RICHLAND COUNTY PLANNING COMMISSION



June 6, 2022

Council Chambers 2020 Hampton Street Columbia, SC 29202

Amended

RICHLAND COUNTY PLANNING COMMISSION



Monday, June 6, 2022 Agenda 3:00 PM 2020 Hampton Street 2nd Floor, Council Chambers

Amended - 06/02/22

Chairman – Jason Branham Vice Chairman – Gary Dennis

Christopher Yonke • Mettauer Carlisle • Beverly Frierson • John Metts Bryan Grady • Terrence Taylor • Stephen Gilchrist

- I. PUBLIC MEETING CALL TO ORDERJason Branham, Chair
- II. PUBLIC NOTICE ANNOUNCEMENTJason Branham, Chair
- **III. ADDITIONS / DELETIONS TO THE AGENDA**
- **IV. APPROVE MINUTES FROM PREVIOUS MEETING**
- VI. PUBLIC INPUT RELATING TO RE-MAPPING AND TEXT AMENDMENT PROPOSAL PROCESS TO DATE

VII. CONSENT AGENDA [ACTION]

a. ROAD NAMES

b. MAP AMENDMENTS

- Case # 22-007 MA Lucky Detty RM-HD to OI (.231 acres) 116 Beatty Downs Road TMS# R06106-01-39 Staff Recommendation: Disapproval Page 1
- Case # 22-009 MA Josh Brown RU to GC (1 acre) 341 Western Lane TMS# R04000-03-03 Staff Recommendation: Disapproval Page 9
- Case # 22-010 MA Stanley Gallman RS-MD to GC (1 acre) 515 Mason Road TMS# R11708-02-14 Staff Recommendation: Approval Page 17

District 2 Derrek Pugh

<u>District 1</u> Bill Malinowski

District 3 Yvonne McBride

- 4. Case # 22-011 MA Oliver Mack RC to LI (4.7 acres) 6108 Bluff Road TMS# R21300-01-02, 31 and 32 Staff Recommendation: Disapproval Page 25
- 5. Case# 22-012 MA Richard Hendy E/S Hard Scrabble Rd PDD to PDD (4.63 acres) TMS# R20400-01-19 Staff Recommendation: Disapproval Page 33
- Case # 22-013 MA Patrick Palmer M-1 to GC (161.79 acres) 310 Killian Road TMS # R14600-03-16 Staff Recommendation: Approval Page 41
- 7. Case# 22-014 MA Marion D. Branche RU to LI (4.55 acres) 1140 Cate Road TMS# R37200-04-22 Staff Recommendation: Disapproval Page 49
- 8. Case # 22-015 MA Brent Chitwood M-1 to GC (29.96 acres) E/S Broad River Road TMS# R02500-05-10 Staff Recommendation: Approval Page 57

VIII. OTHER ITEMS FOR ACTION

- a. Motion to create a running list of recommended changes to the 2021 Land Development Code and Zoning Map, which will be voted on individually. Changes will be added if they receive a majority vote. The ledger will be consolidated into a single agenda item for the Commission's final consideration at the end of the Land Development Code revision process.
- b. Recommended Amendments to the 2021 Land Development Code.
 - i. Motion that the following be added to the ledger of recommended amendments to the 2021 Land Development Code and Zoning Map:
 - 1. As to Townhouse dwellings: I move to recommend removal of townhouse dwellings from the R4 zoning district (Branham)
 - 2. As to two-family dwellings: I move to recommend removal of two-family dwellings from the R2, R3, R4 & CC-1 zoning districts (Branham)

District 10 Cheryl D. English

District 8 Overture Walker

District 7 Gretchen Barron

District 10 Cheryl D English

<u>District 1</u> Bill Malinowski

- 3. As to three-family dwellings: I move to recommend removal of three-family dwellings from the R2, R3, R4 & CC-1 zoning districts (Branham)
- 4. As to four-family dwellings: I move to recommend removal of four-family dwellings from the R2, R3, R4 & CC-1 zoning districts (Branham)

IX. OTHER ITEMS FOR DISCUSSION

a. Council Motions

i. Move to direct staff to evaluate current zoning laws that permit zoning designations for large residential developments to remain in perpetuity and present options to re-evaluate and or rezone those properties if they are not developed within 7 years. Recommendations should include processes to ensure that zoning and the comprehensive plan remain consistent with the lived character of the community [Newton]

X. CHAIRMAN'S REPORT

XI. PLANNING DIRECTOR'S REPORT

XII. ADJOURN TO WORK SESSION

2020 Hampton Street Columbia, SC 29204



Street Name Review Case Summary

PLANNING COMMISSION MEETING June 6, 2022 3:00 pm

nent:	Bill Malinowski (1) Livingston Woods TMS# R04200-06-08, off Kennerly Road Scott Gillespe, Deep River South Residential	
	TMS# R04200-06-08, off Kennerly Road Scott Gillespe, Deep River South	
	Scott Gillespe, Deep River South	
	Residential	
	Residential	
ame (s):	Livingston Woods Drive, Lancashire Lane, Kenworthy Court Approval	
ation:		
Pursuant to SC Code 6-29-1200 (a), a local planning commission shall, by proper certificate, shall approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction.		
ver: Alfreda W Tindal, E9-1-1 Addressing Coordinator, reviewed the street names and has determined that the E9-1-1 Road Naming Standards have been met.		
p a h	Pursuant to approve an as jurisdic	





2020 Hampton Street Columbia, SC 29204



Street Name Review Case Summary

PLANNING COMMISSION MEETING June 6, 2022 3:00 pm

Council District:	:	Gretchen Barron (7)	
Development: Proposed Mosshaven Subdivision		Proposed Mosshaven Subdivision	
Tax Map Amendment:TMS# R12300-02-13, off Swygert RoadApplicant:Mungo HomesProposed Use:ResidentialProposed Street Name (s):Chartreuse Lane, Mosshaven Drive, Smoothcap Lane, Tamarisk Way		TMS# R12300-02-13, off Swygert Road	
			Chartreuse Lane, Mosshaven Drive, Smoothcap Lane, Tamarisk Way
		Staff Recommen	dation:
Detail:	Pursuant to SC Code 6-29-1200 (a), a local planning commission shall, by proper certificate, shall approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction.		
Staff Reviewer:	r: Alfreda W Tindal, E9-1-1 Addressing Coordinator, reviewed the street names and has determined that the E9-1-1 Road Naming Standards have been met.		
Map:			





2020 Hampton Street Columbia, SC 29204



Street Name Review Case Summary

PLANNING COMMISSION MEETING June 6, 2022 3:00 pm

Council District:		Derrek Pugh (2)	
Development:		N/A	
Tax Map Amendment:		TMS# R14900-01-03	
Applicant:		W Rhett Kelly, Southern Visions Real Estate	
Proposed Use: Proposed Street Name (s): Staff Recommendation:		Commercial (Westwood Storage)	
		Redhawk Way Approval	
Staff Reviewer:	Alfreda W Tindal, E9-1-1 Addressing Coordinator, reviewed the street names and has determined that the E9-1-1 Road Naming Standards have been met.		

Map:





2020 Hampton Street Columbia, SC 29204



Street Name Review Case Summary

PLANNING COMMISSION MEETING June 6, 2022 3:00 pm

Council District:	:	Gretchen Barron (7)
Development:		Proposed Silver Station Apartment Homes
Tax Map Amend	lment:	TMS# R17400-09-07, off Farrow Road
Applicant:		Village Capital Corporation
Proposed Use:		Residential
Proposed Street Name (s):		Carbon Drive, Cobalt Drive, Rhodium Drive, Silver Station Drive, Tungsten Drive
Staff Recommen	dation:	Approval
Detail:	Pursuant to SC Code 6-29-1200 (a), a local planning commission shall, by proper certificate, shall approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction.	
Staff Reviewer:	ver: Alfreda W Tindal, E9-1-1 Addressing Coordinator, reviewed the street names and has determined that the E9-1-1 Road Naming Standards have been met.	
Map:		





2020 Hampton Street Columbia, SC 29204



Street Name Review Case Summary

PLANNING COMMISSION MEETING June 6, 2022 3:00 pm

Council District: Development: Tax Map Amendment: Applicant: Proposed Use: Proposed Street Name (s): Staff Recommendation:		 Gretchen Barron (7) Proposed Valleyhaven Subdivision TMS# R12300-02-13, off Swygert Road Mungo Homes Residential Antelope Court, Barossa Way, Danube Lane, Glencoe Way, Imperial Lane, Livermore Lane, Napa Lane, Olympic Court, Santa Clara Lane, Turgay Lane, Valleyhaven Road, Willamette Court Approval 				
				Detail:	Pursuant to SC Code 6-29-1200 (a), a local planning commission shall, by proper certificate, shall approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction.	
				Staff Reviewer:	Alfreda W Tindal, E9-1-1 Addressing Coordinator, reviewed the street names and has determined that the E9-1-1 Road Naming Standards have been met.	

Map:





2020 Hampton Street Columbia, SC 29204



Street Name Review Case Summary

PLANNING COMMISSION MEETING June 6, 2022 3:00 pm

Council District: Development: Tax Map Amendment: Applicant: Proposed Use: Proposed Street Name (s): Staff Recommendation:		 Gretchen Barron (7) Proposed Wickerhaven Subdivision TMS# R12300-02-13, off Swygert Road Mungo Homes Residential Basket Lane, Beargrass Court, Coralberry Way, Rattan Place, Rivercane Drive, Swamp Grass Drive, Sweetgrass Place, Sea Grass Way, Spruce Root Court, Wickerhaven Road, Wild Grape Lane Approval 				
				Detail:	Pursuant to SC Code 6-29-1200 (a), a local planning commission shall, by proper certificate, shall approve and authorize the name of a street or road laid out within the territory over which the commission has jurisdiction.	
				Staff Reviewer:	Alfreda W Tindal, E9-1-1 Addressing Coordinator, reviewed the street names and has determined that the E9-1-1 Road Naming Standards have been met.	

Map:







Richland County Planning & Development Services Department

Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:

TAX MAP NUMBER:

EXISTING ZONING:

PROPOSED ZONING:

June 6, 2022 22-007 MA Lucky Detty

116 Beatty Downs Road

LOCATION:

ACREAGE:

R06106-01-39 .231 acres RM-HD

PC SIGN POSTING:

May 18, 2022

OI

Staff Recommendation

Disapproval

Eligibility for Map Amendment Request

Section 26-52. Amendments

Minimum area for zoning map amendment application. No request for a change in zoning classification shall be considered that involves an area of less than two (2) acres, except changes that involve one of the following:

<u>(b) (2) b. 3.</u>

3. An addition of OI zoning contiguous to an existing commercial or residential zoning district. (Ord. 038-09HR; 7- 21-09)

Background

Zoning History

The original zoning as adopted September 7, 1977 was General Residential District (RG-2). With the adoption of the current code the RG-2 District became the Residential Multi-family High Density District.

Zoning History for the General Area

No recent map amendments in the general area.

Zoning District Summary

The OI District is intended to accommodate office, institutional, and certain types of residential uses in an area whose characteristics are neither general commercial nor exclusively residential in nature. Certain related structures and uses required to serve the needs of the area are permitted outright or are permitted as special exceptions subject to restrictions and requirements intended to best fulfill the intent of this chapter.

Direction	Existing Zoning	Use
North:	RM-HD	Residential
South:	RM-HD	Residential
East:	RM-HD	Residential
West:	RM-HD	Residential

Discussion

Parcel/Area Characteristics

The subject property has frontage along Beatty Downs Road and Stoopwood Court. Both Beatty Downs Road and Stoopwood Court are two-lane local road without sidewalks and streetlights. The immediate area is characterized by residential uses east, north, west and south.

Public Services

The subject parcel is within the boundaries of Richland School District One. Pine Grove Elementary School is located .3 miles northeast of the subject parcel on Huffstetler Drive. Records indicate that the parcel is within the City of Columbia's water and sewer service area. There is a fire hydrant located on the southwest of side the site on Beatty Downs Road. The St. Andrews fire station (station number 6) is located on Briargate Circle, approximately 1.60 miles southeast of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as *Mixed Residential (High Density).*

Land Use and Design

Areas include much of the urban and suburban developed areas in the County as well as edge areas adjacent to other jurisdictions in the County. These are densely developed urban and suburban areas, or opportunities for dense suburban development. Mixed residential areas include the full range of uses supportive of neighborhood, community, and regional commercial and employment needs. Residential single-family, multi-family, office and institutional, general and neighborhood commercial, and recreational uses are appropriate for this area. Some light industrial uses are also found today in these areas, but additional industrial development with significant community impacts (i.e., noise, exhaust, odor, heavy truck traffic) is discouraged, unless the area is identified specifically for these uses. Schools, churches, parks, and other institutional uses help support the full service nature of Mixed Residential areas.

Desired Development Pattern

Developments should reinforce the guiding principle of making neighborhoods and communities in Richland County more livable. Mixed Residential areas should provide a mix of housing opportunities within individual developments, preferably organized around a neighborhood center or public space. To the extent possible, commercial and office development should be located in Activity Centers and in Mixed Use Corridors. High density residential uses should be located proximate to or incorporated within Activity Centers, increasing existing and future opportunities for transit service to these locations. Grid and modified grid development patterns are preferred over curvilinear and cul-de-sac designs to support connectivity.

Broad River Road Corridor Community Master Plan

Suburban Residential District

One of the major goals of the master planning effort is to preserve and enhance the stable single-family neighborhoods in the vicinity of the corridor. The BRRC plan proposes specific growth patterns that increase the plan area's development capacity while simultaneously introducing transition mixed-use areas that clearly define and preserve the residential character in the neighborhoods. The Plan anticipates that the areas within the district will undergo little change as it relates to land use composition in the short-term. Over time, new development in the neighborhood should be primarily residential with an emphasis on single-family development. This district is envisioned to allow two storied detached single-family home and duplexes.

Piney Grove Neighborhoods Sub-area

The Piney Grove Neighborhoods Sub-area consists of the least intense residential development – characterized primarily by single-family residential development – within the plan's boundaries, and includes the Pine Grove Elementary School. Set amidst a beautiful tree canopy and undeveloped natural areas along Piney Grove Road, this sub-area will remain predominately low density.

The intent for the sub-area is to preserve and strengthen the existing neighborhood character as a founding for attracting new investment in owner occupied residential development within an overall goal of creating a green and sustainable community fabric.

Traffic Characteristics

The 2020 SCDOT traffic count (Station #593) located southeast of the subject parcel on Beatty Road identifies 2,000 Average Daily Trips (ADT's). Beatty Road is classified as a two lane local undivided collector, maintained by SCDOT with a design capacity of 8,600 ADT's. Beatty Road is currently operating at Level of Service (LOS) "A".

