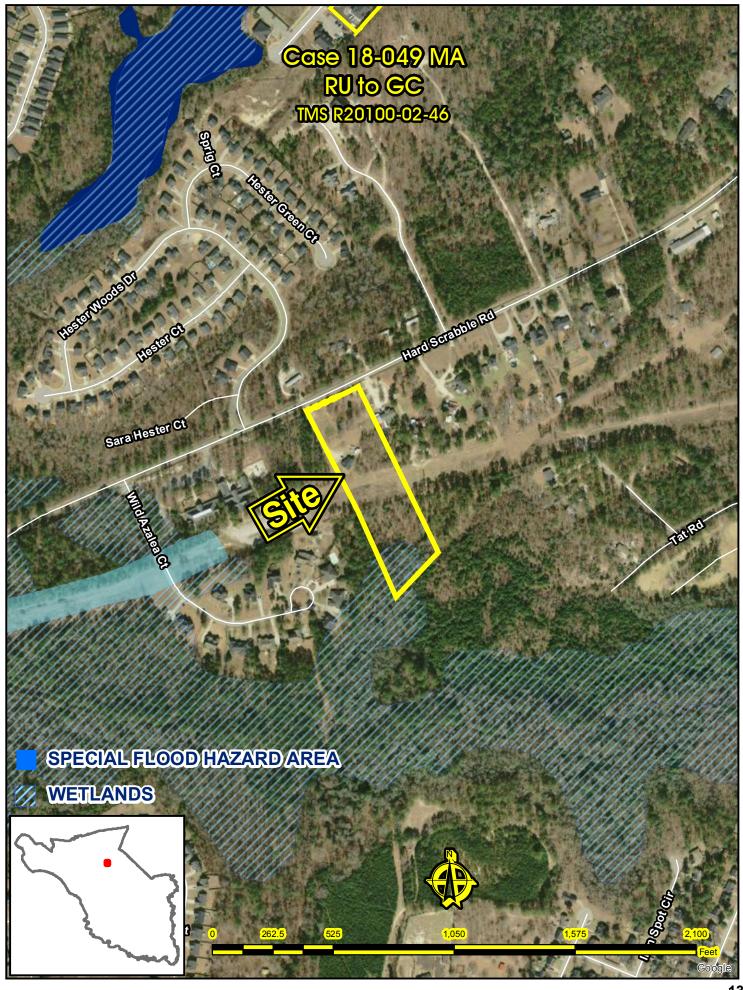
Likewise, approval of the rezoning request would be out of character with the surrounding development pattern and zoning districts for the area. In addition, the request could initiate the spread of a type of commercial zoning into an area where a more suitable transitional zoning may be more appropriate.

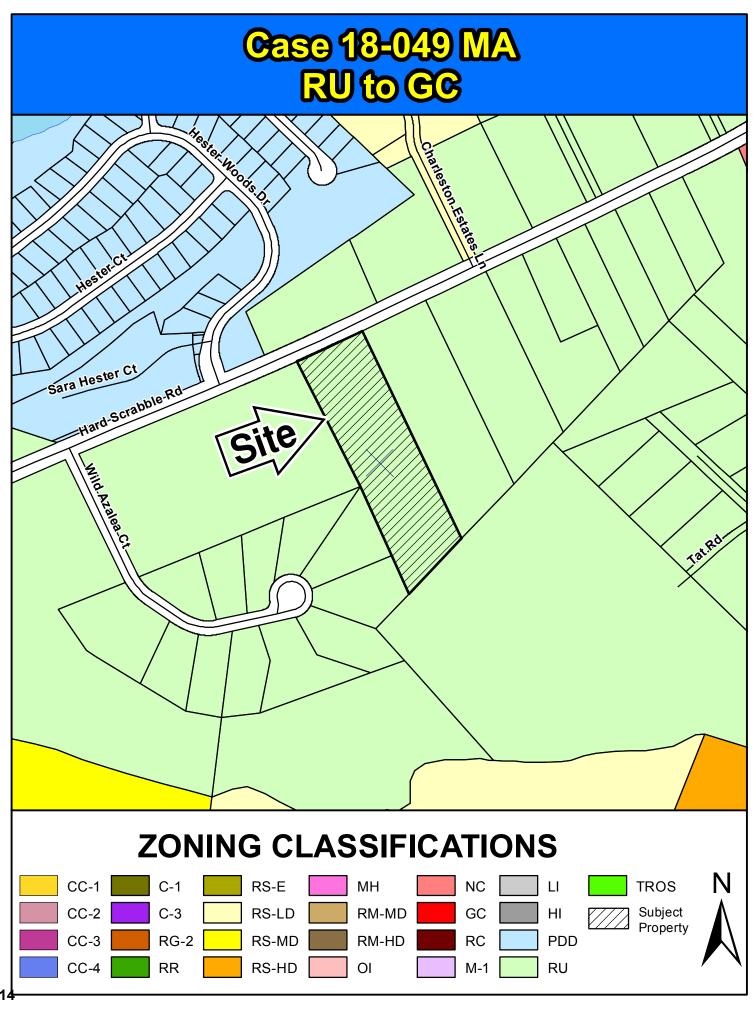
For these reasons, staff recommends **Disapproval** of this map amendment.

Zoning Public Hearing Date

February 26, 2019.



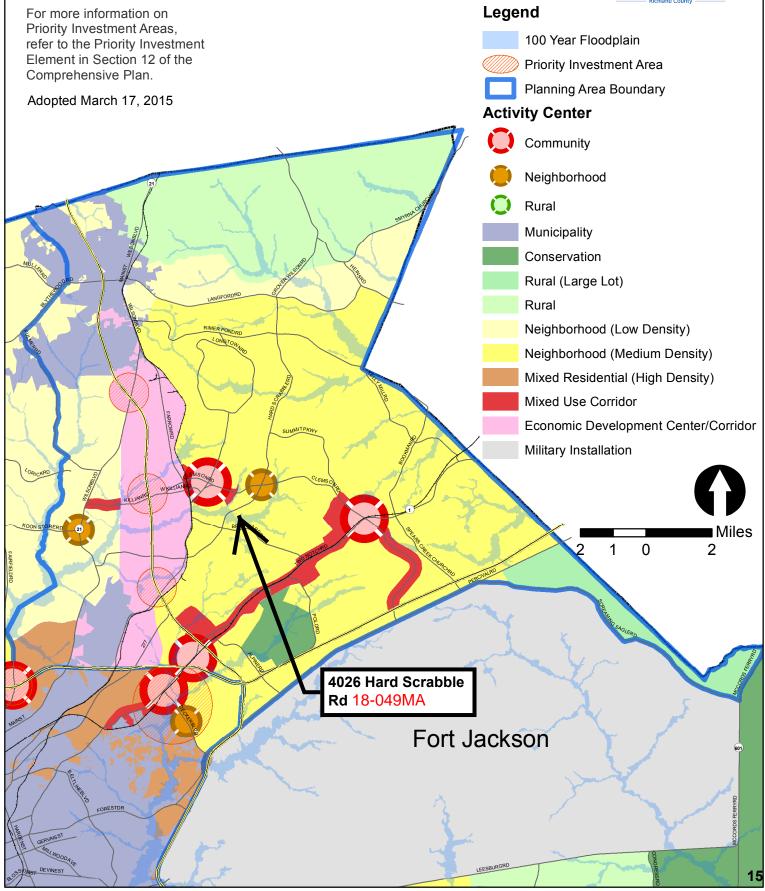




NORTHEAST PLANNING AREA

FUTURE LAND USE & PRIORITY INVESTMENT AREAS







Richland County Planning & Development Services Department

Map Amendment Staff Report

PC MEETING DATE: February 4, 2019

RC PROJECT: 18-050 MA

APPLICANT: Margaret Chichester

LOCATION: Congaree Road

TAX MAP NUMBER: R32404-01-01 (Portion of)

ACREAGE: 2.2 acres

EXISTING ZONING: RU PROPOSED ZONING: GC

PC SIGN POSTING: January 18, 2019

Staff Recommendation

Disapproval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU).