There are no planned or programmed improvements for this section of Beatty Road through the County Penny Sales Tax program or SCDOT.

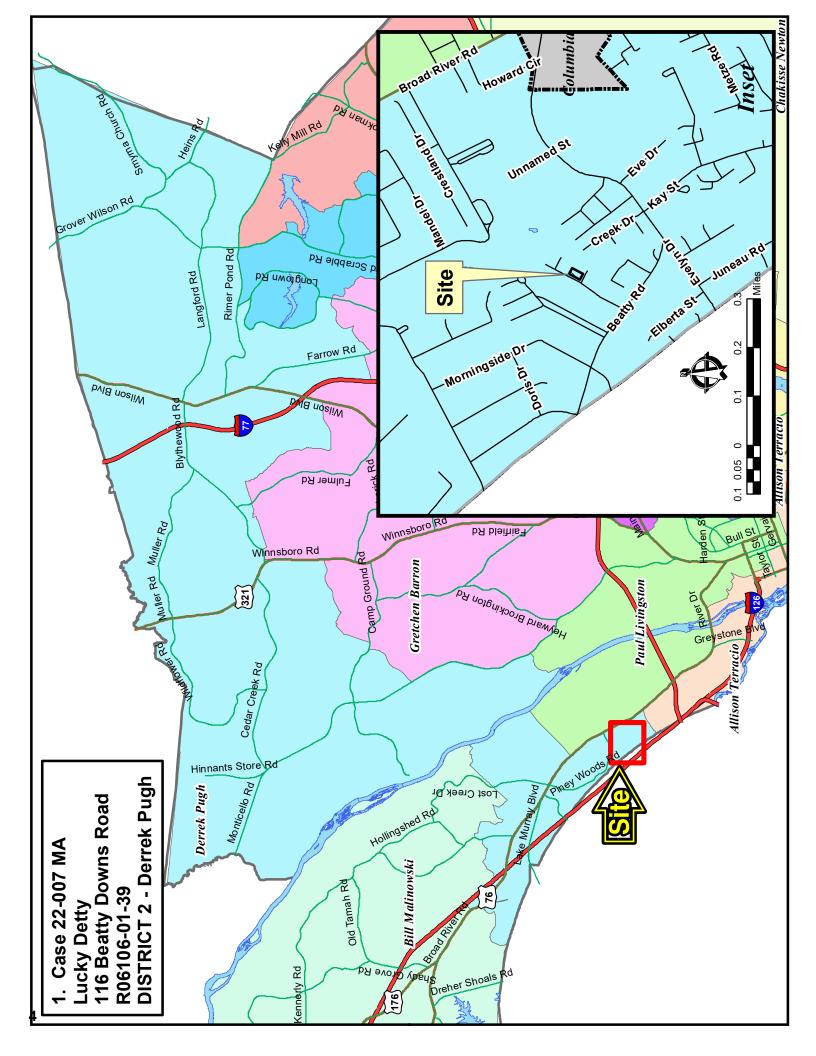
Conclusion

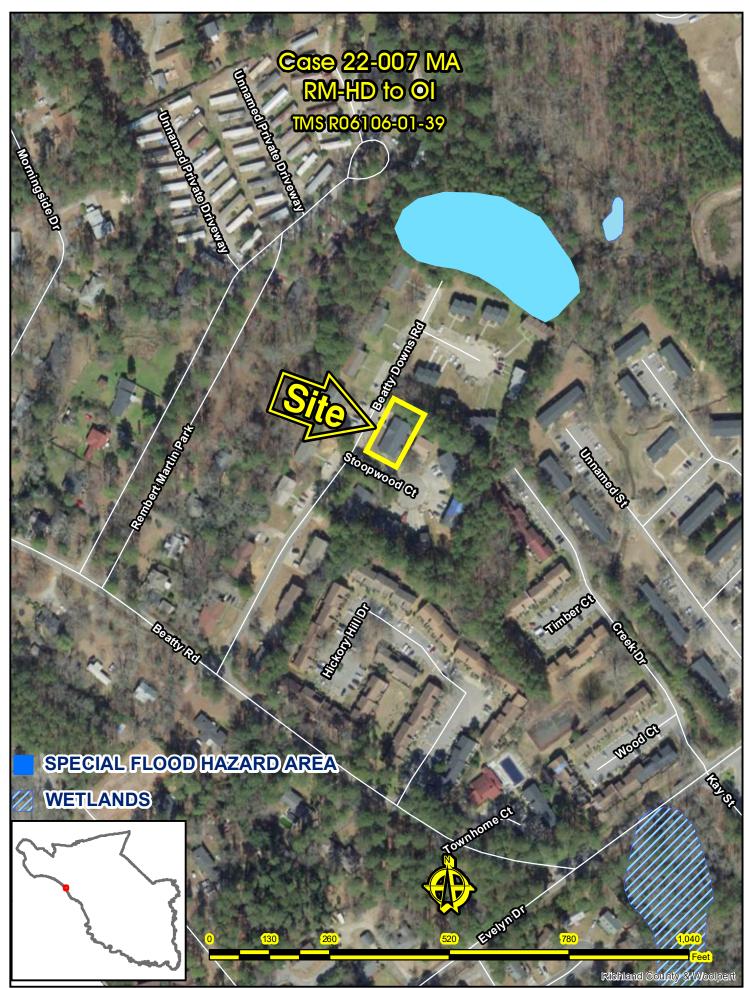
While the Mixed Residential (High Density) future land use designation encourages a mixture of residential areas supported by neighborhood commercial uses, the desired development for commercial development is recommended to be located in Activity Centers and in Mixed Use Corridors. The proposed location of the request does not meet these location guidelines and can be deemed to be an encroachment into the residential development pattern of the area.

For these reasons, staff recommends **Disapproval**.

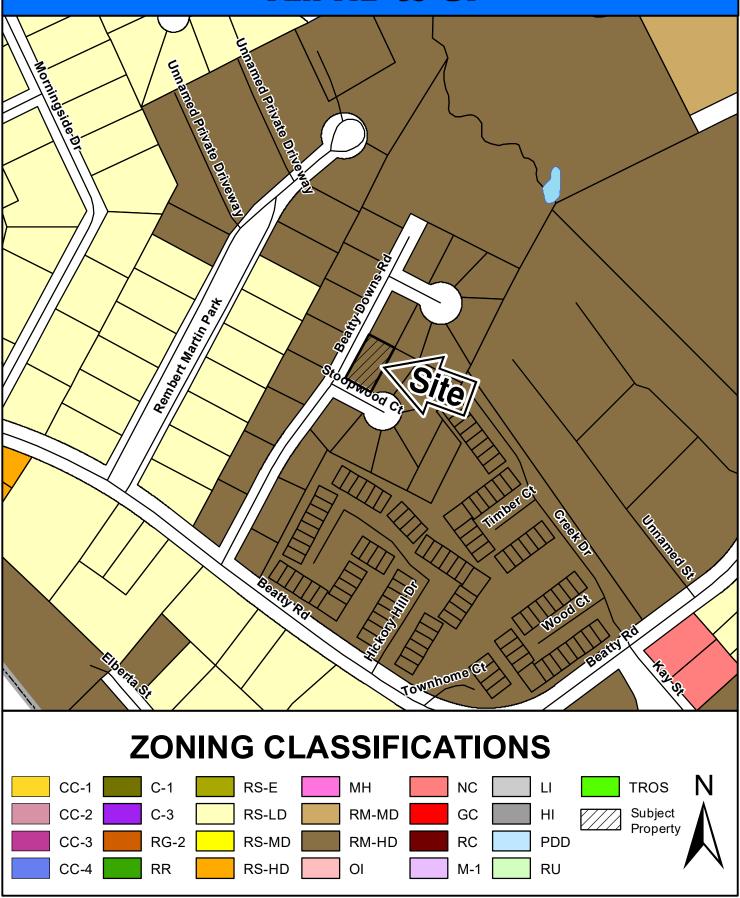
Zoning Public Hearing Date

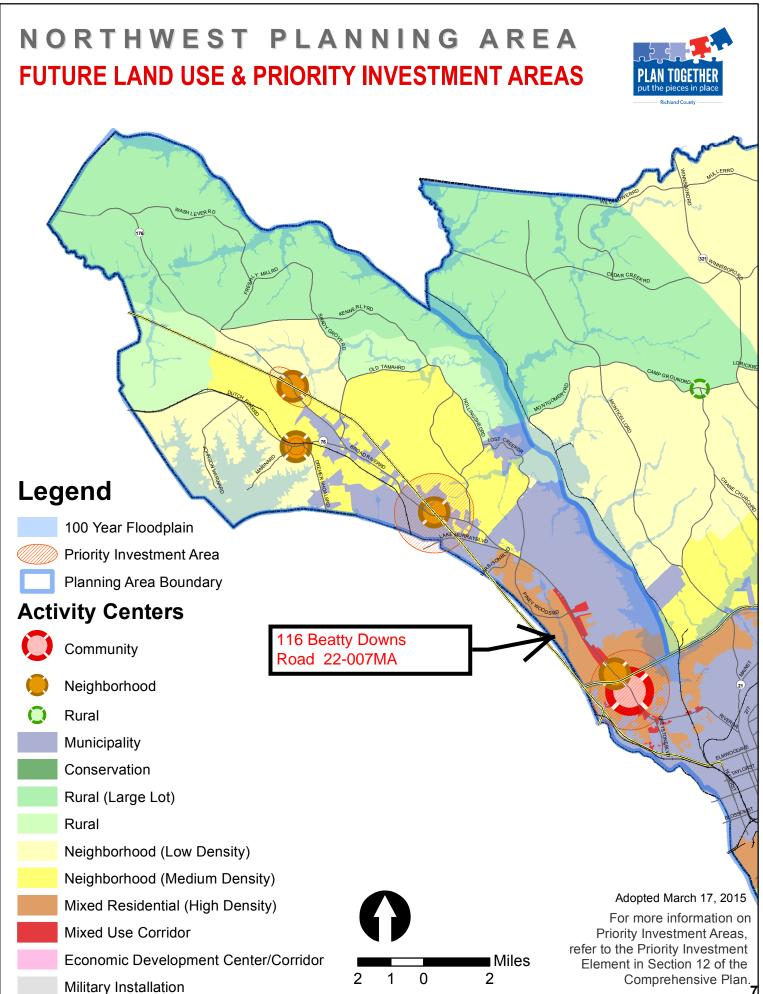
June 28, 2022.





Case 22-007 MA RM-HD to OI







Richland County Planning & Development Services Department

Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:

June 6, 2022 22-009 MA Josh Brown

LOCATION:

341 Western Lane

TAX MAP NUMBER: ACREAGE: EXISTING ZONING: PROPOSED ZONING: R04000-03-03 1 acre RU

PC SIGN POSTING: Ma

May 18, 2022

GC

Staff Recommendation

Disapproval

Eligibility for Map Amendment Request

Section 26-52. Amendments

Minimum area for zoning map amendment application. No request for a change in zoning classification shall be considered that involves an area of less than two (2) acres, except changes that involve one of the following:

(b) (2) b. 5.

5. An addition of GC zoning contiguous to an existing industrial zoning district.

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU).

Zoning History for the General Area

The PDD parcel east of the site was rezoned under case number 02-051MA.

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 16 dwelling units.

Direction	Existing Zoning	Use
North:	RU	Undeveloped
South:	N/A	Interstate 26
East:	PDD	Industrial Offices & Warehousing
West:	N/A	Interstate 26

Discussion

Parcel/Area Characteristics

The subject property has frontage along Western Lane & Howard Coogler Road and is undeveloped. Western Lane and Howard Coogler Road are two-lane local roads without sidewalks and streetlights. The area is characterized by industrial and commercial uses and undeveloped parcels with scattered residences.

Public Services

The subject parcel is within the boundaries of Lexington/Richland School District Five. Dutch Fork Elementary School is located 0.60 miles south of the subject parcel on Broad River Road. Records indicate that the parcel is within the City of Columbia's water and sewer service area. There is a fire hydrant located southeast of the site on Western Lane. The Dutch Fork/Ballentine fire station (station number 20) is located on Broad River Road, approximately 1.75 miles northwest of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood (Medium Density).**

Land Use and Character

Areas include medium-density residential neighborhoods and supporting neighborhood commercial scale development designed in a traditional neighborhood format. These neighborhoods provide a transition from Neighborhood (Low-Density) to more intense Mixed Residential (High-Density) urban environments. Multi-family development should occur near activity centers and within Priority Investment Areas with access to roadways with adequate capacity and multimodal transportation options. Non- residential development may be considered for location along main road corridors and within a contextually-appropriate distance from the intersection of a primary arterial.

Desired Development Pattern

The primary use within this area is medium density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods. Neighborhoods should be connected and be designed using traditional grid or modified grid designs. Non-residential uses should be designed to be easily accessible to surrounding neighborhoods via multiple transportation modes.

Traffic Characteristics

The 2021 SCDOT traffic count (Station #182) located south of the subject parcel on Broad River Road identifies 13,300 Average Daily Trips (ADTs). Broad River Road is classified as a five lane undivided principal arterial road, maintained by SCDOT with a design capacity of 33,600 ADTs. Broad River Road is currently operating at Level of Service (LOS) "A".

The 2021 SCDOT traffic count (Station #484) located north of the subject parcel on Koon Road identifies 7,400 Average Daily Trips (ADTs). Koon Road is classified as a two lane undivided major collector road, maintained by SCDOT with a design capacity of 8,600 ADTs. Broad River Road is currently operating at LOS "C".

These roads have improvements corresponding to the I-20/I-26/I-126 Corridor Improvements for the Carolina Crossroads projects.

Conclusion

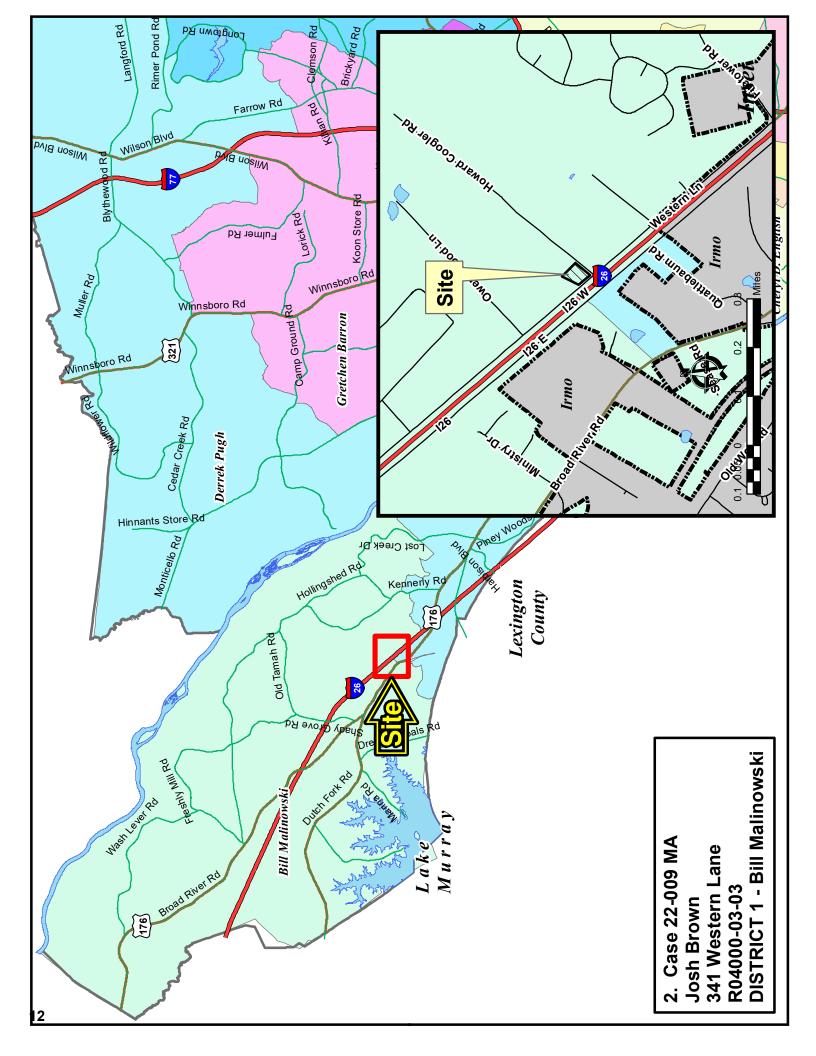
Principally, staff recommends **Disapproval** of this map amendment.

The proposed rezoning would not be consistent with the objectives outlined in the Comprehensive Plan for the Neighborhood (Medium Density) future land use designation. Within the designation, non-residential uses should be located along main road corridors or at appropriate distances from intersections from primary arterials. The subject site would not meet these criteria.

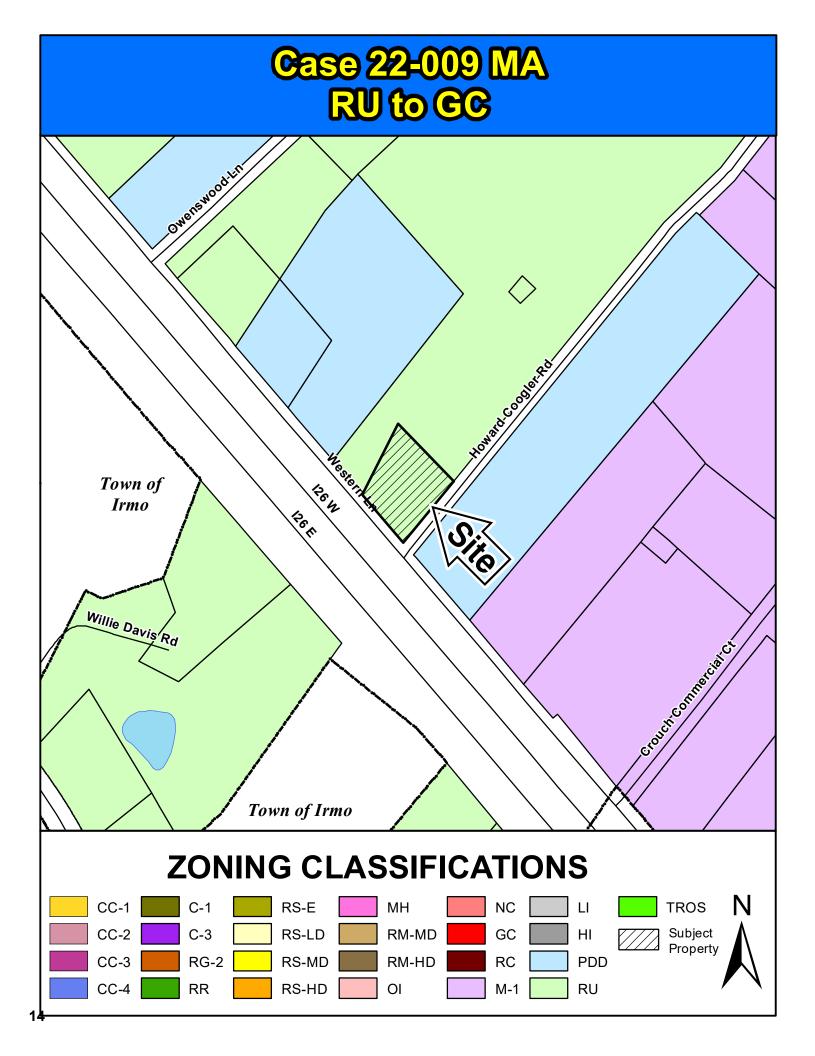
However, the request to GC would be compatible with adjacent land uses nearby along Western Lane and Howard Coogler Road where industrial and commercial uses are present.

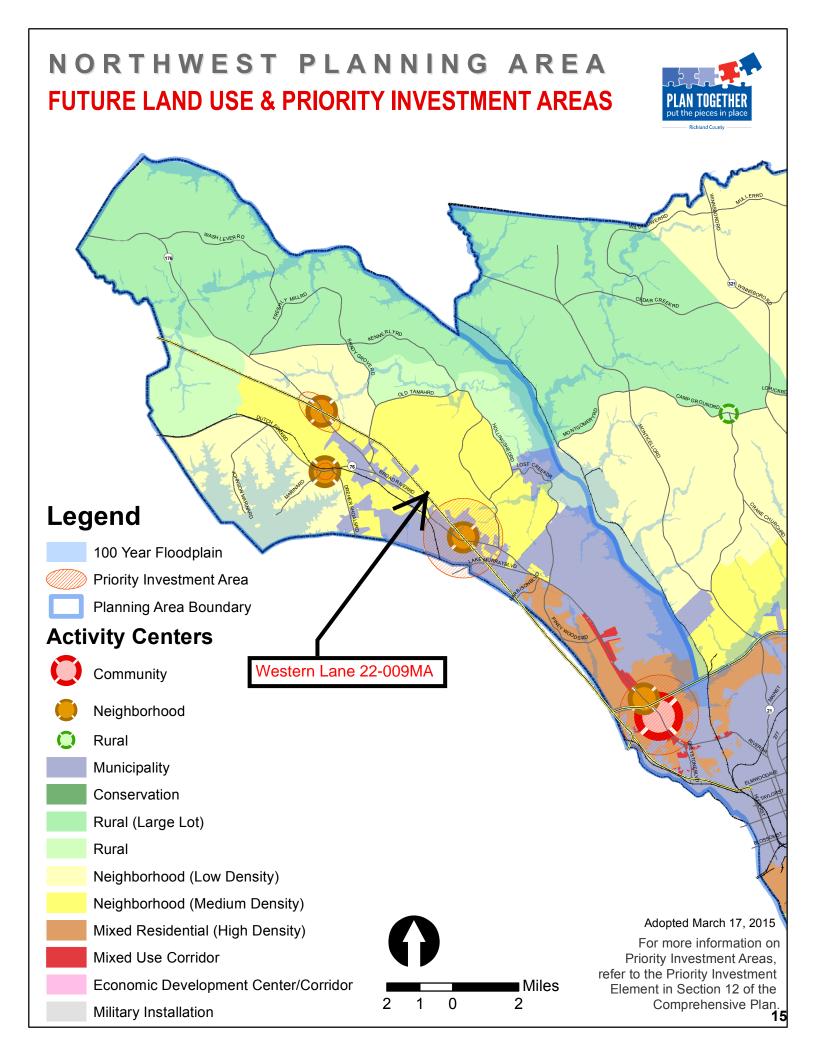
Zoning Public Hearing Date

June 28, 2022.











Richland County Planning & Development Services Department

Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:

LOCATION:

Mason Road

June 6, 2022

Stanley Gallman

22-010MA

TAX MAP NUMBER: ACREAGE: EXISTING ZONING: PROPOSED ZONING: R11708-02-14 1 acre RS-MD GC

PC SIGN POSTING: May 18, 2022

Staff Recommendation

Approval

Eligibility for Map Amendment Request

Section 26-52. Amendments

Minimum area for zoning map amendment application. No request for a change in zoning classification shall be considered that involves an area of less than two (2) acres, except changes that involve one of the following:

<u>(b) (2) b.</u>

- 1. An extension of the same existing zoning district boundary. (Ord. 038-09HR; 7-21-09); and
- 5. An addition of GC zoning contiguous to an existing industrial zoning district.

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU).

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 16 dwelling units*.

Direction	Existing Zoning	Use
North:	RS-MD	Undeveloped
South:	RS-MD / RS-MD	Residential / Elementary School
East:	GC	Undeveloped
West:	M-1	Undeveloped

Discussion

Parcel/Area Characteristics

The subject property has frontage along Mason Road and is undeveloped. Mason Road is a two-lane collector road without sidewalks and streetlights along this section. The immediate area is characterized by undeveloped parcels to the north, west and east. South of the site is an elementary school and a residence.

Public Services

The subject parcel is within the boundaries of Lexington/Richland School District One. JP Thomas Elementary School is located south of the subject parcel on Mason Road. Records indicate that the parcel is within the City of Columbia's water and sewer service area. There is a fire hydrant located east of the site on Mason Road. The Greenview fire station (station number 12) is located on North Main Street, approximately .98 miles east of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as Community Activity Center.

Land Use and Design

Community Activity Centers provide the goods, services, and facilities which are possible only with the critical mass of population provided by a larger community-scale marketshed. These centers supply anchor and junior retailers, smaller retail establishments, office space, and high-density residential uses. Mixed-use developments that integrate higher-density residential uses with nonresidential uses, such as developments that place dwellings over shops, are encouraged. The integration of public spaces within these centers is encouraged. A Community Activity Center may also include uses typical of both neighborhood and community centers, since it may also serve these functions for the surrounding neighborhood or community. Centers should be master-planned and designed in a manner that provides a vertical (multi-story) or horizontal (multiple-uses on a site) mix of uses.

Priority Investment Area

I-20 Fairfield Road Interchange (PIA #5)

Commercial and industrial node. This interchange is identified as a Community Activity Center. The area is currently a mix of commercial and industrial uses, and could be redeveloped to include a broader array of uses within a mixed use environment. Investments opportunities include partnering with the City of Columbia to plan for redevelopment of this area, with a focus on the Community Activity Center, and to provide necessary infrastructure to foster redevelopment.

Traffic Characteristics

The 2021 SCDOT traffic count (Station #396) located east of the subject parcel on Mason Road identifies 2,500 Average Daily Trips (ADT's). Mason Road is classified as a two lane local road, maintained by SCDOT with a design capacity of 8,600 ADT's. Rauch Metze Road is currently operating at Level of Service (LOS) "A".

There are no planned or programmed improvements for this section of Mason Road through the County Penny Sales Tax program. There are planned surface improvements for this section of Mason Road through SCDOT.

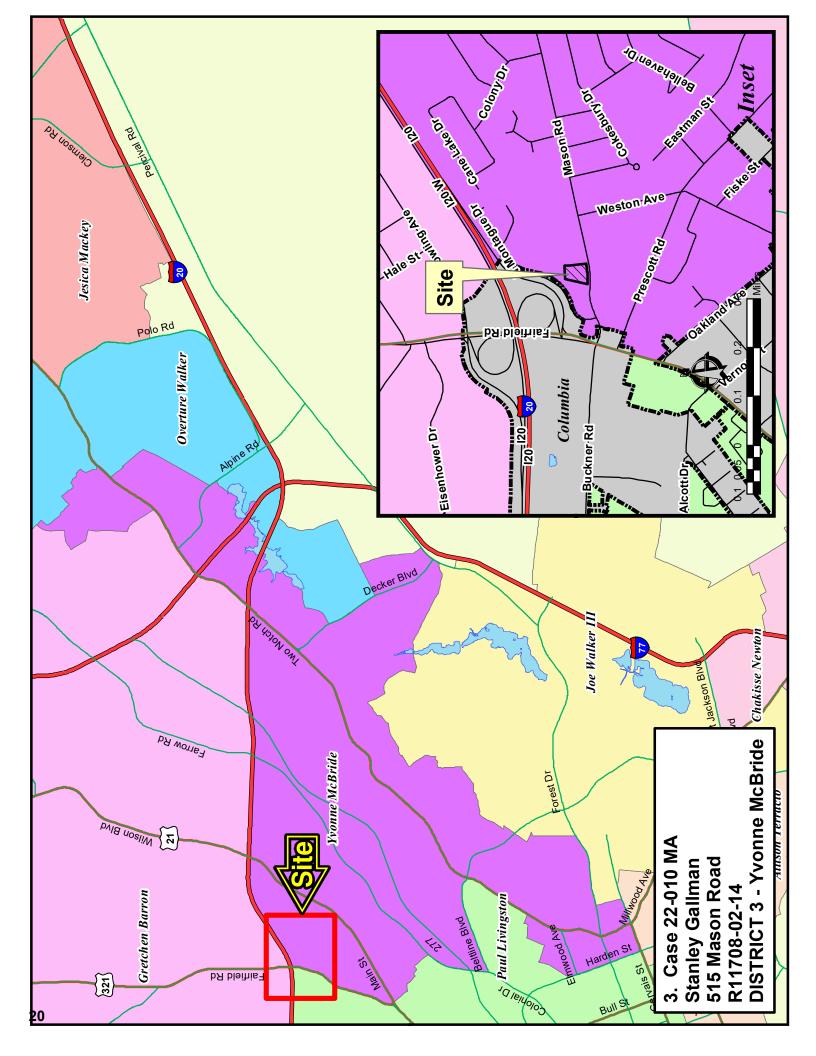
Conclusion

Staff is of the opinion that the proposed rezoning is consistent with the objectives outlined in the Comprehensive Plan for the Community Activity Center future land use designation. Likewise, the request would meet the intent of the PIA for this area.