The subject property was part of a previous request for the LI District under case number 18-031MA and 18-043MA. Both cases were withdrawn at the Zoning Public Hearing.

Zoning History for the General Area

The parcels south of the site, which contain a Dollar General store, were rezoned from RU to Rural Commercial (RC) under ordinance number 023-15HR (case number 15-23 MA).

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 32 dwelling units*.

*In calculating the maximum number of dwelling units, site characteristics, restrictions, land used for installation of infrastructure (which often amounts to 20-30% of the site) are not taken into consideration.

Direction	Existing Zoning	Use
North:	RU	Residential
South:	RU	Residential
East:	RU	Residential
West:	RU	Undeveloped/Place of worship

Discussion

Parcel/Area Characteristics

The site has frontage along Congaree Road. The subject property contains two structures. The site has little slope and does not contain much vegetation. There are no sidewalks or streetlights along Bluff Road and Congaree Road. The surrounding area is characterized by residential uses, a post office and west of the site is a non–conforming convenience store without pumps. The parcels east of the site are being utilized residentially. South of the site is a place of worship.

Public Services

The subject parcel is within the boundaries of Richland School District One. The Gadsden fire station (station number 19) is located on Gadsden Community Road, approximately 1.2 miles northwest of the subject parcel. Records indicate that water is provided by well and sewer would be provided by septic tank.

Being within a service area is not a guarantee that services are available to the parcels.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as Rural Activity Center.

Land Use and Design

A Rural Activity Center provides opportunities at rural crossroad locations for commercial development to serve the surrounding rural community. This can include small feed stores, restaurants, convenience grocery markets and similar smaller scale retail uses. These are not mixed-use developments and should not include residential development; however, small bed and breakfasts or other small scale tourism operations are appropriate.

Lower Richland Community Strategic Master Plan

Agriculture Area

The central portion of the Planning Area is classified as the agricultural area, and is surrounded by the other land uses. The agricultural area is bounded by Garners Ferry Road to the north and Congaree National Park to the south, while extending to Congaree Road on the west and McCords Ferry Road on the east. The active farming community and rural character are the mainstays of this area.

Agricultural Area Recommendations

Promote farming as a viable occupation and expanding the market for locally grown food.

Traffic Characteristics

The 2017 SCDOT traffic count (Station # 243) located northwest of the subject parcel on Bluff Road identifies 2,300 Average Daily Trips (ADT's). Bluff Road is classified as a two lane undivided minor arterial, maintained by SCDOT with a design capacity of 10,800 ADT's. This segment of Bluff Road is currently operating at Level of Service (LOS) "A".

There are no planned or programmed improvements for this section of Bluff Road, either through SCDOT or the County Penny Sales Tax program.

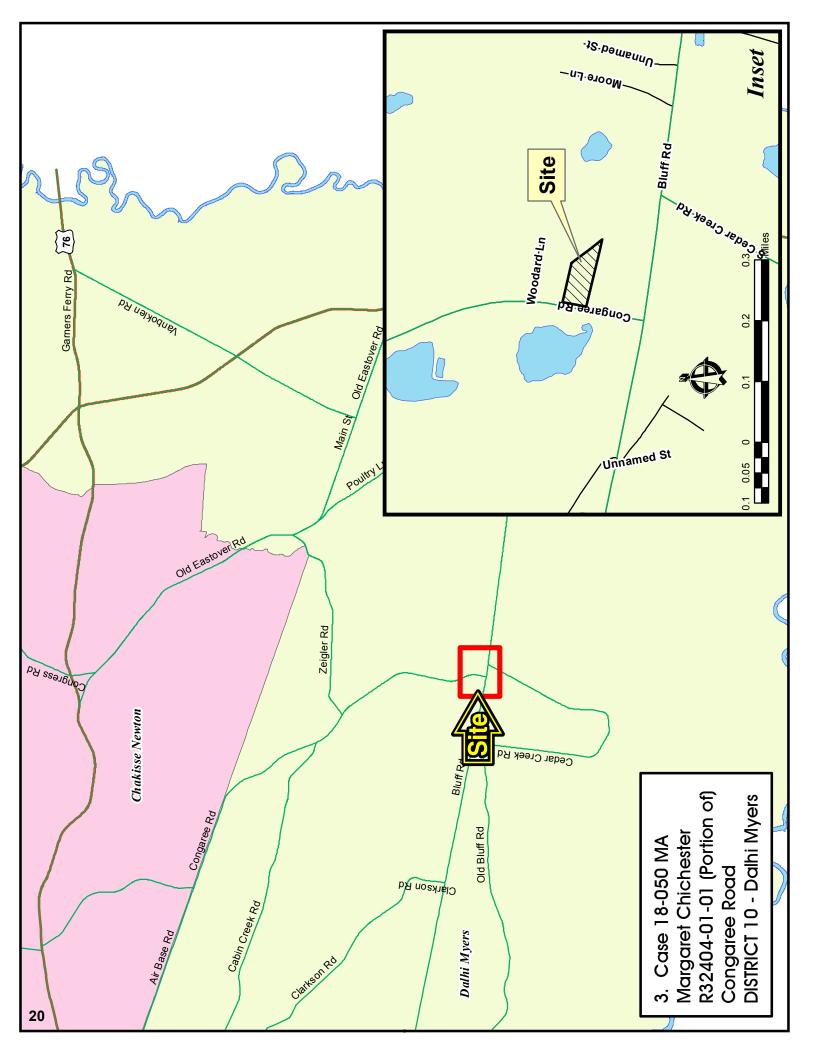
Conclusion

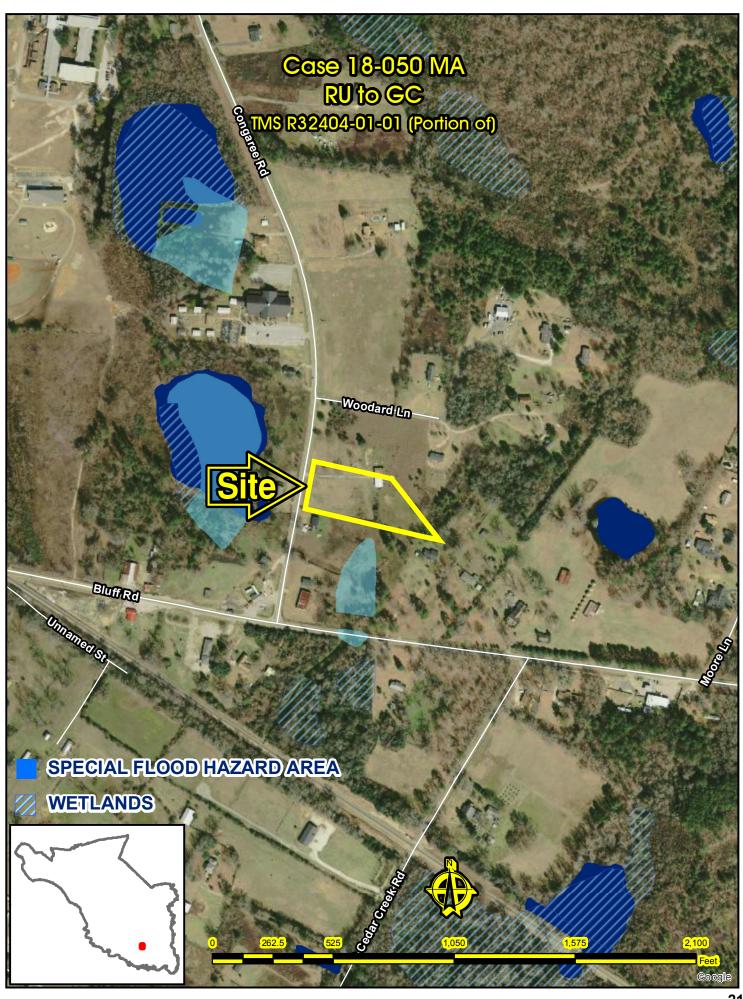
Staff is of the opinion that the request is not in compliance or consistent with the objectives for commercial development within the Rural Activity Center designation. The intensity of the uses permitted under the requested GC district would be out of character with the existing uses in the surrounding area.