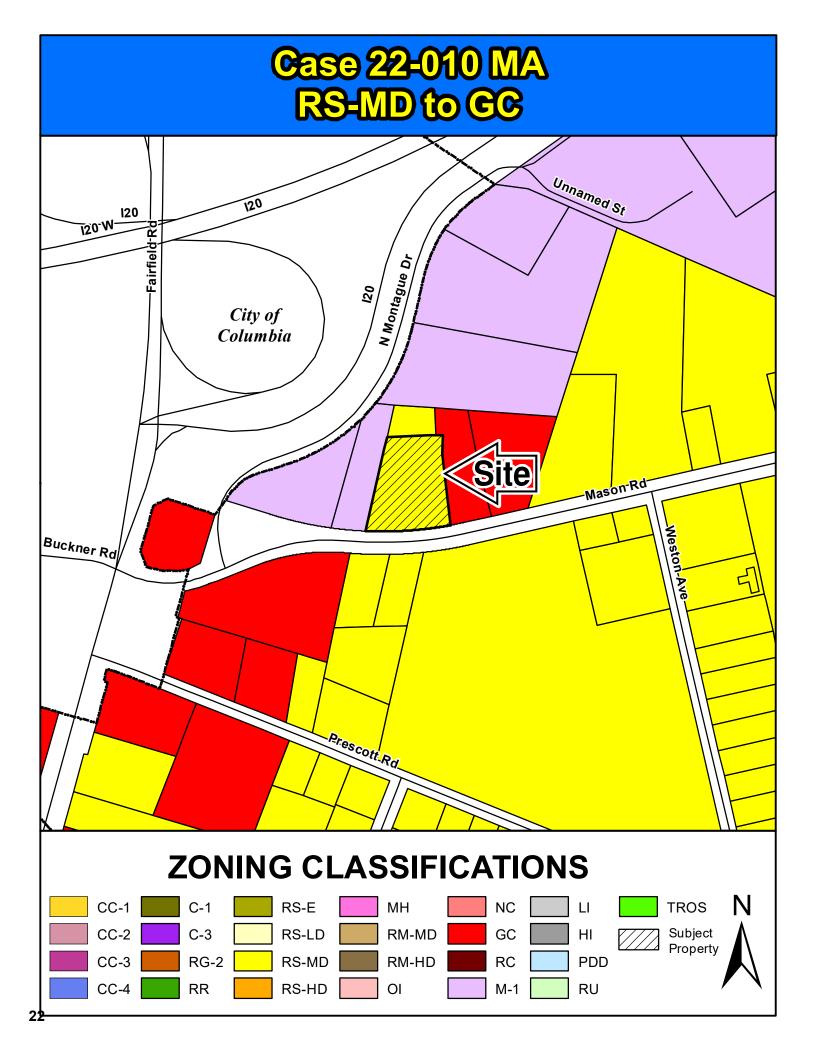
For these reasons, staff recommends **Approval** of this map amendment.

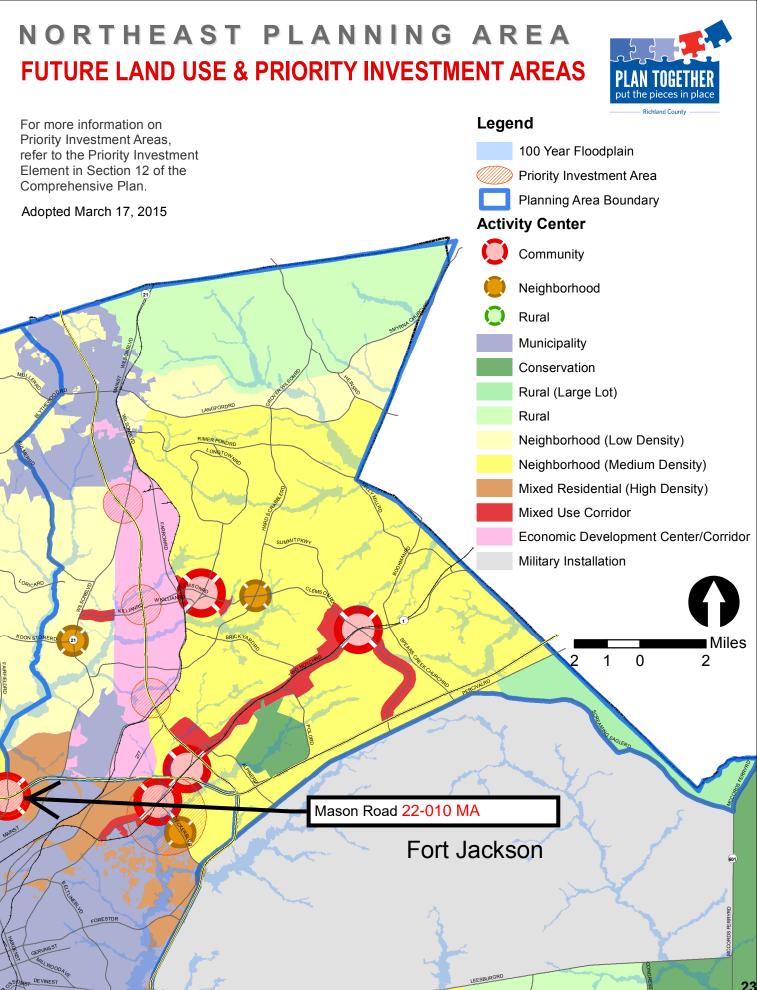
Zoning Public Hearing Date

June 28, 2022











Map Amendment Staff Report

PC MEETING DATE:	June 6, 2022
RC PROJECT:	22-011 MA
APPLICANT:	Oliver Mack
LOCATION:	6108 Bluff Road
TAX MAP NUMBER:	R21300-01-02, -31 and -32
ACREAGE:	4.7 acres
EXISTING ZONING:	RC / RU
PROPOSED ZONING:	LI
PC SIGN POSTING:	May 18, 202

Staff Recommendation

Disapproval

Background

Zoning History

The original zoning as adopted September 7, 1977 for both properties was Rural District (RU).

The parcels were previously approved for the Rural Commercial (RC) District under case number 08-09MA.

Zoning History for the General Area

No recent zoning cases.

Zoning District Summary

The LI District is intended to accommodate wholesaling, distribution, storage, processing, light manufacturing, and general commercial uses. Such uses are usually controlled operations, relatively clean, quiet, and free of objectionable or hazardous elements, such as smoke, noise, odor or dust. In addition, such uses usually operate and/or have storage within open or enclosed structures; and generating no nuisances.

Direction	Existing Zoning	Use
North:	RU	Agricultural
South:	RU	Undeveloped / Cell Tower
East:	RU	Residence
West:	RU	Residence

Discussion

Parcel/Area Characteristics

The subject site consists of three parcels with frontage along Bluff Road. The two of the subject parcels are undeveloped and zoned RU. The largest parcel is currently zoned RC and houses Mack's Towing. There are no sidewalks or streetlights along this section of Bluff Road. The surrounding area is primarily characterized by residences, agricultural uses, and undeveloped parcels.

Public Services

The subject parcel is within the boundaries of Richland School District One. The Hopkins Middle School is 2.61 north east of the subject parcels on Clarkson Road. Water service would be provided by well and sewer service would be provided by Richland County. There is a fire hydrant located 0.85 miles southeast from the site along Bluff Road. The Hopkins fire station (station number 23) is located on Clarkson Road, approximately 2.5 miles north east of the subject parcel.

Being within a service area is not a guarantee that service is available at a site.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "*PUTTING THE PIECES IN PLACE*", designates this area as *Rural Activity Center*.

Land Use and Design

A Rural Activity Center provides opportunities at rural crossroad locations for commercial development to serve the surrounding rural community. This can include small feed stores, restaurants, convenience grocery markets, and similar smaller scale retail uses. These are not mixed-use developments and should not include residential development; however, small bed and breakfasts, or other smaller scale tourism operations are appropriate.

Traffic Characteristics

The 2020 SCDOT traffic count (Station #241) located northwest of the subject parcel on Bluff Road identifies 4,600 Average Daily Trips (ADTs). Bluff Road is classified as a two lane undivided minor arterial road, maintained by SCDOT with a design capacity of 10,800 ADTs. This portion of Bluff Road is currently operating at Level of Service (LOS) "A"

The ADTs are the total volume of traffic passing a point on a roadway during a 24-hour period. ADTs data is collected by SCDOT.

There is a Rehab and Resurfacing project currently under construction for this section of Bluff Road through SCDOT. There are no planned or programmed improvements for this section of Bluff Road through the County Penny Sales Tax program.

Conclusion

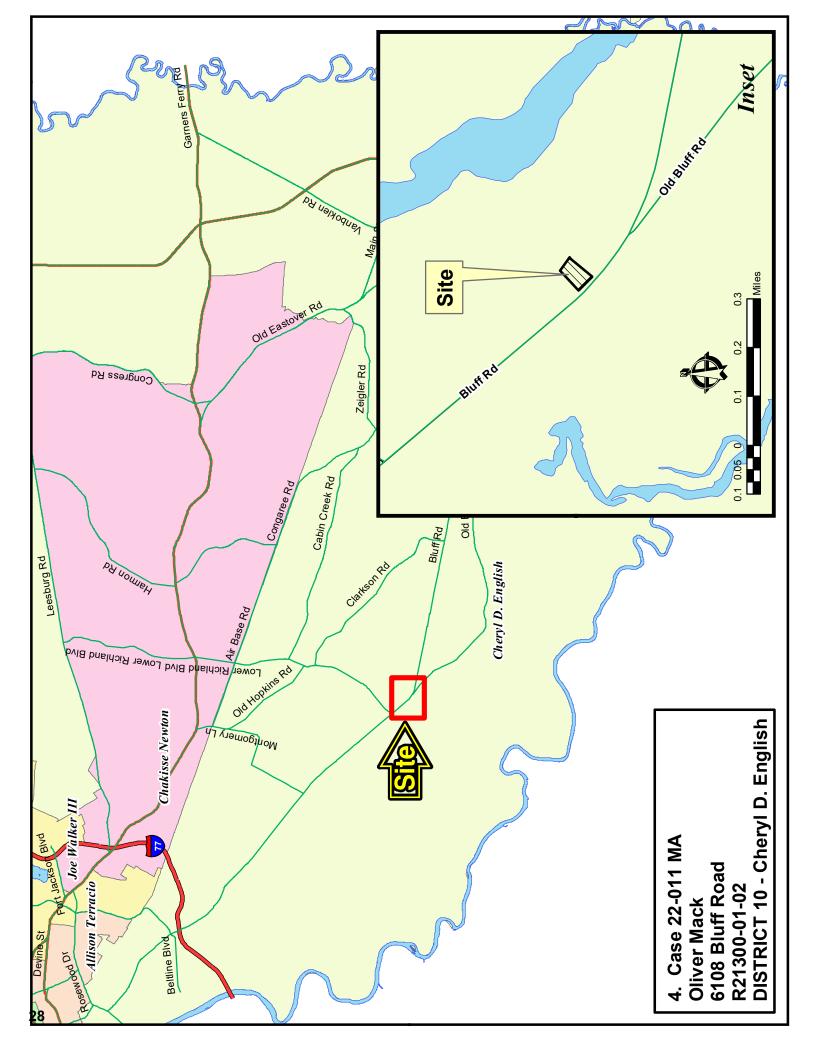
Staff recommends **Disapproval** of the map amendment as the request is inconsistent with the objectives outlined in the 2015 Comprehensive Plan.

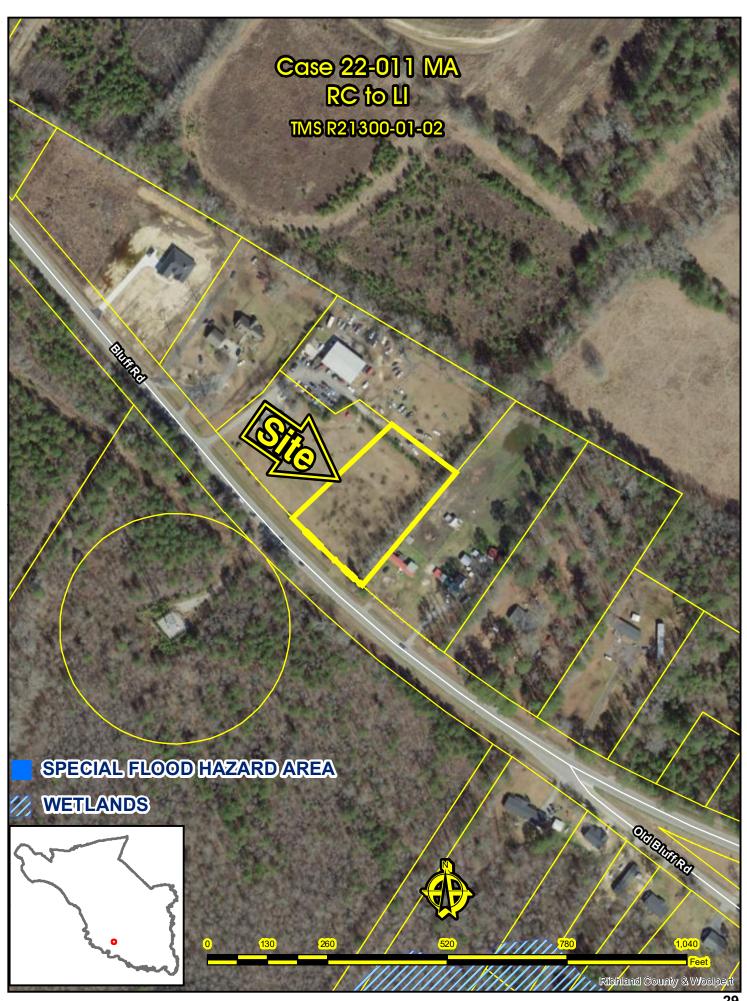
Per the Policy Guidance outlined in the 2015 Comprehensive Plan, Rural Activity Centers should incorporate context sensitive designs that locate more intensive uses away from

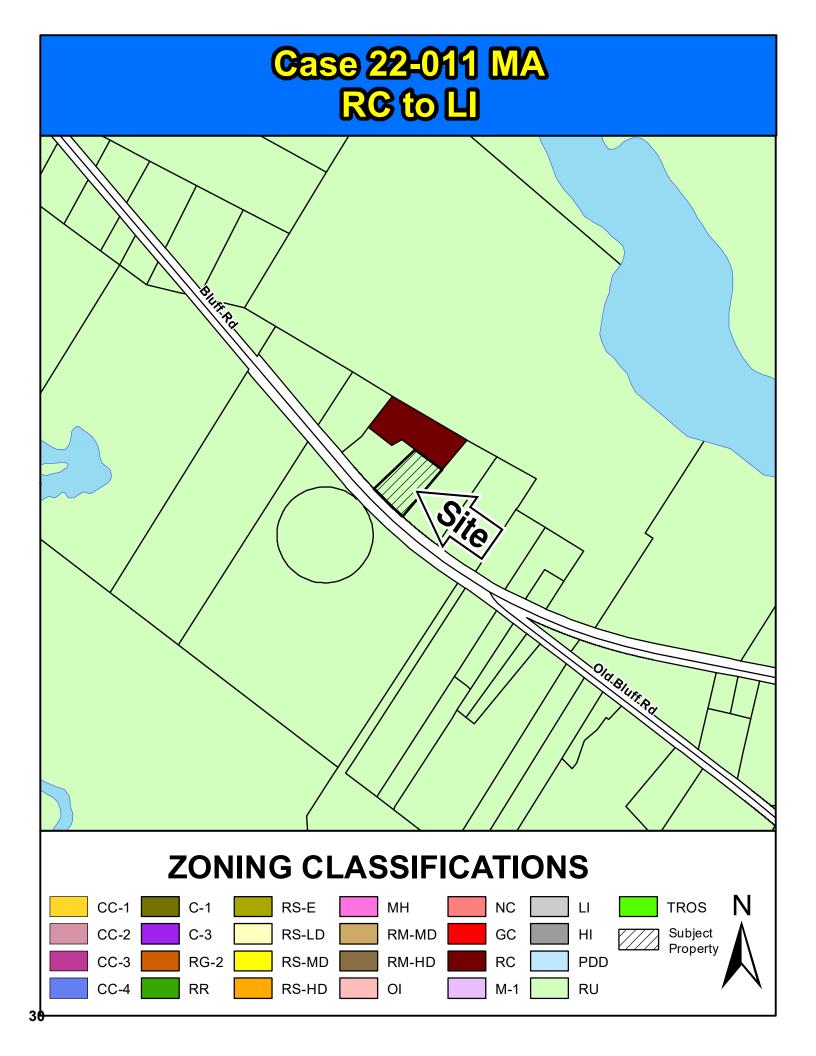
adjacent residential properties, and protect these residential properties from negative impacts, such as light, sound, and traffic.

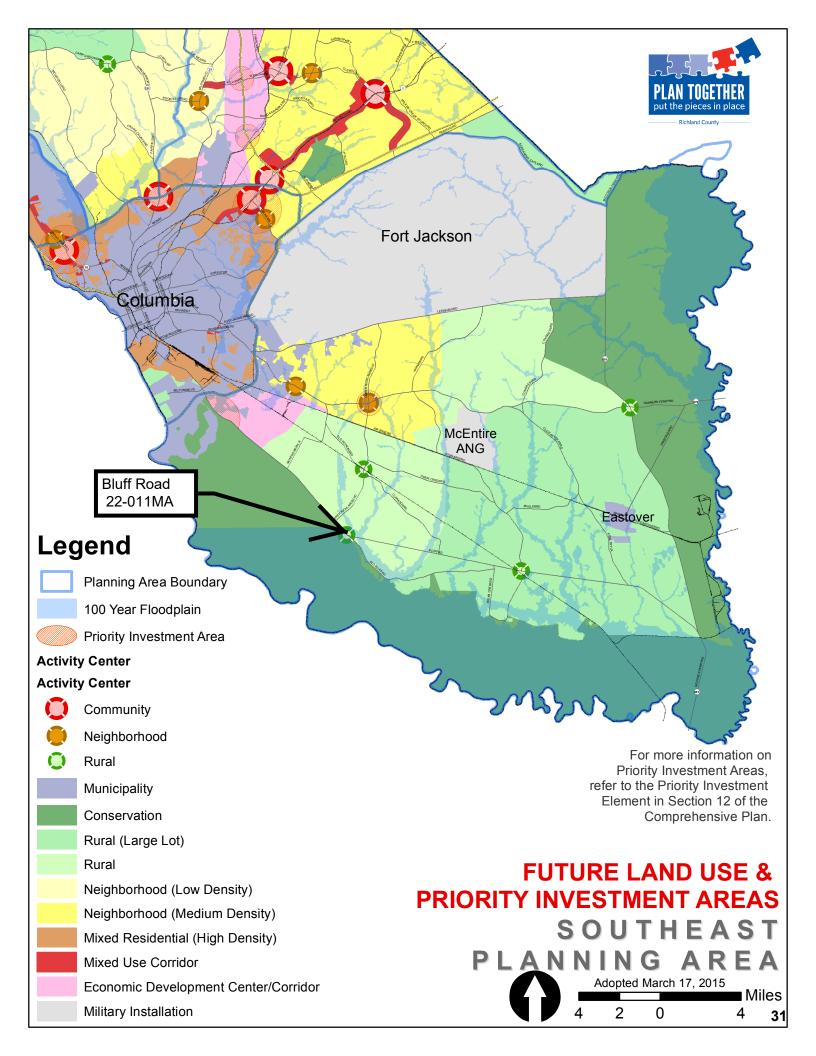
For these reasons, staff recommends **Disapproval** of this map amendment.

Zoning Public Hearing Date











Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:

June 6, 2022 22-012 MA Richard Hendy

LOCATION:

Hard Scrabble Road R20400-01-19

TAX MAP NUMBER: ACREAGE: EXISTING ZONING: PROPOSED ZONING:

R20400-01-19 4.63 acres PDD PDD

PC SIGN POSTING: May 18, 2022

Staff Recommendation

Disapproval

Background

Zoning History

The subject parcel was rezoned to Planned Unit District (PUD) under case number 85-060MA. With the adoption of the current code the parcel became Planned Development District (PDD).

Zoning History for the General Area

The PDD east of the site was rezoned from PDD to PDD under Ordinance 036-01HR.

The PDD south west of the site was rezoned from D-1 to PUD under Ordinance 1372-85HR

Zoning District Summary

The Planned Development (PDD) District is intended to allow flexibility in development that will result in improved design, character, and quality of new mixed-use developments, and that will preserve natural and scenic features of open spaces. Planned Development Districts must involve innovation in site planning for residential, commercial, institutional, and/or industrial developments within the district. Such developments must be in accordance with the comprehensive plan for the county, and in doing so, may provide for variations from the regulations of the county's zoning districts concerning use, setbacks, lot size, density, bulk, and other such requirements.

Direction	Existing Zoning	Use
North:	PDD	Undeveloped
South:	PDD	Undeveloped
East:	PDD/PDD	Self-Storage/Undeveloped
West:	PDD	Undeveloped

Discussion

Parcel/Area Characteristics

The subject parcel is undeveloped. The parcel east of the site is a public storage facility. North of the site is an undeveloped parcel. West and south of the subject site is infrastructure for a subdivision.

The general development plan, Rice Creek Plantation, designates this site as office use. The proposed use for this amendment is to allow a climate controlled storage space.

Proposed Uses for Commercial/Office Space:

1. Climate controlled self-storage.

Public Services

The subject parcel is within the boundaries of Richland School District Two. Spring Valley High School is located approximately 0.71 miles south west of the subject parcel on Hard Scrabble Road. Records indicate that the parcel is in the City of Columbia's water service area and is in within Palmetto Utilities sewer service area. There is a fire hydrant located south of the site. The Elders Pond fire station (station number 34) is located on Elders Pond Drive, approximately 1.81 miles south of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood** (Medium Density).

Land Use and Character

Areas include medium-density residential neighborhoods and supporting neighborhood commercial scale development designed in a traditional neighborhood format. These neighborhoods provide a transition from Neighborhood (Low-Density) to more intense Mixed Residential (High-Density) urban environments. Multi-family development should occur near activity centers and within Priority Investment Areas with access to roadways with adequate capacity and multimodal transportation options. Nonresidential development may be considered for location along main road corridors and within a contextually-appropriate distance from the intersection of a primary arterial.

Desired Development Pattern

The primary use within this area is medium density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods. Neighborhoods should be connected and be designed using traditional grid or modified grid designs. Non-residential uses should be designed to be easily accessible to surrounding neighborhoods via multiple transportation modes.

Traffic Characteristics

The 2021 SCDOT traffic count (Station #437) located south of the subject parcel on Hardscrabble Road identifies 19,800 Average Daily Trips (ADTs). Hardscrabble Road is classified as a five lane undivided minor arterial road, maintained by SCDOT with a design

capacity of 24,800 ADTs. This portion of Hardscrabble Road is currently operating at Level of Service (LOS) "C".

Hardscrabble Road is currently undergoing a widening project. The project scope includes widening Hardscrabble Road to four travel lanes and adding a center merge/turn lane. The project will extend from Farrow Road to Kelly Mill Road. Sidewalks, bicycle lanes, and intersection improvements are included. This project is being managed by the South Carolina Department of Transportation (SCDOT) and funded in part by the Penny. Anticipated completion is early Fall 2022.

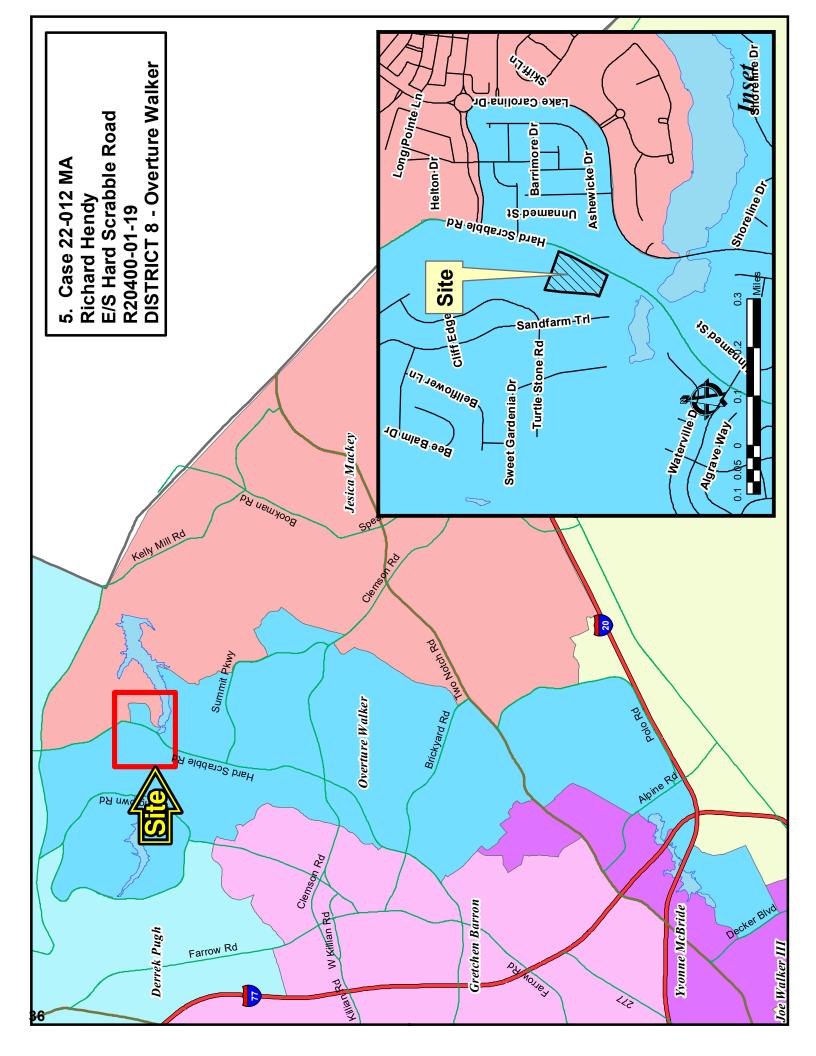
Conclusion

Principally, staff recommends **Disapproval** of this map amendment as it would be not be consistent with the objectives outlined in the Comprehensive Plan.

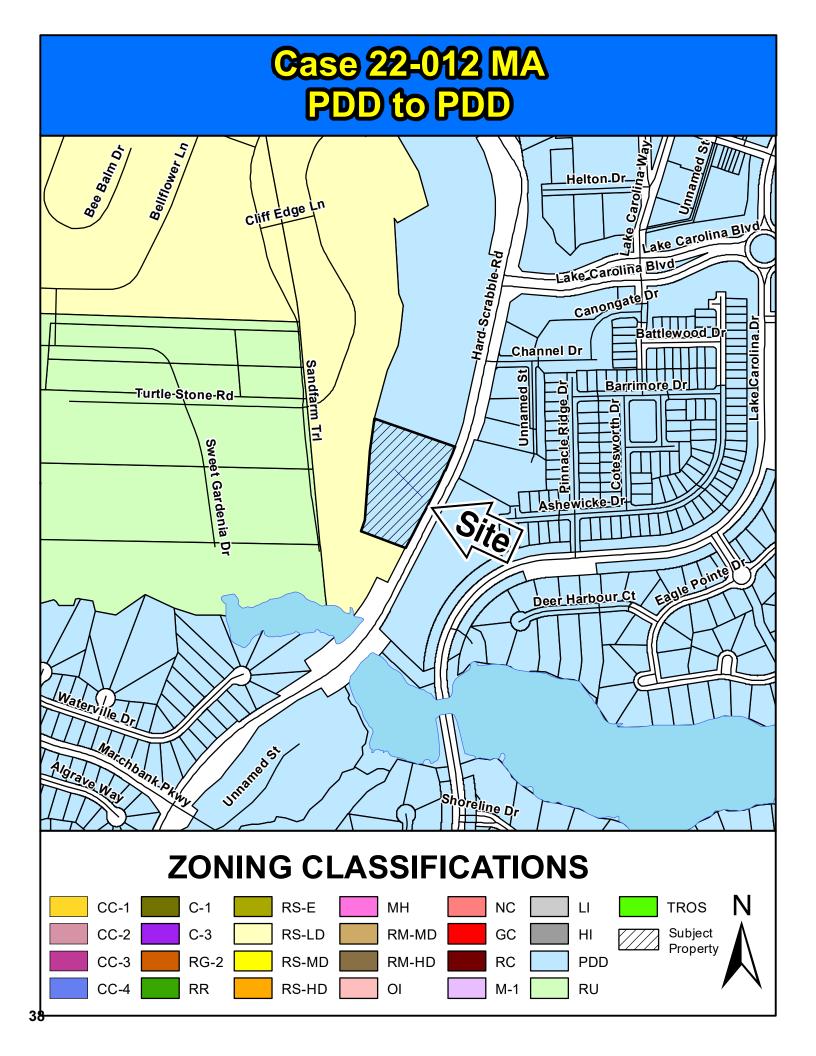
The Comprehensive Plan recommends non-residential development along main road corridors and within a contextually appropriate distance from a primary arterial. The subject site is not located along a main road corridor or within a distance of a primary arterial. For these reasons, staff principally, recommends **Disapproval**.