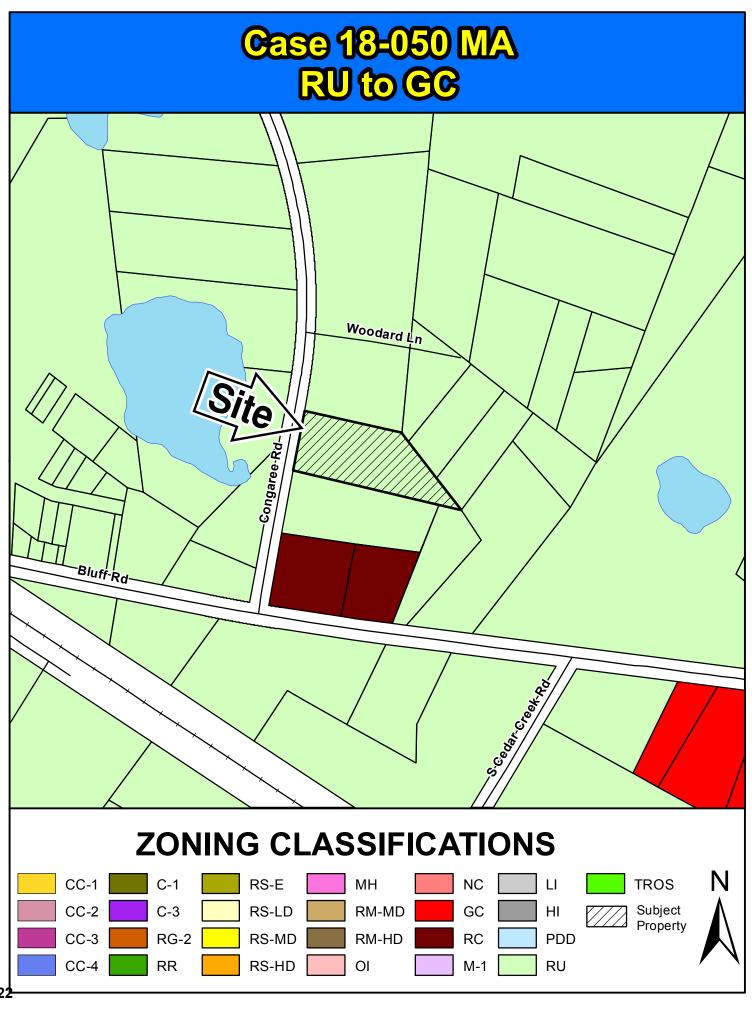
For these reasons, staff recommends **Disapproval** of this map amendment.