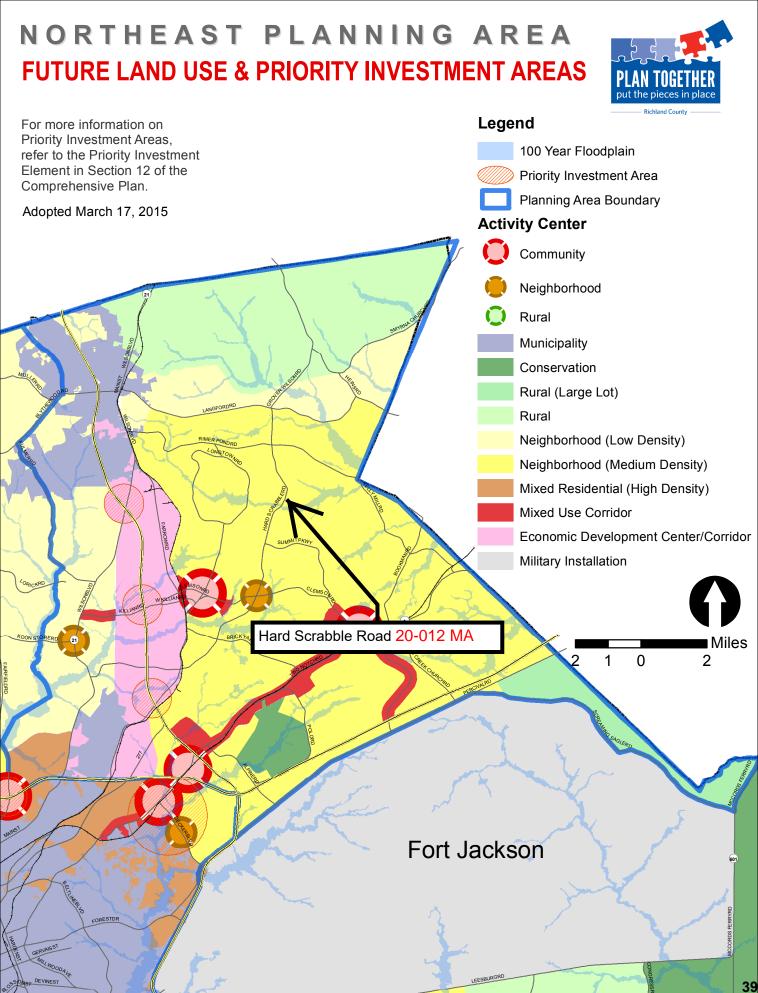
However, the requested amendment to the current PDD would allow for service-oriented commercial uses for the surrounding residential areas and would be compatible with allowable within the PDD and the existing, surrounding development.

Zoning Public Hearing Date











Map Amendment Staff Report

PC MEETING DATE:	
RC PROJECT:	
APPLICANT:	

LOCATION:

Killian Road

June 6, 2022 22-013 MA Patrick Palmer

TAX MAP NUMBER:	R14600-03-16
ACREAGE:	161.81 acres
EXISTING ZONING:	M-1
PROPOSED ZONING:	GC

PC SIGN POSTING:

May 18, 2022

Staff Recommendation

Approval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU).

Zoning History for the General Area

The GC parcels north of the site, across Killian Road, were rezoned from Rural District (RU) to General Commercial (GC) under case number 19-020MA.

The GC parcels north east of the site were rezoned from Rural District (RU) and Light Industrial (M-1) to General Commercial (GC) under case number 06-09MA (Ord. No. 068-06HR).

The GC parcels north of the site were rezoned from Light Industrial (M-1) to General Commercial (GC) under case number 06-41MA (Ord. No. 096-06HR).

Additional GC parcels north east of the site were rezoned from Light Industrial (M-1) to General Commercial (GC) under case number 07-32MA (Ord. No. 067-07HR).

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 2,588 dwelling units*.

Direction	Existing Zoning	Use
North:	GC/GC	Undeveloped/Automotive Dealership
South:	PDD/RS-E	Undeveloped/Undeveloped
East:	M-1	Undeveloped
West:	RU/RU	Undeveloped/Undeveloped

Discussion

Parcel/Area Characteristics

The subject site is currently undeveloped. The general area is characterized by undeveloped lots and commercial uses. Several large tracts of undeveloped property exist near the subject site to the west, east and south. The parcel is located near the I-77 Interchange on Killian Road.

Public Services

The subject parcel is within the boundaries of Richland School District Two. Longleaf Middle Schools is located approximately 2.25 miles northeast of the subject parcel on Longreen Parkway. Records indicate that the parcel is in the City of Columbia's water and sewer service areas. There is a fire hydrant located at the directly adjacent to the subject site. The Killian fire station (station number 27) is located on Farrow Road, approximately 1.4 miles east of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, "*PUTTING THE PIECES IN PLACE*", designates this area as *Economic Development Center/Corridor.*

Land Use and Design

Concentrated areas of high quality employment facilities, integrated with or adjacent to complementary retail and commercial uses and/or medium- and high-density residential uses. This category encourages development of manufacturing, industrial, flex space, and office uses in locations that will minimally affect surrounding properties. Commercial and residential uses are secondary to employment uses.

Desired Development Pattern

Master planned industrial and business parks should include a mix of uses within single developments, including employment, convenience commercial and dining, and housing. These mixed-use employment "campuses" provide opportunities for employees to conveniently shop and dine during normal business hours. Smaller scale, single-use employment developments located along major roads should be designed to appropriately buffer manufacturing and industrial uses from adjacent properties. Secondary commercial and residential uses should be located along primary road corridors proximate to employment centers.

The subject parcel falls within **Priority Investment Area 7 (I-77 Killian Road Interchange)**, which consists of a commercial and industrial node within the economic development corridor.

The PIA is intended as a regional corridor that offers a prime location for future industrial and business park users, as well as for visiting tourists. Investments should ensure that adequate infrastructure is in place to support future economic development efforts.

Traffic Characteristics

The 2021 SCDOT traffic count (Station #443) located east of the subject parcel on Killian Road identifies 16,000 Average Daily Trips (ADT). Killian Road is classified as a two lane undivided minor arterial along majority of this section, maintained by SCDOT with a design capacity of 10,800 ADTs. This portion of Killian Road is currently operating at Level of Service (LOS) "D".

The ADT's are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT's data is collected by SCDOT.

There are no planned or programmed improvements for this section of Killian Road through the SCDOT or the County Penny Sales Tax program.

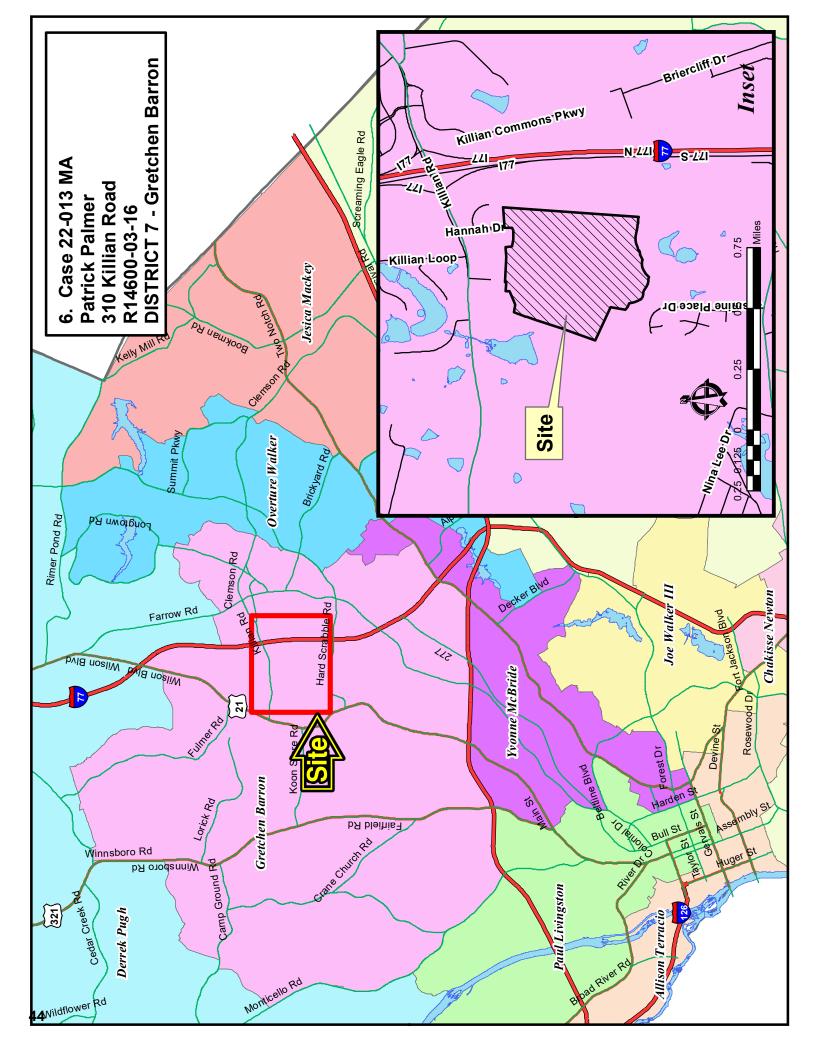
Conclusion

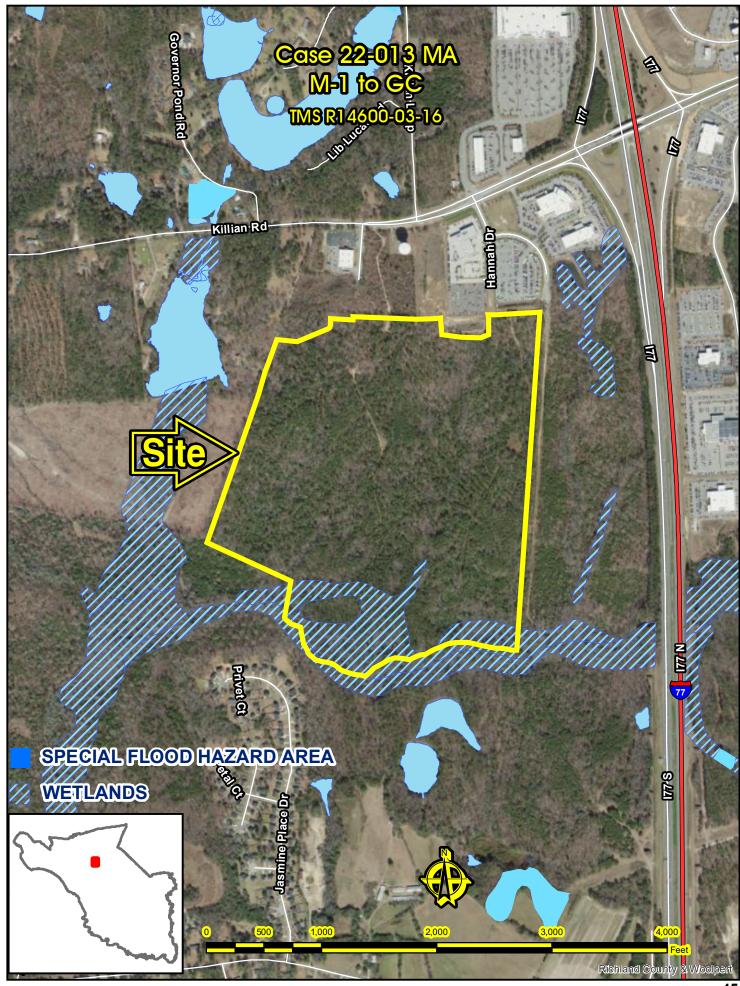
Staff is of the opinion that the proposed rezoning is consistent with the objectives outlined in the Comprehensive Plan for the Economic Development Center/Corridor future land use designation. Likewise, the requested zoning would fit with the intent and description for the priority investment area.

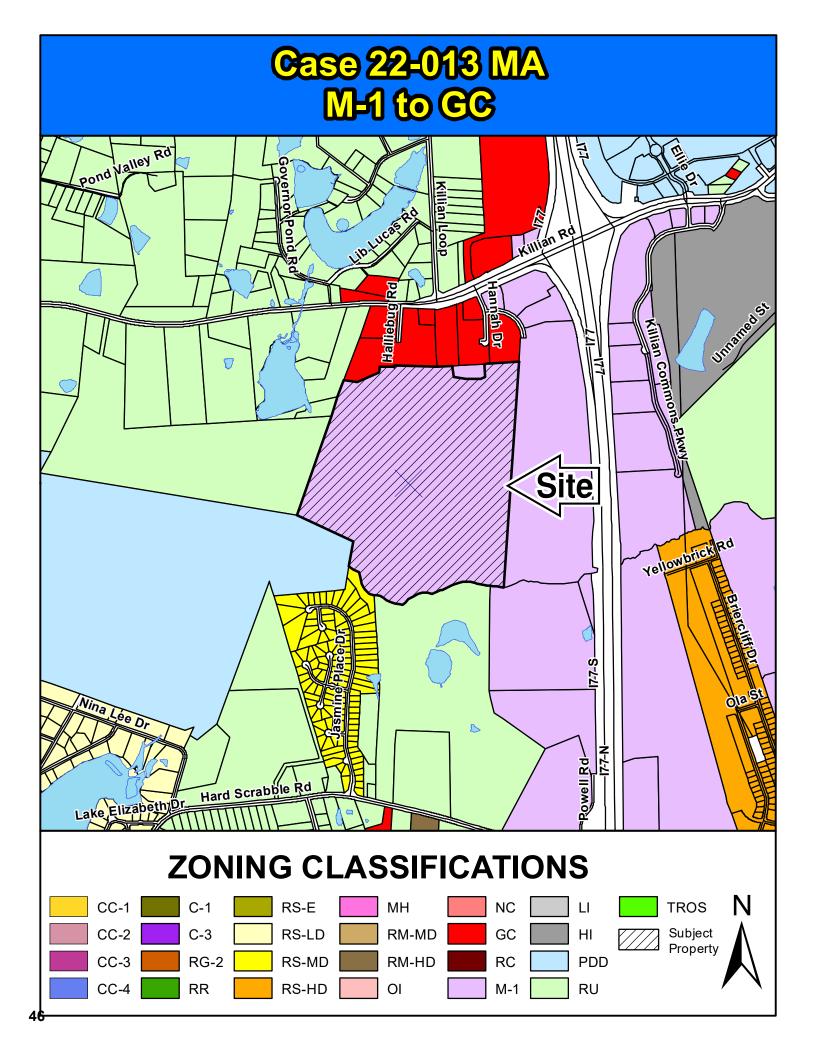
For these reasons, staff recommends **Approval** of this map amendment.