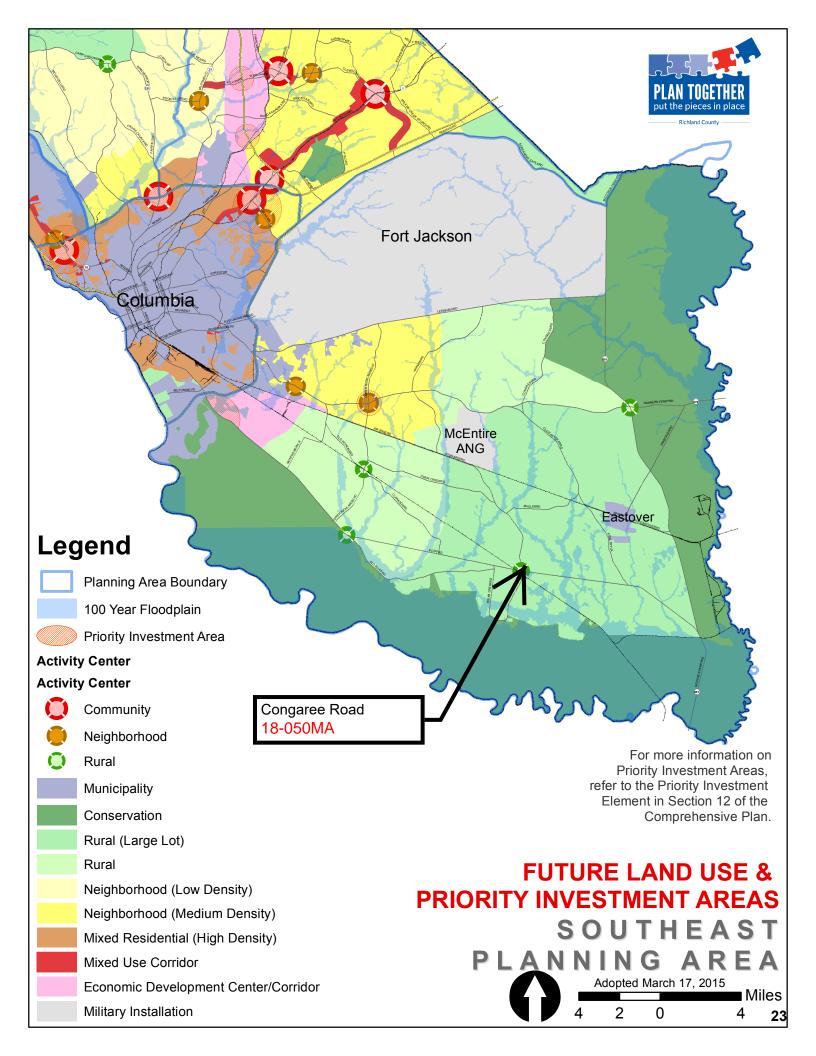
Zoning Public Hearing Date

February 26, 2019.









RICHLAND COUNTY COUNCIL ZONING PUBLIC HEARING



Tuesday, December 18, 2018
Agenda
7:00 pm
2020 Hampton Street
2nd Floor, Council Chambers

STAFF:		
	Ashley Powell	Community Planning and Development Director
	Geonard Price	

ADDITIONS / DELETIONS TO THE AGENDA

ADOPTION OF THE AGENDA

OPEN PUBLIC HEARING

MAP AMENDMENTS [ACTION]

Case # 18-042 MA
 Cynthia Watson
 RS-HD to MH (1.5 acres)

Bluff Road

TMS# R16103-05-03

PDSD Recommendation – Disapproval

Planning Commission – Disapproval (6-0)

Council unanimously deferred the rezoning request.

2. Case # 18-043 MA Margaret Chichester

RU to LI (2 acres)

Congaree Road

TMS# R32404-01-01(Portion of)

PDSD Recommendation - Disapproval

Planning Commission – Disapproval (7-0)

Council unanimously accepted the applicant's request

to withdraw.

3. Case # 18-044 MA

Kevin Corley

RU to OI (2.6 acres)

1820 Crane Church Road

TMS# R09600-02-07(Portion of)

PDSD Recommendation - Disapproval

Planning Commission – Disapproval (7-0)

Council unanimously disapproved the rezoning request.

District 10
Dalhi Myers

District 10 Dalhi Myers

<u>District 7</u> Gwendolyn Kennedy 4. Case # 18-046 MA
Kenyatte Jones
GC to RM-MD (.4 acres)
5406 Monticello Road
TMS# R09310-07-14 (Portion of)
PDSD Recommendation – Approval
Planning Commission – Approval (6-0)
Council unanimously approved the rezoning request.

District 4
Paul Livingston

5. Case # 18-047 MA
Inga Black
RS-HD to GC (1.21 acres)
Bluff Road and Harlem Street
TMS# R13509-02-07, 42 & 43
PDSD Recommendation – Disapproval
Planning Commission – Approval (7-0)
Council unanimously approved the rezoning request.

District 10 Dalhi Myers

ADJOURNMENT