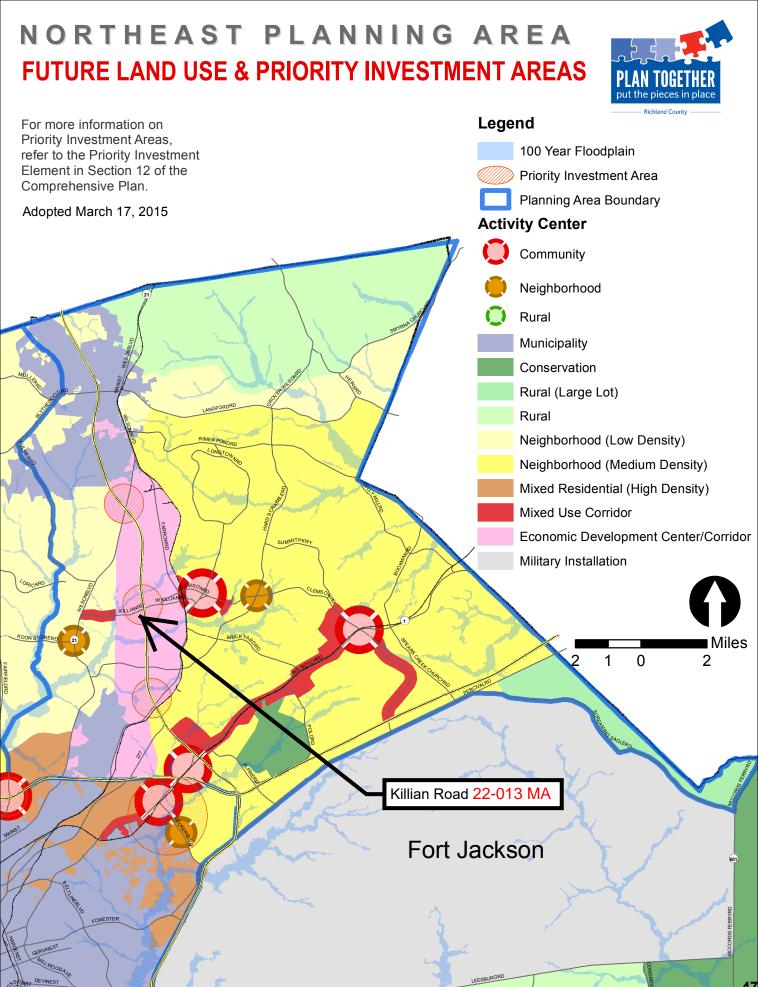
Zoning Public Hearing Date

June 28, 2022











Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:	June 6, 2022 22-014 MA Marion D. Branche
LOCATION:	1140 Cate Road
TAX MAP NUMBER: ACREAGE: EXISTING ZONING: PROPOSED ZONING:	R37200-04-22 4.55 acres RU LI
PC SIGN POSTING:	May 18, 2022
Staff Recommendation	

Disapproval

Background

Zoning History

The original zoning as adopted September 7, 1977 for the property is Rural District (RU).

Zoning District Summary

The LI District is intended to accommodate wholesaling, distribution, storage, processing, light manufacturing, and general commercial uses. Such uses are usually controlled operations, relatively clean, quiet, and free of objectionable or hazardous elements, such as smoke, noise, odor or dust. In addition, such uses usually operate and/or have storage within open or enclosed structures; and generating no nuisances.

Direction	Existing Zoning	Use
North:	RU	Undeveloped Cul-de-sac
South:	RU/RU	Residence/Undeveloped
East:	RU	Undeveloped
West:	RU	Residence

Discussion

Parcel/Area Characteristics

The subject parcel has frontage along Cate Road. Cate road is a two lane local collector road without sidewalks or streetlights. The parcel is contains two residential structures and accessory structures. The surrounding area is primarily characterized by residential uses and undeveloped parcels. North of the site is an undeveloped cul-de-sac. Above that is a parcel with a residential

use and undeveloped parcel. South and west of the site have parcels with residences. East of the site is undeveloped.

Public Services

The subject parcel is within the boundaries of Richland School District One. The Webber Elementary School is 4.96 miles south west of the subject parcel on Webber Road. Water service would be provided by well and sewer service would be provided by septic. There are no fire hydrants located along Cate Road. The Leesburg/601 fire station (station number 31) is located on McCords Ferry Road, approximately 4.38 miles north west of the subject parcel.

Being within a service area is not a guarantee that service is available at a site.

Plans & Policies

The 2015 Richland County Comprehensive Plan, *"PUTTING THE PIECES IN PLACE"*, designates this area as *Conversation*.

Land Use and Design

Environmentally sensitive development that supports agricultural, horticultural, forestry, and related working lands uses, educational and research practices, recreational areas, and natural open spaces. This includes Harbison State Forest, Sesquicentennial State Park, Clemson Extension, and Congaree National Park.

Desired Development Pattern

Limited development using low-impact designs to support environmental preservation, tourism, recreation, research, education, and active working lands uses. Subdivision of land for commercial and residential development is discouraged within these areas.

Traffic Characteristics

The 2021 SCDOT traffic count (Station #173) located south east of the subject parcel on Garners Ferry Road identifies 15,700 Average Daily Trips (ADT's). Garners Ferry Road is classified as a four lane divided principal arterial road, maintained by SCDOT with a design capacity of 33,600 ADT's. This portion of Garners Ferry Road is currently operating at Level of Service (LOS) "A"

The ADT's are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT's data is collected by SCDOT.

There is an operational and safety project currently under design from near SC 769 (Congaree Rd.) to near US 601 (McCord's Ferry Rd.) for this section of Garners Ferry Road through SCDOT. There are no planned or programmed improvements for this section of Garners Ferry Road through the County Penny Sales Tax program.

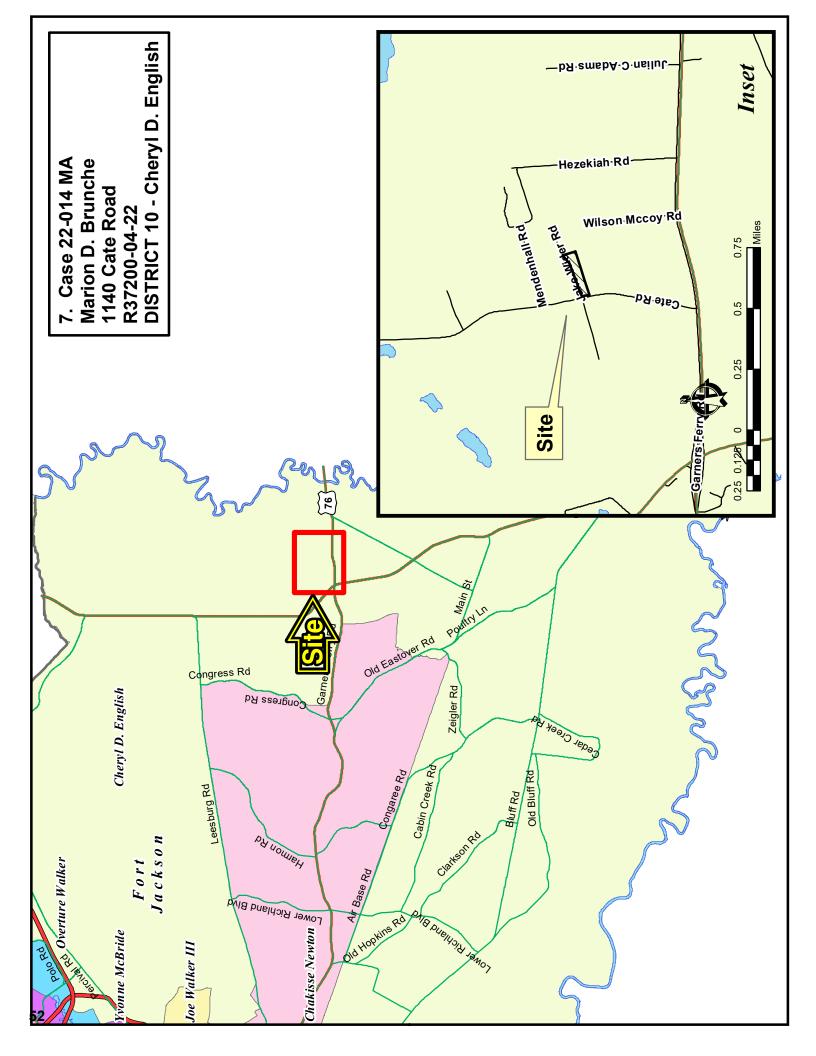
Conclusion

Staff recommends **Disapproval** of the map amendment as the request is inconsistent with the objectives outlined in the 2015 Comprehensive Plan.

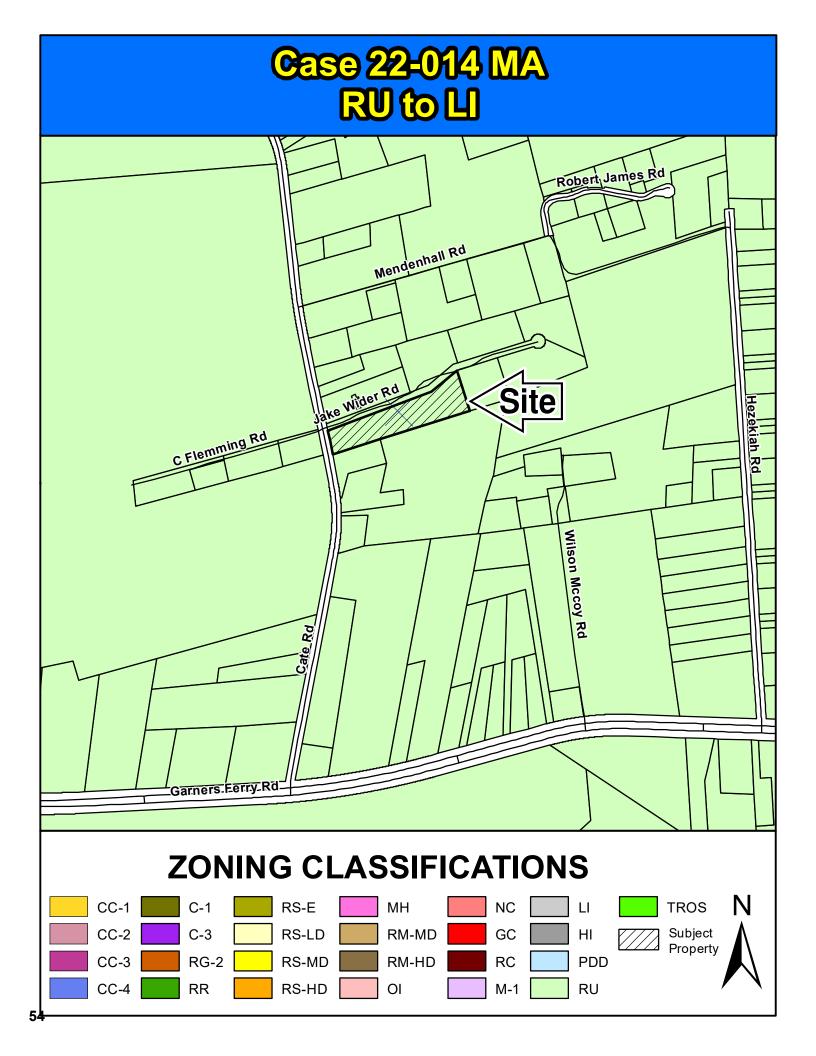
Per the Policy Guidance outlined in the 2015 Comprehensive Plan, Limited development using low-impact designs to support environmental preservation, tourism, recreation, research, education, and active working lands uses are recommended. Subdivision of land for commercial and residential development is discouraged within these areas.

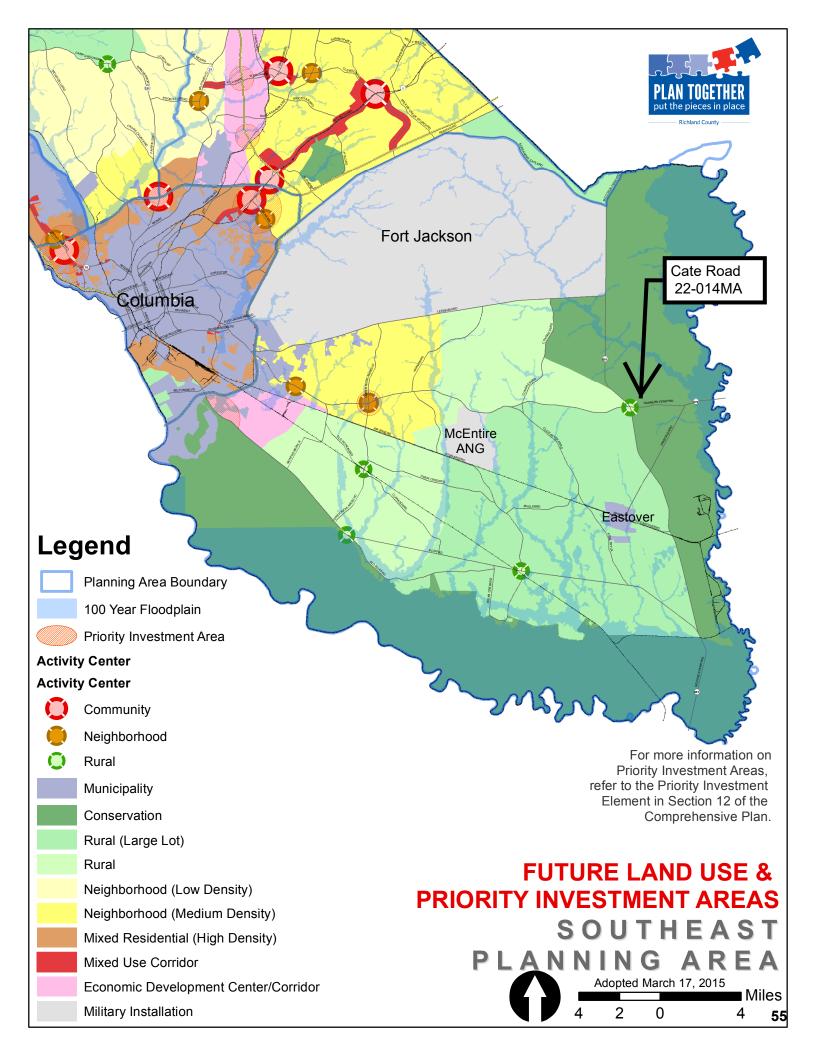
For these reasons, staff recommends **Disapproval** of this map amendment.

Zoning Public Hearing Date











Map Amendment Staff Report

PC MEETING DATE: RC PROJECT: APPLICANT:

June 6, 2022 22-015 MA Brent Chitwood

LOCATION:

Broad River Road

TAX MAP NUMBER: ACREAGE: EXISTING ZONING: PROPOSED ZONING: R02500-05-10 29.96 acres M-1 GC

PC SIGN POSTING: May 18, 2021

Staff Recommendation

Approval

Background

Zoning History

The original zoning as adopted September 7, 1977 was Rural District (RU).

Zoning History for the General Area

The GC parcel west of the site was rezoned from Light Industrial District (M-1) under case number 07-061MA.

Zoning District Summary

The General Commercial (GC) District is intended to accommodate a variety of commercial and non-residential uses characterized primarily by retail, office, and service establishments oriented primarily to major traffic arteries or extensive areas of predominantly commercial usage.

No minimum lot area, except as required by DHEC. The maximum allowed density for residential uses is sixteen (16) dwelling units per acre.

Based upon a gross density calculation, the maximum number of units for this site is approximately: 479 dwelling units.

Direction	Existing Zoning	Use
North:	ROW	Interstate 26
South:	M-1 / CG	Dominion Facility / Undeveloped / Undeveloped (Town of Irmo)
East:	RU	Undeveloped
West:	M-1 / GC	Telecommunications Tower

Discussion

Parcel/Area Characteristics

The subject property has frontage along Broad River Road and is undeveloped. Board River Road is a two-lane undivided minor arterial road without sidewalks and streetlights along this section. The immediate area is characterized by undeveloped uses east and south east of the site and developed parcels to the west and south west. The property is bordered by Interstate 26 to the north.

Public Services

The subject parcel is within the boundaries of Lexington/Richland School District Five. The Ballentine Elementary School is located 0.63 miles south of the subject parcel on Bickley Road. Records indicate that the parcel is within the City of Columbia's water and within the Richland County sewer service area. There is a fire hydrant located southeast of the site on Broad River Road. The Dutch Fork/Ballentine fire station (station number 20) is located on Broad River Road, approximately 3.39 miles southeast of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

Plans & Policies

The 2015 Richland County Comprehensive Plan, *"PUTTING THE PIECES IN PLACE"*, designates this area as *Neighborhood Activity Center.*

Land Use and Design

A Neighborhood Activity Center should provide the commercial and institutional uses necessary to support the common day-to-day demands of the surrounding neighborhood for goods and services. The Neighborhood Activity Center should also supply limited local office space demanded by neighborhood businesses, and may provide medium-density housing for the neighborhood, conveniently located near the center's shopping and employment. A grocery store or drug store will normally be the principal establishment in the neighborhood activity centers, but could also include restaurants, coffee shops, dry cleaners, small banking facilities, and other convenience retail.

Priority Investment Area

I-26 Broad River Road (north) Interchange (PIA #1)

Small commercial node in Northwestern Richland County. This area presents opportunities to provide neighborhood scale commercial for surrounding residences to reduce vehicle miles traveled and provide convenient access to daily needed goods and services. A Neighborhood Activity Center is located in this area. Investments could include necessary infrastructure, streetscape improvements, signage, and lighting.

Traffic Characteristics

The 2021 SCDOT traffic count (Station #180) located southeast of the subject parcel on Broad River Road identifies 12,400 Average Daily Trips (ADT's). Broad River Road is classified as a two lane undivided minor arterial road, maintained by SCDOT with a design capacity of 10,800 ADT's. Broad River Road is currently operating at Level of Service (LOS) "D".

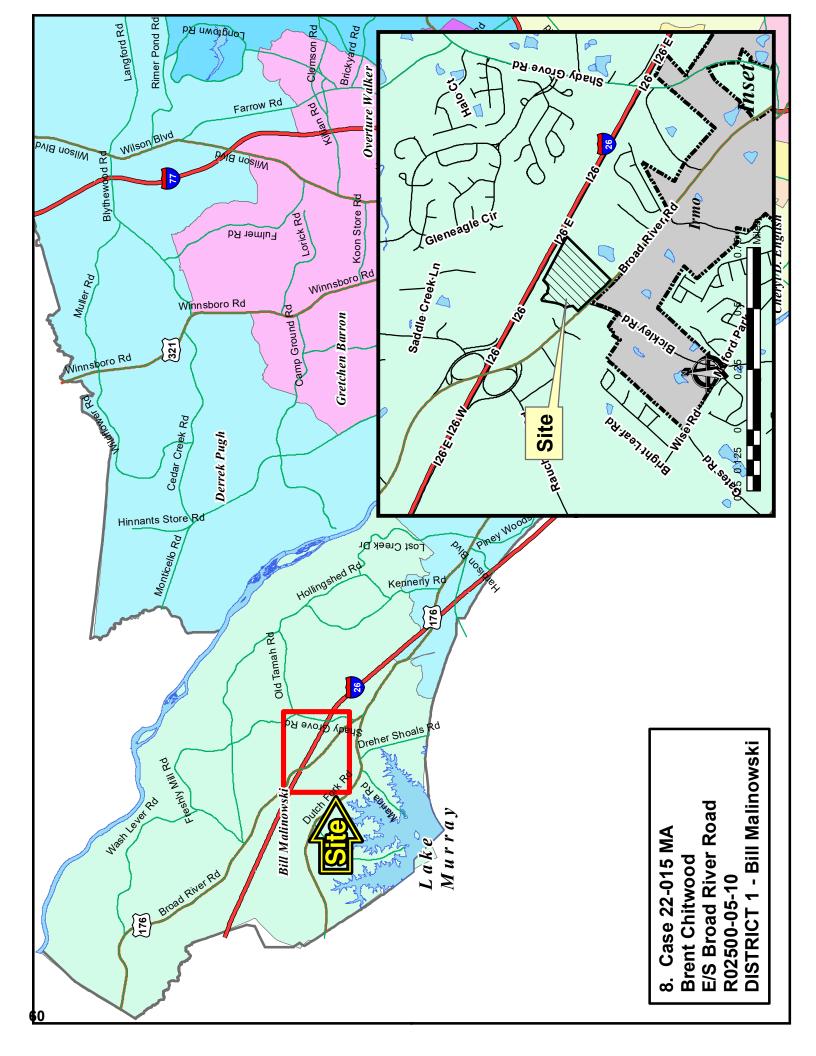
There planned improvements for this section of Broad River Road through SCDOT. The project is a proposed widening of Broad River Road (US 76/176) from the intersection of Royal Tower Road (S-1862) to the intersection of I26 for a total of 4.67 miles. The project is currently under design/development. There are no planned improvements for this section of Broad River Road through the Transportation Penny.

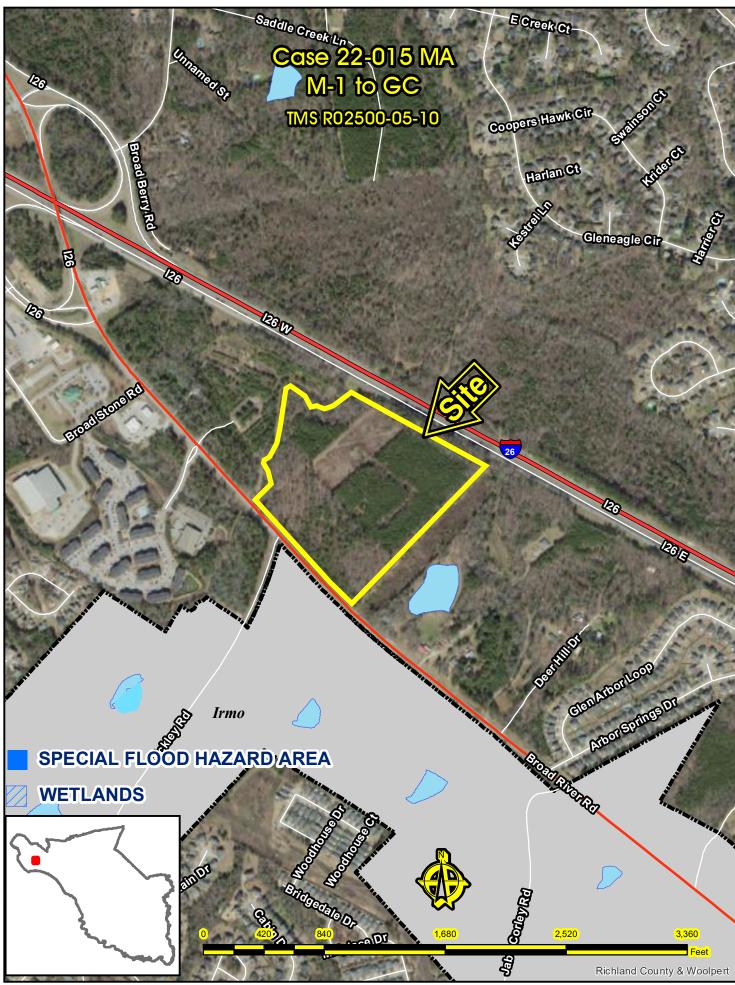
Conclusion

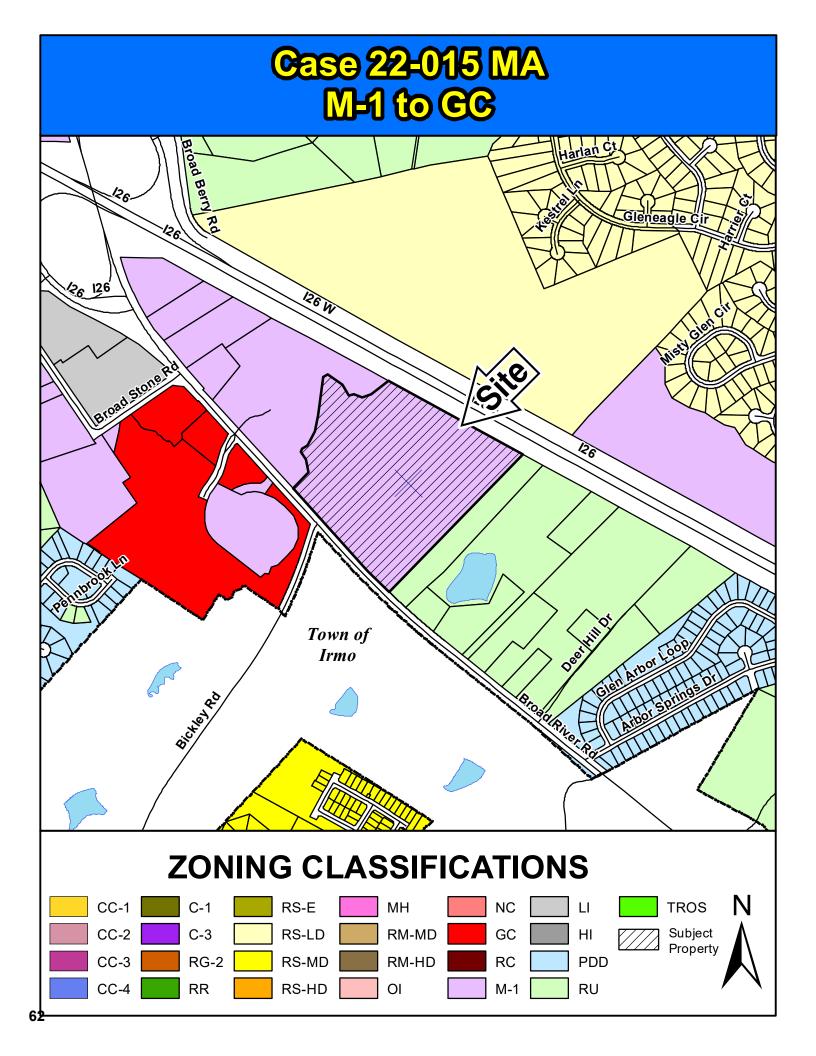
Staff is of the opinion that the proposed rezoning is consistent with the objectives outlined in the Comprehensive Plan for the Neighborhood Activity Center future land use designation. Likewise, the requested zoning would fit with the intent and description for the priority investment area.

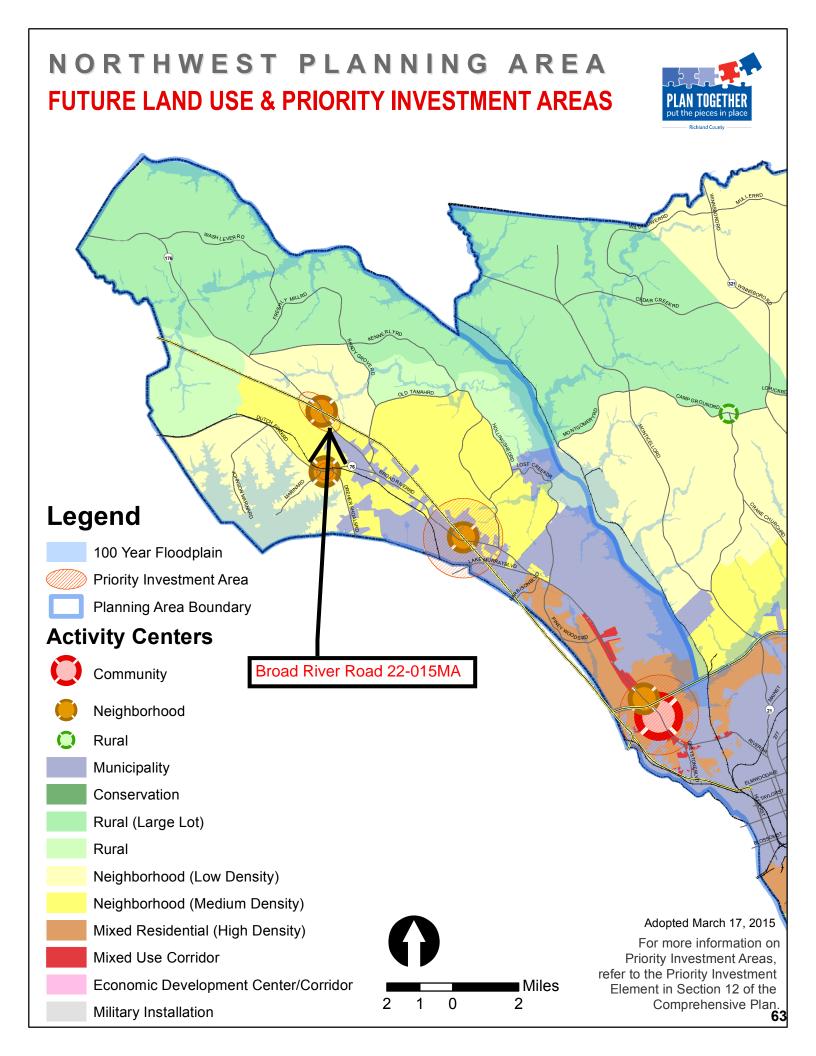
For these reasons, staff recommends **Approval** of this map amendment.

Zoning Public Hearing Date











Richland County Government 2020 Hampton Street Columbia, SC 29204 Phone (803) 576-2180 Fax (803) 576-2182